

# Redbook

## LBO Analysis of Executive Budget Proposal

### Department of Rehabilitation and Correction

Jessica Murphy, Senior Budget Analyst  
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Attachments:

- Catalog of Budget Line Items (COBLI)
- Appropriation Spreadsheet

# LBO Redbook

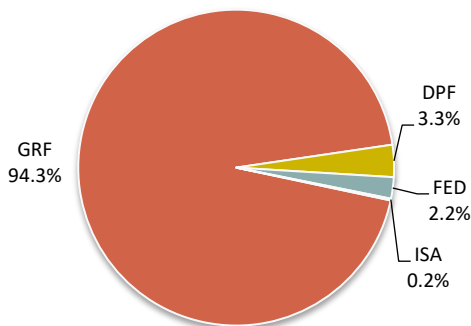
## Department of Rehabilitation and Correction

### Quick look...

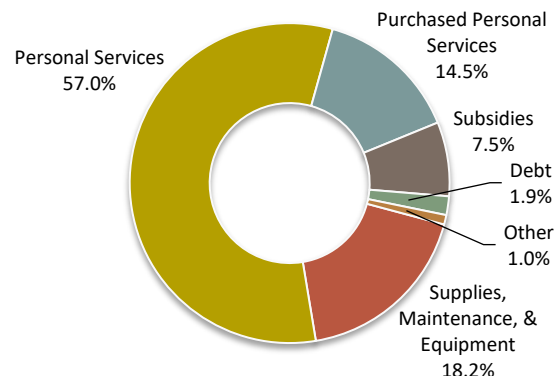
- The executive budget recommends a total of \$5.4 billion for use by the Department of Rehabilitation and Correction (DRC) during the FY 2026-FY 2027 biennium, of which \$5.1 billion, or 94.3%, is appropriated from the General Revenue Fund (GRF).
- The executive budget recommends funding increases for initiatives, including:
  - Opening a mental health facility in Marion to serve high acuity male patients and establish multiple levels of care;
  - New dedicated GRF funding of \$11.5 million over the biennium for probation improvement and incentive grants (previously funded via one-time GRF transfers); and
  - County jail construction and renovation grants funded through \$62.4 million in FY 2026 and \$92.5 million in FY 2027 in adult use marijuana excise tax revenues allocated to DRC.

Fund Group	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
General Revenue (GRF)	\$2,148,569,630	\$2,281,770,000	\$2,460,842,256	\$2,626,015,279
Dedicated Purpose (DPF)	\$11,562,568	\$91,520,000	\$73,707,500	\$103,770,000
Internal Service Activity (ISA)	\$35,764,229	\$58,305,000	\$58,955,000	\$58,955,000
Federal (FED)	\$3,560,149	\$3,840,000	\$4,800,000	\$4,800,000
<b>Total</b>	<b>\$2,199,456,576</b>	<b>\$2,435,435,000</b>	<b>\$2,598,304,756</b>	<b>\$2,793,540,279</b>
% change	--	10.7%	6.7%	7.5%
<i>GRF % change</i>	--	6.2%	7.8%	6.7%

**Chart 1: DRC Budget by Fund Group  
FY 2026-FY 2027 Biennium**



**Chart 2: DRC Budget by Expense Category  
FY 2026-FY 2027 Biennium**



## Overview

### Agency overview

The Department of Rehabilitation and Correction (DRC) can be viewed as the administrator of a felony sanctioning system comprised of three relatively distinct components:

1. Reception centers where inmates are assessed and assigned to the appropriate correctional institution;
2. Institutional operations in which inmates are housed, secured, and support services are offered, including medical and educational services; and
3. Release mechanisms through which inmates are returned to the community and potentially subject to state supervision and control by the Adult Parole Authority (APA). The Department also manages a system of community control sanctions (supervision and control services, halfway house beds, and subsidies) that provide judges with a range of sentencing options that reduce or eliminate the time that offenders spend in prison or jail.

Of note relative to DRC's prison system of 28 correctional institutions is the following:

- The North Central Correctional Complex is state-owned, but privately operated by the Management and Training Corporation (MTC).
- The Lake Erie Correction Institution and the Northeast Ohio Correctional Center are both owned and operated by CoreCivic.
- Three institutions house female inmates: the Ohio Reformatory for Women, the Dayton Correctional Institution, and the Northeast Reintegration Center.
- The Corrections Medical Center serves as a medical hospital for males and females.
- The Oakwood Correctional Facility houses both males and females in need of intensive psychiatric treatment.
- The Ohio State Penitentiary, located in Youngstown, is Ohio's "supermax" prison.

### Appropriation summary

The executive budget provides a total appropriation of \$2.6 billion and \$2.8 billion for FY 2026 and FY 2027, respectively. The table and Chart 1 shown in the "**Quick look**" section present the executive recommended appropriations by fund group. As shown in Chart 1, DRC relies primarily on GRF funding, which constitutes 94.3% of the proposed funding for the FY 2026-FY 2027 biennium, to manage the offender population of approximately 45,000 within a system of 28 prisons.

Chart 2 in the "**Quick look**" section shows the executive recommended appropriations by object of expense. As seen in the chart, 57.0% of DRC's proposed budget is allocated for personal services, essentially payroll-related expenses. Another 18.2% is allocated for supplies, maintenance, and equipment; the remainder is comprised of a mix purchased personal services (14.5%), subsidies (7.5%), debt services (1.9%), and other (1.0%). The "Other" expense category consists of: (1) judgments, settlements, and bonds, (2) goods and services for resale, and (3) transfers and nonexpense.

## Staffing levels

DRC's February 2025 staffing report shows a total of 11,667 full-time permanent employees, including: 6,166, or 52.8%, correction officers, 1,158, or 9.9%, health care staff, and 603, or 5.2%, parole officers. DRC's plan for the FY 2026-FY 2027 biennium is to hire over 632 new full-time employees, effectively to fill staff positions vacated during the COVID-19 pandemic. Table 1 below summarizes "vacancies" for correction and parole officers from FY 2019-FY 2024. The total number of vacant correction and parole officer positions increased from 381 (3%) in FY 2020 to 811 (14%) in FY 2021. From FY 2021 to FY 2024, vacancy rates decreased modestly, from 14% to 12%.

Vacancies	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Total Vacancies (Vacancy Rate)	381 (3%)	811 (14%)	933 (13%)	892 (12%)	863 (12%)
Correction Officer	338	784	849	822	810
Parole Officer	43	27	84	70	53

## Budget highlights

### GRF increases

The executive budget appropriates \$1.54 billion in FY 2026 and \$1.64 billion in FY 2027 for the operation of Ohio's prisons (ALI 501321), increases of 10.3% and 6.3% from FY 2024 and FY 2025, respectively. GRF appropriations for medical services for inmates (ALI 505321) are \$377.8 million in FY 2026 and \$402.4 million in FY 2027, increases of 7.2% and 6.5%. The bill increases GRF funding for education services in prisons (ALI 506321) by 17.2% to \$53.1 million in FY 2026 and by 8.7% to \$57.8 million in FY 2027.

GRF increases are partially driven by: (1) salary and wage, and related payroll and service charge increases, (2) planned hiring of around 632 full-time staff to positions vacated during the COVID-19 pandemic, notably in the ranks of correction officers, (3) staff overtime, (4) inflationary pressures on the cost of contracted goods and services, (5) inmates with chronic diseases, specialty medical and pharmaceutical needs, mental health and addiction problems, and (6) aging prison infrastructure.

In addition to these more general cost driving factors, DRC also plans to implement several initiatives with the increased funding, most notably:

- Opening a mental health facility in Marion to serve high acuity male patients and allow multiple levels of care to be established; and
- Permanent GRF funding for probation improvement and incentive grants (\$5.5 million in FY 2026 and \$5.8 million in FY 2027); which had previously been funded via one-time GRF transfers to the Targeted Addiction Program Fund (Fund 5TZ0).

