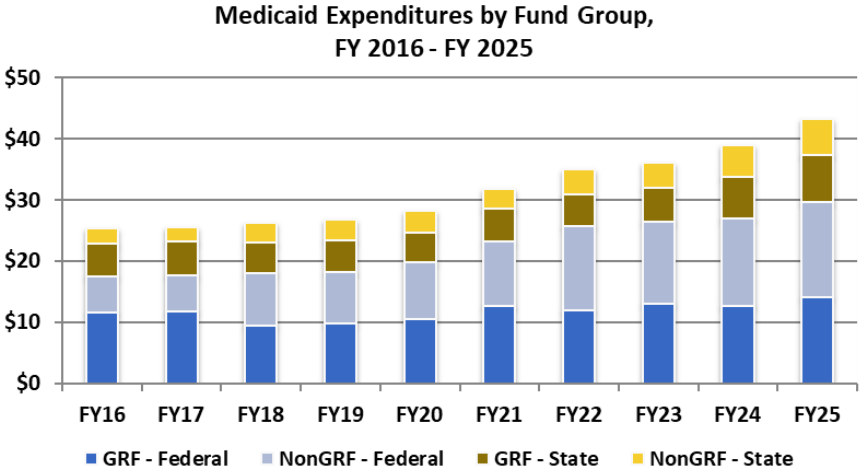
Legislative Budget Office of LSC

Medicaid Expenditures

November 2025

Medicaid Caseloads

FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
3,039,441	3,088,627	3,008,784	2,861,626	2,823,177	3,108,465	3,327,945	3,509,511	3,241,939	3,029,056
N/A	1.6%	-2.6%	-4.9%	-1.3%	10.1%	7.1%	5.5%	-7.6%	-6.6%



- In FY 2025, Medicaid caseloads decreased by 6.6%, and expenditures increased by 11.1%.
- Expenditures increased from FY 2020 through FY 2022, when caseloads and federal funding both increased during the COVID-19 pandemic.
- While expenditures have continued to rise in FY 2024 and FY 2025, caseloads have decreased from their FY 2023 peak.
- From FY 2016 through FY 2025, overall Medicaid expenditures have increased by more than 70%.
- GRF Medicaid expenditures accounted for 50.3% of the total state and federal GRF budget in FY 2025.

GRF Medicaid Expenditures' Share of the Total GRF Budget

FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
50.6%	50.5%	45.6%	46.1%	46.7%	50.8%	47.8%	48.9%	47.6%	50.3%

Actual Expenditures	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
Amount ($ in millions)										
GRF - State	$5,328.4	$5,644.2	$5,003.4	$5,208.6	$4,885.6	$5,356.1	$5,188.1	$5,485.9	$6,732.5	$7,765.6
GRF - Federal	$11,667.5	$11,793.2	$9,479.1	$9,844.3	$10,586.3	$12,738.2	$11,891.2	$12,997.8	$12,597.0	$14,152.2
GRF - Total	$16,995.9	$17,437.4	$14,482.5	$15,052.8	$15,471.8	$18,094.4	$17,079.3	$18,483.7	$19,329.5	$21,917.8
Non-GRF - State	$2,397.4	$2,284.1	$3,357.1	$3,284.3	$3,569.3	$3,158.6	$4,118.5	$4,137.9	$5,200.0	$5,837.2
Non-GRF - Federal	$5,900.6	$5,828.7	$8,503.0	$8,426.9	$9,191.2	$10,489.7	$13,854.9	$13,509.4	$14,348.9	$15,422.4
Grand Total	**$25,293.8**	**$25,550.1**	**$26,342.7**	**$26,764.0**	**$28,232.4**	**$31,742.8**	**$35,052.8**	**$36,131.1**	**$38,878.4**	**$43,177.3**
Annual % Change	N/A	1.0%	3.1%	1.6%	5.5%	12.4%	10.4%	3.1%	7.6%	11.1%
Share										
GRF - State	21.1%	22.1%	19.0%	19.5%	17.3%	16.9%	14.8%	15.2%	17.3%	18.0%
GRF - Federal	46.1%	46.2%	36.0%	36.8%	37.5%	40.1%	33.9%	36.0%	32.4%	32.8%
Non-GRF - State	9.5%	8.9%	12.7%	12.3%	12.6%	10.0%	11.7%	11.5%	13.4%	13.5%
Non-GRF - Federal	23.3%	22.8%	32.3%	31.5%	32.6%	33.0%	39.5%	37.4%	36.9%	35.7%
Grand Total	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Total GRF Share	67.2%	68.2%	55.0%	56.2%	54.8%	57.0%	48.7%	51.2%	49.7%	50.8%
Total Federal Share	69.5%	69.0%	68.3%	68.3%	70.1%	73.2%	73.4%	73.4%	69.3%	68.5%

Data sources: Ohio Administrative Knowledge System; Ohio Department of Medicaid