## Adult use tax allocation

The executive budget increases the adult use marijuana excise tax, from 10% to 20%, and reallocates moneys collected from the tax levied on the sale of nonmedical marijuana for various purposes and programs. As part of that reallocation, the executive budget directs 25% of the total allocation to DRC to fund the construction, renovation, or improvement of county jails. The executive budget creates a new item within DRC's budget for this purpose, appropriating \$62.4 million in FY 2026 and \$92.5 million in FY 2027, for a combined total of \$154.9 million during the biennium to Fund QG18 line item 501631, County Jail Construction and Renovation Grants. These grants were previously supported by the transfer of cash from the FY 2023 GRF ending balance to the Local Jail Grants Fund (Fund 5ZQ0), with an appropriation of \$75 million in FY 2024.

## Funding by program area

Table 2 below shows the executive recommended appropriations by program: Institutional Operations (including the sub-categories of Medical Services, Mental Health Services, and Education Services), Parole and Community Service Operations (including Residential Programs and Nonresidential Services), Program Management Services, and Debt Service.

Funding Category	FY 2026	% of Total	FY 2027	% of Total
Institutional Operations	\$2,033,628,268	78.3%	\$2,159,357,164	77.3%
Parole and Community Service Operations	\$485,508,518	18.7%	\$535,548,675	19.2%
Program Management Services	\$37,167,970	1.4%	\$38,634,440	1.4%
Debt Service	\$42,000,000	1.6%	\$60,000,000	2.1%
<b>Total</b>	<b>\$2,598,304,756</b>	<b>100.0%</b>	<b>\$2,793,540,279</b>	<b>100.0%</b>

\*Program totals may not match category totals below, as a single line item may fund more than one program.

DRC's operations can be categorized into four main funding areas:

- **Institutional Operations.** Provides housing, medical services, mental health services, and education services.
- **Parole and Community Service Operations.** Provides both residential and nonresidential supervision of individuals paroled, conditionally pardoned, or conditionally released from state correctional facilities as well as community correction options as alternatives to prison and jail.
- **Program Management Services.** Provides management for all agency services including centralized leadership, oversight, and coordination for all departmental operations.
- **Debt Service.** Repays interest and principal on debt issued by the state for capital improvements.

# Analysis of FY 2026-FY 2027 budget proposal

## Introduction

This section provides an analysis of the Governor's recommended funding for each appropriation line item (ALI) in the Department of Rehabilitation and Correction's (DRC) budget. For organizational purposes, these ALIs are grouped into four major categories based on their funding purposes. The analysis for an ALI with a lower category or subcategory designation will appear before that for an ALI with a higher category or subcategory designation. That is, the analysis for an ALI with a category designation of C1:8 will appear before the analysis for an ALI with a category designation of C2:1 and the analysis for an ALI with a category designation of C1:3 will appear before the analysis for an ALI with a category designation of C1:8.

To aid the reader in locating each ALI in the analysis, the following table shows the category in which each ALI has been placed, listing the ALIs in order within their respective fund groups and funds.

In the analysis, each ALI's estimated expenditures for FY 2025 and recommended appropriations for FY 2026 and FY 2027 are listed in a table. Following the table, a narrative describes the line item's revenue source(s) and purpose(s).

The narrative is divided into four categories: (1) Institutional Operations, (2) Parole and Community Services, (3) Program Management Services, and (4) Debt Service.

### Categorization of DRC's Appropriation Line Items for Analysis of FY 2026-FY 2027 Budget Proposal

Fund	ALI	ALI Name		Category
<b>General Revenue Fund</b>				
GRF	501321	Institutional Operations	1:1	Institutional Operations
GRF	501405	Reentry, Housing, and Support Services	2:1	Parole and Community Services
GRF	501406	Adult Correctional Facilities Lease Rental Bond Payments	4:1	Debt Service
GRF	501407	Community Nonresidential Programs	2:2	Parole and Community Services
GRF	501408	Community Misdemeanor Programs	2:3	Parole and Community Services
GRF	501411	Probation Improvement and Incentive Grants	2:4	Parole and Community Services
GRF	501501	Community Residential Programs – CBCFs	2:5	Parole and Community Services
GRF	503321	Parole and Community Operations	2:6	Parole and Community Services
GRF	504321	Administrative Operations	3:1	Program Management Services
GRF	505321	Institution Medical Services	1:2	Institutional Operations
GRF	506321	Institution Education Services	1:3	Institutional Operations
<b>Dedicated Purpose Fund Group</b>				
4B00	501601	Sewer Treatment Services	1:6	Institutional Operations
4D40	501603	Prisoner Programs	3:2	Program Management Services
4L40	501604	Transitional Control	2:7	Parole and Community Services

**Categorization of DRC’s Appropriation Line Items for Analysis of FY 2026-FY 2027 Budget Proposal**

Fund	ALI	ALI Name		Category
4S50	501608	Education Services	1:7	Institutional Operations
5AF0	501609	State and Non-Federal Awards	3:5	Program Management Services
5H80	501617	Offender Financial Responsibility	2:8	Parole and Community Services
QG18	501631	County Jail Construction and Renovation Grants	2:9	Parole and Community Services
<b>Internal Service Activity Fund Group</b>				
1480	501602	Institutional Services	1:4	Institutional Operations
2000	501607	Ohio Penal Industries	1:5	Institutional Operations
4830	501605	Leased Property Maintenance and Operating	3:3	Program Management Services
5710	501606	Corrections Training Maintenance and Operating	3:4	Program Management Services
5L60	501611	Information Technology Services	3:6	Program Management Services
<b>Federal Fund Group</b>				
3230	501619	Federal Grants	3:7	Program Management Services
3CW0	501622	Federal Equitable Sharing	3:8	Program Management Services

**Category 1: Institutional Operations**

This category of appropriation line items provides the funding used by DRC to pay for the maintenance of buildings and contents, utilities, support services, and secure supervision for 45,000 plus inmates. DRC’s prison system consists of 28 correctional institutions, three privately operated. A notable component is the Ohio Penal Industries (OPI) that provides job opportunities, work experience, and training for inmates along with offering inmate programming, including self-help, stress management, enhancement of life skills, communication, anger control, and pre-release planning.

**C1:1: Institutional Operations (ALI 501321)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 501321, Institutional Operations	\$1,395,734,000	\$1,539,506,369	\$1,635,958,708
% change	--	10.3%	6.3%

This line item primarily pays for the operation of prisons, generally costs directly associated with security, unit management, facility administration and maintenance, and support services. Approximately 70% of the line item’s appropriation in each fiscal year is expended for personal services, and secondarily, in order of magnitude, supplies and maintenance, and purchased personal services.

The factors that drive the line item’s expenses include population changes, aging prison infrastructure, the cost of contracted goods and services, salary and wage increases, and payroll and service charges.



A related temporary law provision permits up to \$500,000 in each fiscal year to be used by DRC to support projects connecting rehabilitated citizens with community projects to advance the expedited pardon initiative and to help eligible individuals navigate the process and access clemency.

**C1:2: Institution Medical Services (ALI 505321)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 505321, Institution Medical Services	\$352,380,000	\$377,800,462	\$402,429,929
% change	--	7.2%	6.5%

This line item primarily pays for the following services and activities provided to offenders housed in the state’s prison system:

- Medical: screening services for all medical conditions at reception centers, primary care services at all institutions, short-term acute services at all institutions, and centralized specialty, acute, and chronic care services in affiliation with the Ohio State University Wexner Medical Center (OSUMC).
- Behavioral health: providing comprehensive outpatient, inpatient residential treatment, intellectual and developmental disability (IDD), sex offender, acute inpatient psychiatric, pre-parole evaluation, peer support, and reentry services.

Of the line item’s appropriation in each fiscal year, around 50% is typically expended for personal services and another 35% for supplies and maintenance.

The factors that drive the line item’s expenses include population changes, aging prison population with chronic diseases, specialty medical services and pharmaceutical needs, mental health needs, the cost of contracted goods and services (notably pharmaceuticals), expansion of the Medication Assisted Treatment (MAT) Program to assist inmates prior to their release, salary and wage increases, and payroll and service charges.

A related ongoing temporary law provision:

- Requires the OSUMC, including the Arthur G. James Cancer Hospital and Richard J. Solove Research Institute and the Richard M. Ross Heart Hospital, at the request of DRC to provide necessary care to persons who are confined in state adult correctional facilities; and
- Requires the provision of necessary inpatient care billed to DRC to be reimbursed at the rate not to exceed the authorized reimbursement rate for the same service established by the Department of Medicaid under the Medicaid Program.

**C1:3: Institution Education Services (ALI 506321)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 506321, Institution Education Services	\$45,339,000	\$53,146,437	\$57,793,527
% change	--	17.2%	8.7%

This line item primarily pays for the costs of fulfilling DRC's statutory mandate to establish and operate a school system that is approved and chartered by the Ohio Department of Education and Workforce and designated as the Ohio Central School System. This includes the provision of basic, vocational, and post-secondary education services (OCSS). OCSS, through partner colleges, awarded 5,448 degrees and career training certificates to incarcerated post-secondary students in 2024 and over 2,700 industry recognized credentials.

The line item also is used for the cost of providing inmates with reentry services designed to facilitate employment, including career development, career enhancement, job application instruction, and resume workshops. Roughly 70% to 90% of the line item's appropriation in each fiscal year is expended for personal services. The factors that drive the line item's expenses include the cost of contracted goods and services, salary and wage increases, and payroll and service charges.

**C1:4: Institutional Services (ALI 501602)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
ISA Fund 1480 ALI 501602, Institutional Services	\$2,850,000	\$3,500,000	\$3,500,000
% change	--	22.8%	0.0%

This line item is used principally for costs incurred in providing services between departmental institutions, including the purchase of materials, supplies, and equipment, and the erection and extension of buildings used in these services. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

The source of the line item's appropriation is the Services and Agricultural Fund (Fund 1480), which consists of money received by DRC for labor and services performed, including warehouses shared by correction institutions, and litter pickup crews for the Department of Transportation. Around 85% of the line item's appropriation in each fiscal year is expended for supplies and maintenance.

**C1:5: Ohio Penal Industries (ALI 501607)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
ISA Fund 2000 ALI 501607, Ohio Penal Industries	\$46,515,000	\$46,515,000	\$46,515,000
% change	--	0.0%	0.0%

This line item supports the Ohio Penal Industries (OPI), which operates factories and shops in the state's correctional institutions. OPI currently operates factories and shops at 12 correctional facilities. OPI products and services include institutional clothing and furniture, construction services/asbestos abatement, janitorial products, metal storage units, tables, print services, license plates, toilet paper, and vehicle services. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

The source of the line item's appropriation is the Ohio Penal Industries Manufacturing Fund (Fund 2000), which consists of money received by DRC from the sale of goods and services by OPI, primarily to state agencies. The largest single purchaser is DRC. Around 80% of the line item's appropriation in each fiscal year is expended for a mix of personal services and goods and services for resale. Revenues for FY 2026 and FY 2027 are expected to be \$47 million and \$48 million, respectively.

### **C1:6: Sewer Treatment Services (ALI 501601)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
DPF Fund 4B00 ALI 501601, Sewer Treatment Services	\$600,000	\$600,000	\$600,000
% change	--	0.0%	0.0%

This line item draws its appropriation from the Correctional Institution Water and Sewage Treatment Facility Services Fund (Fund 4B00), which receives payments for institutional usage of water and/or sewage treatment services and from user contracts with political subdivisions and the Chillicothe VA Medical Center. Annual revenue has been decreasing, as DRC is operating fewer treatment facilities than in the past.

The appropriated funds are used to pay costs associated with operating and maintaining the water or sewage treatment facility. DRC has water and/or sewage treatment facilities at four of its correctional institutions. Virtually, the entirety of the line item's appropriation in each fiscal year is expended for supplies and maintenance. The executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027, which roughly mirrors the expected revenue for those years.

### **C1:7: Education Services (ALI 501608)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
DPF Fund 4S50 ALI 501608, Education Services	\$4,660,000	\$4,660,000	\$4,660,000
% change	--	0.0%	0.0%

This line item's appropriation is supported by cash transfers from the Ohio Department of Education and Workforce to support institutional education services, specifically special education, adult high school, vocational education, and GED testing. Historically, the majority of the line item's appropriation in each fiscal year is expended for a mix of personal services and supplies and maintenance.

The executive budget fully funds the Department’s requested appropriation for FY 2026 and FY 2027.

**Category 2: Parole and Community Services**

This funding category includes the appropriations that pay for the provision of community supervision for felony offenders, victim services, and community correction options as alternatives to prison and jail. Community Corrections Act (CCA) programs divert nonviolent offenders away from prisons and jails and into community-based sanctions. The sanction continuum includes electronic house arrest, day reporting, and intensive supervision.

**C2:1: Reentry, Housing, and Support Services (ALI 501405)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 501405, Reentry, Housing, and Support Services	\$84,676,000	\$87,700,200	\$90,558,100
% change	--	3.6%	3.3%

This line item pays for the costs of the community residential program that provides supervision and treatment services for offenders released from state prisons, referred by courts of common pleas, or sanctioned because of a violation of conditions of supervision. These services and activities include drug and alcohol treatment, electronic monitoring, job placement, educational programs, supportive housing programs, and specialized programs for sex offenders and mentally ill offenders. For this purpose, the executive budget fully funds the Department’s requested appropriation for FY 2026 and FY 2027.

Related temporary law requires DRC, in using the line item’s appropriation, to give priority to residential providers that accept and place individuals released from institutions operated by DRC to the supervision of the APA who were previously rejected by all other residential providers.

As DRC moves more offenders out of a relatively expensive institutional environment, and into its transitional control program, halfway house beds are, from the Department’s perspective, a much more efficient use of scarce budgetary resources.

In FY 2024, DRC’s Bureau of Community Sanctions contracted with 11 halfway house agencies that served 8,145 offenders, with an average length of stay of 83 days.

**C2:2: Community Nonresidential Programs (ALI 501407)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 501407, Community Nonresidential Programs	\$68,680,000	\$71,472,947	\$74,153,531
% change	--	4.1%	3.8%

This line item’s appropriation finances all or some portion of three grant programs. For this purpose, the executive budget fully funds the Department’s requested appropriation for FY 2026 and FY 2027. These grant programs include: (1) Justice Reinvestment and Incentive Grants (JRIG), (2) Targeted Community Alternatives to Prison (T-CAP), and (3) Probation Services.

### C2:3: Community Misdemeanor Programs (ALI 501408)

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 501408, Community Misdemeanor Programs	\$9,620,000	\$10,101,000	\$10,555,545
% change	--	5.0%	4.5%

This line item's appropriation is distributed as grants to counties and cities to operate pretrial release, probation, or other local programs for misdemeanor offenders in lieu of confinement in jail. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

Jail diversion programs include, but are not limited to, intensive supervision, standard probation, electronic monitoring, drug testing, day reporting, work release, and community service. Grant funding decisions consider department size and staffing needs, and awards have increased to reflect cost-of-living adjustments for these programs to offer competitive salaries. In FY 2024, this line item supported 65 program grants. A total of 9,262 eligible offenders were provided supervision services and 1,481 were provided programming/treatment services.

### C2:4: Probation Improvement and Incentive Grants (ALI 501411)

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 501411, Probation Improvement and Incentive Grants	\$0	\$5,512,500	\$5,760,562
% change	--	--	4.5%

This new line item supplements DRC's existing JRIG Program, primarily financed with money appropriated to GRF line item 501407, Community Nonresidential Programs.

A related temporary law provision requires the line item to be allocated by DRC to municipalities as grants with an emphasis on: (1) providing services to those addicted to opiates and other illegal substances and (2) supplementing the programs and services funded by grants distributed from GRF line item 501407, Community Nonresidential Programs. These grants were previously supported with money transferred from the GRF to the Targeted Addiction Program Fund (Fund 5TZ0), with an appropriation of \$5.25 million in each of FY 2024 and FY 2025. The new and dedicated GRF line item removes the need for the one-time cash transfers.

### C2:5: Community Residential Programs – CBCFs (ALI 501501)

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 501501, Community Residential Programs – Community Based Correctional Facilities	\$99,657,000	\$104,015,600	\$108,161,800
% change	--	4.4%	4.0%

This line item's appropriation provides subsidies that fund the operation of CBCFs, which can be formed by counties or groups of counties with populations of 200,000 or more. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

CBCFs exist for the diversion of nonviolent felony offenders from state prisons and are operated by facility governing boards, which are advised by judicial advisory boards. The state provides financing for the construction, renovation, maintenance, and operation of these residential facilities, which offer services such as education, job training, and substance abuse treatment as an alternative to incarceration in state prisons. In FY 2024, this line item funded 17 CBCFs serving all 88 counties. A total of 7,590 offenders were served. The average length of stay was 103 days.

### **C2:6: Parole and Community Operations (ALI 503321)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 503321, Parole and Community Operations	\$128,654,000	\$139,658,771	\$149,249,137
% change	--	8.6%	6.9%

This line item supports the operating expenses of DRC's Division of Parole and Community Services, which provides offender release and community supervision services, community sanctions assistance, and victim services. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

All of the Division's personnel are paid from this line item, with over 80% of the line item's appropriation typically covering those costs. The factors primarily driving the line item's expenses include the cost of contracted goods and services, salary and wage increases, and payroll and service charges.

The largest component of the program contains the APA. The APA is responsible for the release of offenders from prison (including operation of the Parole Board) and their supervision in the community thereafter (including offenders placed on parole, post-release control, and transitional control). To ensure effective supervision, the APA's Field Services section uses the Ohio Risk Assessment System (ORAS) to classify individuals and target resources toward those presenting the highest risk. A violence predictor further informs supervision strategies, prioritizing the use of tools like GPS monitoring for higher-risk individuals.

### **C2:7: Transitional Control (ALI 501604)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
DPF Fund 4L40 ALI 501604, Transitional Control	\$2,450,000	\$2,450,000	\$2,450,000
% change	--	0.0%	0.0%

This line item supports DRC's Transitional Control Program, the purpose of which is to monitor closely a prisoner's adjustment to community supervision during the final 180 days of

the prisoner's confinement. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

The program is funded with money appropriated from the Transitional Control Fund (Fund 4L40), which consists of fees paid by offenders for reasonable expenses incurred by the Department in supervising or confining the prisoner while in the Transitional Control Program. The reimbursement rate is an amount up to 25% of the prisoner's total gross income.

The program emphasizes providing offenders with resources for employment, education, vocational training, and treatment so they may more successfully transition back into their communities. In FY 2024, the Transitional Control Program provided services for 3,038 offenders with an average length of stay of 99 days.

### **C2:8: Offender Financial Responsibility (ALI 501617)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
DPF Fund 5H80 ALI 501617, Offender Financial Responsibility	\$1,860,000	\$1,860,000	\$1,860,000
% change	--	0.0%	0.0%

This line item is used principally in DRC's parole and community service operations for nonresidential services and residential programs, and secondarily used in support of institutional operations, most notably medical services. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

The source of this line item's appropriation is the Offender Financial Responsibility Fund (Fund 5H80), which consists of inmate user fees or copayments for services, including voluntary sick calls, and community supervision fees, notably for offenders participating in the Treatment Transfer Program. In each fiscal year, the executive budget allocates this line item's appropriation primarily for purchased personal services and secondarily for supplies and maintenance.

### **C2:9: County Jail Construction and Renovation Grants (ALI 501631)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
DPF Fund QG18 ALI 501631, County Jail Construction and Renovation Grants	\$0	\$62,437,500	\$92,500,000
% change	--	--	48.1%

This is a new line item that will fund grants to local jails for construction and renovation projects. Funding for this line item is appropriated from the Adult Use Tax Fund (Fund QG18), which consists of moneys collected from the tax levied on the sale of nonmedical marijuana. The executive budget proposes allocating 25% of the total adult use excise tax collected to DRC for specified purposes and programs. It should be noted that spending will be tied to the actual cash balance in Fund QG18 and will depend on the revenues generated over time from the tax levied.

These grants were previously supported by the transfer of up to \$75 million cash from the FY 2023 GRF ending balance to the Local Jail Grants Fund (Fund 5ZQ0), as authorized by Section 513.10 of H.B. 33 of the 135<sup>th</sup> General Assembly.

### Category 3: Program Management Services

This funding category includes line items that pay for operating expenses related to centralized leadership, oversight, and coordination for all departmental operations. This includes the Office of the Director, the Office of Administration (penal industries, construction, activation, and maintenance, and fiscal), communications, legislative services, information technology, research, Corrections Training Academy, labor relations, human resources/personnel, legal services risk management, and offices of Prisons and the Chief Inspector.

#### C3:1: Administrative Operations (ALI 504321)

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 504321, Administrative Operations	\$28,530,000	\$29,927,970	\$31,394,440
% change	--	4.9%	4.9%

This line item pays for operating expenses of DRC's administrative component, specifically Central Office, which oversees institutional, parole and community service operations, and the Corrections Training Academy. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

Virtually the entirety of the line item's appropriation in each fiscal year is used to cover personal services. Because payroll constitutes the majority of this line's expenses, changes in compensation, health insurance and other benefits, and workforce composition are the primary cost drivers.

#### C3:2: Prisoner Programs (ALI 501603)

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
DPF Fund 4D40 ALI 501603, Prisoner Programs	\$400,000	\$400,000	\$400,000
% change	--	0.0%	0.0%

This line item supports institution education and program management services not otherwise funded with the GRF. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

Funding for this line item is appropriated from the Prisoner Programs Fund (Fund 4D40), which currently consists of commissions from a contract with JPay to provide technologies and services to inmates, including money transfers, e-mail, videograms, video visitations, and music



media.<sup>1</sup> The primary expense covered by the appropriation is the cost of supplies and maintenance.

### **C3:3: Leased Property Maintenance and Operating (ALI 501605)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
ISA Fund 4830 ALI 501605, Leased Property Maintenance and Operating	\$7,500,000	\$7,500,000	\$7,500,000
% change	--	0.0%	0.0%

This line item draws its appropriation from the Property Receipts Fund (Fund 4830), which consists of rent and utility charges collected from departmental personnel who live in housing under the DRC's control and leases and cost-recovery contracts for use of departmental facilities. The money appropriated to this line item maintains approximately seven state employee houses under the DRC's control, and various departmental properties leased to local government entities. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

Recent revenue gains to Fund 4830 stem from the lease and sale of farmland owned by the Department. Permanent law allows DRC, after meeting the statutorily prescribed expenditure obligations for Fund 4830, to utilize any excess funds for facility maintenance, repair, reconstruction, or demolition of any other facilities or property owned by the Department.

### **C3:4: Corrections Training Maintenance and Operating (ALI 501606)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
ISA Fund 5710 ALI 501606, Corrections Training Maintenance and Operating	\$940,000	\$940,000	\$940,000
% change	--	0.0%	0.0%

This line item supports expenses associated with the operation of DRC's Corrections Training Academy (CTA), which provides training to individuals charged with the security of DRC offenders and other law enforcement agencies. The training is provided at its location on the grounds of the Orient Correctional Complex in Pickaway County, as well as other locations. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

<sup>1</sup> JPay is a private sector corrections-related service provider that contracts with state corrections departments, county jails, and private federal prisons to provide technologies and services including money transfers, email services, video visitation, and parole and probation payments throughout several states.

The source of the line item's appropriation is the Training Academy Receipts Fund (Fund 5710), which consists of charges to train employees of private prison operators and law enforcement, and to provide specialized training to DRC employees on a reimbursement basis. The primary purpose of the appropriation is to cover the cost of supplies and maintenance.

### **C3:5: State and Non-Federal Awards (ALI 501609)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
DPF Fund 5AF0 ALI 501609, State and Non-Federal Awards	\$1,300,000	\$1,300,000	\$1,300,000
% change	--	0.0%	0.0%

This line item supports various departmental operating expenses. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

The source of the line item's appropriation is the State and Non Federal Awards Fund (Fund 5AF0), which consists of revenue collected from scrap and salvage materials sales, recycling and energy conservation programs, and transfers and grants from other state agencies.

### **C3:6: Information Technology Services (ALI 501611)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
ISA Fund 5L60 ALI 501611, Information Technology Services	\$500,000	\$500,000	\$500,000
% change	--	0.0%	0.0%

This line item is used to pay for the multi-year costs associated with information technology (IT) system upgrades and enhancements. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

The source of this line item's appropriation is the Information Technology Services Fund (Fund 5L60), which consists of money generated by data processing services agreements and prorated charges assessed to each departmental unit that benefits from information technology upgrades and enhancements.

### **C3:7: Federal Grants (ALI 501619)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
FED Fund 3230 ALI 501619, Federal Grants	\$3,540,000	\$4,500,000	\$4,500,000
% change	--	27.1%	0.0%

This line item is used to disburse various federal grants, directly or indirectly awarded, in support of the Department's institutional, parole, community services, education, and program management operations. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

**C3:8: Federal Equitable Sharing (ALI 501622)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
FED Fund 3CW0 ALI 501622, Federal Equitable Sharing	\$300,000	\$300,000	\$300,000
% change	--	0.0%	0.0%

This line item generally pays operating expenses associated with the APA, specifically training and equipment. For this purpose, the executive budget fully funds the Department's requested appropriation for FY 2026 and FY 2027.

The source of this line item's appropriation is the Federal Equitable Sharing Fund (Fund 3CW0), which consists of payments the APA receives from the U.S. Department of Justice for participation in operations conducted by the U.S. Marshals Service.

In addition to their regular caseloads, APA parole officers participate in task forces with the Marshals Service to search for and arrest offenders who have evaded supervision and become fugitives. The APA receives a share of any forfeiture that may result from these arrests, which frequently includes the vehicle the offender was using to avoid capture. Any law enforcement agencies that are part of a fugitive capture, along with the APA, are paid shares of the forfeiture based on their level of involvement, as well as any overtime incurred.

**Category 4: Debt Service**

This funding category includes money appropriated to retire bond debt related to various capital improvements projects financed through the Adult Correctional Building Fund (Fund 7027).

**C4:1: Adult Correctional Facilities Lease Rental Bond Payments (ALI 501406)**

Fund/ALI	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
GRF ALI 501406, Adult Correctional Facilities Lease Rental Bond Payments	\$68,500,000	\$42,000,000	\$60,000,000
% change	--	-38.7%	42.9%

This line item pays for the state's debt service for its obligations incurred from issuing bonds that cover the DRC's capital appropriations. The money made available as a result of these bonds have financed the design, construction, renovation, and rehabilitation phases of various departmental capital projects, as well as the construction and renovation costs associated with local projects (community-based correctional facilities and jails). The appropriation authority and actual spending levels are set and controlled by the Office of Budget and Management (OBM), and not by the Department.

## Department of Rehabilitation and Correction

### General Revenue Fund

#### GRF 501321 Institutional Operations

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$1,192,283,410	\$1,267,687,395	\$1,315,393,768	\$1,395,734,000	\$1,539,506,369	\$1,635,958,708
% change	6.3%	3.8%	6.1%	10.3%	6.3%

**Source:** General Revenue Fund

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 117 of the 121st G.A.)

**Purpose:** This line item primarily pays for the operation of the Department's correctional institutions, including payroll and other costs associated with security, unit management, facility administration and maintenance, and support services.

Temporary law in H.B. 33 of the 135th G.A. permits up to \$500,000 of this line item in FY 2024 and FY 2025 to be used to support projects connecting rehabilitated citizens with community projects to advance the expedited pardon initiative and to help eligible individuals navigate the process and access clemency.

#### GRF 501405 Reentry, Housing, and Support Services

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$71,364,771	\$69,992,688	\$77,412,288	\$84,676,000	\$87,700,200	\$90,558,100
% change	-1.9%	10.6%	9.4%	3.6%	3.3%

**Source:** General Revenue Fund

**Legal Basis:** R.C. 2967.14; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 694 of the 114th G.A.)

**Purpose:** This line item primarily funds community residential programs operated by halfway house organizations to provide supervision and treatment services for offenders released from state prisons, referred by courts of common pleas, or sanctioned because of a violation of conditions of supervision. These services include drug and alcohol treatment, electronic monitoring, job placement, educational programs, specialized programs for sex offenders and mentally ill offenders, permanent supportive housing, community residential centers, and community transitional housing.

Temporary law in H.B. 33 of the 135th G.A. requires the Department in using the line item's FY 2024 and FY 2025 appropriations to give priority to residential providers that accept and place individuals released from institutions operated by the Department to the supervision of the Adult Parole Authority who were previously rejected by all other residential providers.

## Department of Rehabilitation and Correction

### General Revenue Fund

#### GRF 501406 Adult Correctional Facilities Lease Rental Bond Payments

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$70,016,716	\$106,987,936	\$70,634,365	\$68,500,000	\$42,000,000	\$60,000,000
% change	52.8%	-34.0%	-3.0%	-38.7%	42.9%

**Source:** General Revenue Fund

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by Controlling Board on August 2, 1982)

**Purpose:** This line item is used to make debt service payments for obligations incurred as a result of issuing bonds that cover the Department's capital appropriations.

#### GRF 501407 Community Nonresidential Programs

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$66,323,074	\$62,185,613	\$68,677,537	\$68,680,000	\$71,472,947	\$74,153,531
% change	-6.2%	10.4%	0.0%	4.1%	3.8%

**Source:** General Revenue Fund

**Legal Basis:** R.C. 5149.30 to 5149.36; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 204 of the 113th G.A.)

**Purpose:** This line item's appropriation finances all or some portion of the following four grant programs to divert offenders from prison: (1) Prison Diversion, which awards grants to counties to operate intensive supervision and other community sanctions programming for felony offenders in lieu of prison or jail commitments, (2) Justice Reinvestment and Incentive Grants (JRIG), which are competitive, performance-based grants available to courts of common pleas, municipal courts, county probation departments and community-based correctional facilities (CBCFs) to reduce the number of offenders on probation supervision who violate the conditions of their supervision and potentially are sent to prison, (3) Targeted Community Alternatives to Prison (T-CAP), a voluntary grant program in which counties agree to supervise, treat, and sanction targeted offenders locally using a mix of community-based sanctions that range from supervision and electronic home monitoring to, when deemed necessary, local incarceration, including placement in a CBCF, and (4) Probation Services, which awards grants to counties to fund probation services that otherwise were being supplemented by parole officers of the Adult Parole Authority.

## Department of Rehabilitation and Correction

### General Revenue Fund

#### GRF 501408 Community Misdemeanor Programs

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$9,339,652	\$9,324,096	\$9,619,970	\$9,620,000	\$10,101,000	\$10,555,545
% change	-0.2%	3.2%	0.0%	5.0%	4.5%

**Source:** General Revenue Fund

**Legal Basis:** R.C. 5149.30 to 5149.36; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 117 of the 121st G.A.)

**Purpose:** This line item funds grants to counties and cities to operate pretrial release, probation, or other local programs for misdemeanor offenders in lieu of confinement in jail. Jail diversion programs include, but are not limited to, intensive supervision, standard probation, electronic monitoring, drug testing, day reporting, work release, and community service.

#### GRF 501411 Probation Improvement and Incentive Grants

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$0	\$0	\$0	\$0	\$5,512,500	\$5,760,562
% change	N/A	N/A	N/A	N/A	4.5%

**Source:** General Revenue Fund

**Legal Basis:** Proposed by the Executive Budget

**Purpose:** This line item is to be used by the Department to award grants to municipalities with an emphasis on: (1) providing services to those addicted to opiates and other illegal substances, and (2) supplementing the programs and services funded by grants distributed from GRF line item 501407, Community Nonresidential Programs.

The executive budget moves funding for this purpose from Fund 5T20 line item 055610, Probation Improvement and Incentive Grants, funded via one-time GRF transfers.

#### GRF 501501 Community Residential Programs - Community Based Correctional Facilities

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$84,757,811	\$88,835,860	\$94,545,000	\$99,657,000	\$104,015,600	\$108,161,800
% change	4.8%	6.4%	5.4%	4.4%	4.0%

**Source:** General Revenue Fund

**Legal Basis:** R.C. 2301.51 to 2301.56, 5120.111, and 5120.112; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 191 of the 112th G.A.)

**Purpose:** This line item provides subsidies for the operation of 17 community-based correctional facilities (CBCFs), which are formed by counties or groups of counties with populations of 200,000 or more. These facilities divert nonviolent felony offenders from state correctional institutions and offer services such as education, job training, and substance abuse treatment.

## Department of Rehabilitation and Correction

### General Revenue Fund

#### GRF 503321 Parole and Community Operations

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$96,772,216	\$107,035,325	\$111,609,096	\$128,654,000	\$139,658,771	\$149,249,137
% change	10.6%	4.3%	15.3%	8.6%	6.9%

**Source:** General Revenue Fund

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 117 of the 121st G.A.)

**Purpose:** This line item pays for the operating expenses of the Department's Division of Parole and Community Services, which provides offender release and community supervision services, community sanctions assistance, and victim services.

H.B. 33 of the 135th G.A. earmarks \$500,000 in FY 2024 to be distributed to Anchored to Hope to fund a pilot program testing the effectiveness of providing a full range of treatment services in reducing the recidivism of offenders in community-based correctional facilities and halfway houses, and \$400,000 in FY 2024 and FY 2025 for grants to nonprofit organizations operating reentry employment programs.

#### GRF 504321 Administrative Operations

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$25,955,016	\$25,800,945	\$27,033,809	\$28,530,000	\$29,927,970	\$31,394,440
% change	-0.6%	4.8%	5.5%	4.9%	4.9%

**Source:** General Revenue Fund

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 117 of the 121st G.A.)

**Purpose:** This line item pays for the operating expenses of the Department's administrative component, specifically Central Office, which oversees institutional, parole, and community service operations, and the Corrections Training Academy.

#### GRF 505321 Institution Medical Services

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$282,243,984	\$301,293,975	\$336,219,035	\$352,380,000	\$377,800,462	\$402,429,929
% change	6.7%	11.6%	4.8%	7.2%	6.5%

**Source:** General Revenue Fund

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 215 of the 122nd G.A.)

**Purpose:** This line item pays for the provision of medical and behavioral services to offenders housed in the state's prison system.

## Department of Rehabilitation and Correction

### General Revenue Fund

#### GRF 506321 Institution Education Services

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$37,468,692	\$34,956,614	\$37,424,762	\$45,339,000	\$53,146,437	\$57,793,527
% change	-6.7%	7.1%	21.1%	17.2%	8.7%

**Source:** General Revenue Fund

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 215 of the 122nd G.A.)

**Purpose:** This line item primarily pays for the costs of operating a school system. This includes the provision of basic, vocational, and post-secondary education services. The line item also is used for the cost of providing inmates with reentry services designed to facilitate employment, including career development, career enhancement, job application instruction, and resume workshops.

Temporary law in H.B. 33 of the 135th G.A. requires \$700,000 of the line item's appropriation in FY 2024 to be used for the Ashland University Correctional Education Expansion Program.

### Dedicated Purpose Fund Group

#### 4B00 501601 Sewer Treatment Services

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$914,003	\$884,547	\$856,435	\$600,000	\$600,000	\$600,000
% change	-3.2%	-3.2%	-29.9%	0.0%	0.0%

**Source:** Dedicated Purpose Fund Group: Payments for institutional usage of water and/or sewage treatment facilities and from user contracts with political subdivisions and the Chillicothe VA Medical Center

**Legal Basis:** R.C. 5120.52; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by S.B. 330 of the 118th G.A.)

**Purpose:** This line item pays for costs associated with operating and maintaining water and sewage treatment facilities. The Department of Rehabilitation and Correction has water or sewage treatment facilities at four of its correctional institutions.



## Department of Rehabilitation and Correction

### Dedicated Purpose Fund Group

#### 4D40 501603 Prisoner Programs

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$320,057	\$270,581	\$298,872	\$400,000	\$400,000	\$400,000
% change	-15.5%	10.5%	33.8%	0.0%	0.0%

**Source:** Dedicated Purpose Fund Group: Commissions under a contract with JPay, a private sector corrections-related service provider that contracts with the Department to provide technologies and services to inmates, including money transfers, email, videograms, video visitation, and music media

**Legal Basis:** R.C. 5120.132; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by S.B. 351 of the 119th G.A.)

**Purpose:** This line item pays for the costs of institutional education and program management services.

#### 4L40 501604 Transitional Control

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$2,392,913	\$2,363,707	\$1,590,654	\$2,450,000	\$2,450,000	\$2,450,000
% change	-1.2%	-32.7%	54.0%	0.0%	0.0%

**Source:** Dedicated Purpose Fund Group: Fees that prisoners may be required to pay for their confinement and supervision while under transitional control; depending upon circumstances, up to 25% of prisoner's total gross income but may be reduced or waived

**Legal Basis:** R.C. 2967.26; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 152 of the 120th G.A.)

**Purpose:** This line item pays for costs of operating the Transitional Control Program, the purpose of which is to closely monitor a prisoner's adjustment to community supervision during the final 180 days of their confinement.

#### 4S50 501608 Education Services

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$1,618,143	\$2,131,908	\$1,589,695	\$4,660,000	\$4,660,000	\$4,660,000
% change	31.8%	-25.4%	193.1%	0.0%	0.0%

**Source:** Dedicated Purpose Fund Group: This line item's appropriation is supported by cash transfers from the Ohio Department of Education and Workforce to support institutional education services, specifically special education, adult high school, vocational education, and GED testing

**Legal Basis:** R.C. 5120.091; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 715 of the 120th G.A.)

**Purpose:** This line item pays for costs of providing institutional education services, specifically special education, adult high school, vocational education, and GED testing.

## Department of Rehabilitation and Correction

### Dedicated Purpose Fund Group

#### 5AF0 501609 State and Non-Federal Awards

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$910,117	\$812,648	\$1,235,747	\$1,300,000	\$1,300,000	\$1,300,000
% change	-10.7%	52.1%	5.2%	0.0%	0.0%

**Source:** Dedicated Purpose Fund Group: (1) Scrap and salvage materials sales, (2) recycling and energy conservation programs, and (3) transfers and grants from other state agencies

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by Controlling Board on March 8, 2004)

**Purpose:** This line item pays for various departmental expenses.

#### 5CV1 501627 Coronavirus Relief - Rehabilitation and Correction

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$26,167,326	\$0	\$0	\$0	\$0	\$0
% change	-100.0%	N/A	N/A	N/A	N/A

**Source:** Dedicated Purpose Fund Group: FAL 21.019, Coronavirus Relief Fund

**Legal Basis:** Discontinued line item (originally established by Controlling Board on June 15, 2020)

**Purpose:** This line item paid for operating expenses incurred by the Department in its response to the effect of the COVID-19 pandemic on the staff and inmates of its correctional institutions, including hazard duty supplements, laboratory testing for staff and inmates, personal protective equipment, and other pandemic-related expenses.

#### 5H80 501617 Offender Financial Responsibility

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$1,501,656	\$636,628	\$727,700	\$1,860,000	\$1,860,000	\$1,860,000
% change	-57.6%	14.3%	155.6%	0.0%	0.0%

**Source:** Dedicated Purpose Fund Group: Primarily offender post-release supervision fees and inmate medical co-payments voluntary sick calls

**Legal Basis:** R.C. 5120.56; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by S.B. 111 of the 122nd G.A.)

**Purpose:** This line item principally funds parole and community services operations for costs of delivering community residential and nonresidential services, and secondarily institutional operations, most notably medical services.

## Department of Rehabilitation and Correction

### Dedicated Purpose Fund Group

#### 5TZ0 501610 Probation Improvement and Incentive Grants

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$4,986,485	\$5,000,000	\$5,263,466	\$5,250,000	\$0	\$0
% change	0.3%	5.3%	-0.3%	-100.0%	N/A

**Source:** Dedicated Purpose Fund Group: (1) GRF transferred during the FY 2020-FY 2021 biennium (Sections 512.40 and 513.10 of H.B. 166 of the 133rd G.A.); (2) GRF transferred during the FY 2022-FY 2023 biennium (Section 512.40 of H.B. 110 of the 134th G.A.); (3) GRF transferred during the FY 2024-FY 2025 biennium (Section 512.10 of H.B. 33 of the 135th G.A.)

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 49 of the 132nd G.A.)

**Purpose:** This line item is used by the Department to award grants to municipalities with an emphasis on: (1) providing services to those addicted to opiates and other illegal substances, and (2) supplementing the programs and services funded by grants distributed from GRF line item 501407, Community Nonresidential Programs.

#### 5ZQ0 501505 Local Jail Grants

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$0	\$0	\$0	\$75,000,000	\$0	\$0
% change	N/A	N/A	N/A	-100.0%	N/A

**Source:** Dedicated Purpose Fund Group: Transfer of up to \$75 million cash from the FY 2023 GRF ending balance, as authorized by Section 513.10 of H.B. 33. of the 135th G.A.

**Legal Basis:** Sections 383.10 and 513.10 of H.B. 33 of the 135th G.A.

**Purpose:** This line item supports grants to local jails for construction and renovation projects. H.B. 33: (1) requires DRC to determine, by July 1, 2024, which counties will receive local jail grant assistance, using a funding formula by which the Department of Taxation ranks counties by their property tax and sales tax revenues and award funding, (2) requires DRC to adopt application guidelines and conduct a needs assessment, and (3) provides that a county's portion of the basic project cost is a percentage equal to the county's percentile ranking pursuant to the funding formula, except that the state must pay at least 25% of the basic project cost.

## Department of Rehabilitation and Correction

### Dedicated Purpose Fund Group

#### QG18 501631 County Jail Construction and Renovation Grants

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$0	\$0	\$0	\$0	\$62,437,500	\$92,500,000
% change	N/A	N/A	N/A	N/A	48.1%

**Source:** Dedicated Purpose Fund Group: 25% of the monies collected from the tax levied on the sale of non-medical marijuana and credited to the Adult Use Tax Fund (Fund QG18)

**Legal Basis:** Proposed by the Executive Budget

**Purpose:** This line item is to be used by DRC to fund the construction, renovation, or improvement of county jails.

The executive budget moves funding for this purpose from Fund 5ZQ0 line item 501505, Local Jail Grants, funded by a General Revenue Fund transfer.

### Internal Service Activity Fund Group

#### 1480 501602 Institutional Services

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$2,694,585	\$2,824,864	\$2,743,013	\$2,850,000	\$3,500,000	\$3,500,000
% change	4.8%	-2.9%	3.9%	22.8%	0.0%

**Source:** Internal Service Activity Fund Group: Money received by the Department of Rehabilitation and Correction for "labor and services" performed, including warehouses shared by correctional institutions and litter pickup crews

**Legal Basis:** R.C. 5120.28 and 5120.29; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 171 of the 117th G.A.)

**Purpose:** This line item pays for costs incurred in providing services between the Department's correctional institutions, including the purchase of materials, supplies, and equipment, and the erection and extension of buildings used in these services.

## Department of Rehabilitation and Correction

### Internal Service Activity Fund Group

#### 2000 501607 Ohio Penal Industries

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$28,589,777	\$32,242,507	\$29,270,848	\$46,515,000	\$46,515,000	\$46,515,000
% change	12.8%	-9.2%	58.9%	0.0%	0.0%

**Source:** Internal Service Activity Fund Group: Money generated by Ohio Penal Industries (OPI) through the sale of goods and services, primarily to state agencies

**Legal Basis:** R.C. 5120.28 and 5120.29; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 171 of the 117th G.A.)

**Purpose:** This line item supports OPI, which operates factories and shops in the Department's correctional institutions. OPI currently operates factories and shops at 12 correctional institutions.

#### 4830 501605 Leased Property Maintenance and Operating

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$1,303,583	\$2,140,337	\$2,771,064	\$7,500,000	\$7,500,000	\$7,500,000
% change	64.2%	29.5%	170.7%	0.0%	0.0%

**Source:** Internal Service Activity Fund Group: Primarily money from the sale and leasing of unused farmland, with decreasing amounts being generated from rent and utility charges collected from departmental personnel who live in state-owned housing under the Department's jurisdiction

**Legal Basis:** R.C. 5120.22; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by Controlling Board on February 20, 1973; codified by H.B. 152 of the 120th G.A.)

**Purpose:** This line item is used to: (1) maintain state-owned employee houses under the Department's jurisdiction, (2) pay any expenses from leasing facilities or other property under the Department's jurisdiction that is not being utilized by the Department, and (3) pay any expenses for services performed, construction, maintenance, repair, reconstruction, or demolition of any other facilities or property owned by the Department.

## Department of Rehabilitation and Correction

### Internal Service Activity Fund Group

#### 5710 501606 Corrections Training Maintenance and Operating

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$221,568	\$1,095,742	\$852,110	\$940,000	\$940,000	\$940,000
% change	394.5%	-22.2%	10.3%	0.0%	0.0%

**Source:** Internal Service Activity Fund Group: Charges to individuals from outside the Department of Rehabilitation and Correction for training provided by the Corrections Training Academy

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by Controlling Board on October 9, 1984)

**Purpose:** This line item primarily pays for expenses associated with operation of the Corrections Training Academy on the grounds of the Orient Correctional Complex in Pickaway County.

#### 5L60 501611 Information Technology Services

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$113,239	\$659,527	\$127,194	\$500,000	\$500,000	\$500,000
% change	482.4%	-80.7%	293.1%	0.0%	0.0%

**Source:** Internal Service Activity Fund Group: Primarily money generated by data processing services via agreements with other agencies and companies for specially formatted data extracts and information technology services

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by Controlling Board on April 10, 2000)

**Purpose:** This line item pays for the multi-year costs associated with information technology system upgrades and enhancements.

## Department of Rehabilitation and Correction

### Federal Fund Group

#### 3230 501619 Federal Grants

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$1,665,531	\$3,942,363	\$3,439,101	\$3,540,000	\$4,500,000	\$4,500,000
% change	136.7%	-12.8%	2.9%	27.1%	0.0%

**Source:** Federal Fund Group: Various federal grants, directly or indirectly awarded, including: (1) FAL 16.827, Justice Reinvestment Initiative, (2) FAL 16.835, Body-Worn Camera Policy and Implementation Program, (3) FAL 84.013, Title I State Agency Program for Neglected and Delinquent Children and Youth, (4) FAL 84.048, Career and Technical Education -- Basic Grants to States, and (5) FAL 93.778, Medical Assistance Program

**Legal Basis:** Section 383.10 of H.B. 33 of the 135th G.A. (originally established by Controlling Board in 1970)

**Purpose:** This line item is used to disburse various federal grants, directly or indirectly awarded, in support of the Department's institutional, parole, community services, education, and program management operations.

#### 3CW0 501622 Federal Equitable Sharing

FY 2022 Actual	FY 2023 Actual	FY 2024 Actual	FY 2025 Estimate	FY 2026 Introduced	FY 2027 Introduced
\$1,028	\$8,380	\$121,048	\$300,000	\$300,000	\$300,000
% change	715.1%	1,344.6%	147.8%	0.0%	0.0%

**Source:** Federal Fund Group: FAL 16.922, Equitable Sharing Program (payments received from the U.S. Department of Justice for the Adult Parole Authority's participation in fugitive search operations conducted by the U.S. Marshals Service)

**Legal Basis:** R.C. 5120.70; Section 383.10 of H.B. 33 of the 135th G.A. (originally established by H.B. 130 of the 127th G.A.)

**Purpose:** This line item generally pays operating expenses associated with the Adult Parole Authority solely for law-enforcement purposes, specifically training, supplies, and equipment, per federal guidelines.

**FY 2026 - FY 2027 Appropriations - As Introduced  
All Fund Groups - Detail**

**Main Operating Appropriations Bill**

Detail by Agency			FY 2024	Estimate FY 2025	Introduced FY 2026	Introduced FY 2027	FY 2025 to FY 2026 % Change	FY 2026 to FY 2027 % Change
<b>DRC Department of Rehabilitation and Correction</b>								
GRF	501321	Institutional Operations	\$1,315,393,768	\$1,395,734,000	\$1,539,506,369	\$1,635,958,708	10.30%	6.27%
GRF	501405	Reentry, Housing, and Support Services	\$77,412,288	\$84,676,000	\$87,700,200	\$90,558,100	3.57%	3.26%
GRF	501406	Adult Correctional Facilities Lease Rental Bond Payments	\$70,634,365	\$68,500,000	\$42,000,000	\$60,000,000	-38.69%	42.86%
GRF	501407	Community Nonresidential Programs	\$68,677,537	\$68,680,000	\$71,472,947	\$74,153,531	4.07%	3.75%
GRF	501408	Community Misdemeanor Programs	\$9,619,970	\$9,620,000	\$10,101,000	\$10,555,545	5.00%	4.50%
GRF	501411	Probation Improvement and Incentive Grants	\$0	\$0	\$5,512,500	\$5,760,562	N/A	4.50%
GRF	501501	Community Residential Programs - Community Based Correctional Facilities	\$94,545,000	\$99,657,000	\$104,015,600	\$108,161,800	4.37%	3.99%
GRF	503321	Parole and Community Operations	\$111,609,096	\$128,654,000	\$139,658,771	\$149,249,137	8.55%	6.87%
GRF	504321	Administrative Operations	\$27,033,809	\$28,530,000	\$29,927,970	\$31,394,440	4.90%	4.90%
GRF	505321	Institution Medical Services	\$336,219,035	\$352,380,000	\$377,800,462	\$402,429,929	7.21%	6.52%
GRF	506321	Institution Education Services	\$37,424,762	\$45,339,000	\$53,146,437	\$57,793,527	17.22%	8.74%
<b>General Revenue Fund Subtotal</b>			<b>\$2,148,569,630</b>	<b>\$2,281,770,000</b>	<b>\$2,460,842,256</b>	<b>\$2,626,015,279</b>	<b>7.85%</b>	<b>6.71%</b>
4B00	501601	Sewer Treatment Services	\$856,435	\$600,000	\$600,000	\$600,000	0.00%	0.00%
4D40	501603	Prisoner Programs	\$298,872	\$400,000	\$400,000	\$400,000	0.00%	0.00%
4L40	501604	Transitional Control	\$1,590,654	\$2,450,000	\$2,450,000	\$2,450,000	0.00%	0.00%
4S50	501608	Education Services	\$1,589,695	\$4,660,000	\$4,660,000	\$4,660,000	0.00%	0.00%
5AF0	501609	State and Non-Federal Awards	\$1,235,747	\$1,300,000	\$1,300,000	\$1,300,000	0.00%	0.00%
5H80	501617	Offender Financial Responsibility	\$727,700	\$1,860,000	\$1,860,000	\$1,860,000	0.00%	0.00%
5T20	501610	Probation Improvement and Incentive Grants	\$5,263,466	\$5,250,000	\$0	\$0	-100.00%	N/A
5ZQ0	501505	Local Jail Grants	\$0	\$75,000,000	\$0	\$0	-100.00%	N/A
QG18	501631	County Jail Construction and Renovation Grants	\$0	\$0	\$62,437,500	\$92,500,000	N/A	48.15%
<b>Dedicated Purpose Fund Group Subtotal</b>			<b>\$11,562,568</b>	<b>\$91,520,000</b>	<b>\$73,707,500</b>	<b>\$103,770,000</b>	<b>-19.46%</b>	<b>40.79%</b>
1480	501602	Institutional Services	\$2,743,013	\$2,850,000	\$3,500,000	\$3,500,000	22.81%	0.00%
2000	501607	Ohio Penal Industries	\$29,270,848	\$46,515,000	\$46,515,000	\$46,515,000	0.00%	0.00%



**FY 2026 - FY 2027 Appropriations - As Introduced  
All Fund Groups - Detail**

**Main Operating Appropriations Bill**

Detail by Agency			FY 2024	Estimate FY 2025	Introduced FY 2026	Introduced FY 2027	FY 2025 to FY 2026 % Change	FY 2026 to FY 2027 % Change
<b>DRC Department of Rehabilitation and Correction</b>								
4830	501605	Leased Property Maintenance and Operating	\$2,771,064	\$7,500,000	\$7,500,000	\$7,500,000	0.00%	0.00%
5710	501606	Corrections Training Maintenance and Operating	\$852,110	\$940,000	\$940,000	\$940,000	0.00%	0.00%
5L60	501611	Information Technology Services	\$127,194	\$500,000	\$500,000	\$500,000	0.00%	0.00%
<b>Internal Service Activity Fund Group Subtotal</b>			<b>\$35,764,229</b>	<b>\$58,305,000</b>	<b>\$58,955,000</b>	<b>\$58,955,000</b>	<b>1.11%</b>	<b>0.00%</b>
3230	501619	Federal Grants	\$3,439,101	\$3,540,000	\$4,500,000	\$4,500,000	27.12%	0.00%
3CW0	501622	Federal Equitable Sharing	\$121,048	\$300,000	\$300,000	\$300,000	0.00%	0.00%
<b>Federal Fund Group Subtotal</b>			<b>\$3,560,149</b>	<b>\$3,840,000</b>	<b>\$4,800,000</b>	<b>\$4,800,000</b>	<b>25.00%</b>	<b>0.00%</b>
<b>Department of Rehabilitation and Correction Total</b>			<b>\$2,199,456,576</b>	<b>\$2,435,435,000</b>	<b>\$2,598,304,756</b>	<b>\$2,793,540,279</b>	<b>6.69%</b>	<b>7.51%</b>
<b>Main Operating Appropriations Bill Total</b>			<b>\$2,199,456,576</b>	<b>\$2,435,435,000</b>	<b>\$2,598,304,756</b>	<b>\$2,793,540,279</b>	<b>6.69%</b>	<b>7.51%</b>