

Greenbook

LBO Analysis of Enacted Budget

Legislative Service Commission

Edward M. Millane, Fiscal Supervisor
July 2021

TABLE OF CONTENTS

Quick look	1
Analysis of FY 2022-FY 2023 budget	1
Legislative Service Commission (ALIs 035321 and 035601)	1
Legislative Fellows (ALI 035402)	2
Correctional Institution Inspection Committee (ALI 035405)	2
National Associations (ALI 035409)	3
Legislative Information Services (ALI 035410).....	3
Legislative Task Force on Redistricting (ALI 035407), Ohio Redistricting Commission (ALI 035420), and Litigation (ALI 035501)	4
Vetoed provisions	4

Attachment:

Appropriation Spreadsheet

LBO Greenbook

Legislative Service Commission

Quick look...

- The Legislative Service Commission (LSC) is a nonpartisan agency providing drafting, fiscal, research, training, and other technical services to the General Assembly.
- LSC’s governing authority consists of 14 members of the General Assembly, including the President of the Senate and the Speaker of the House of Representatives.
 - The President and Speaker each appoint six additional members, with no more than four of the appointed members from each chamber belonging to the same political party.
- The day-to-day operation of LSC is the responsibility of a director who is appointed by the governing authority. LSC staff includes budget analysts and economists within the Legislative Budget Office (LBO), attorneys and research analysts within the Office of Research and Drafting (ORD), and support personnel.
- Nearly 100% of the funding for the LSC budget comes from the General Revenue Fund (GRF).
- The LSC budget contains two appropriation items that provide funding for two additional legislative agencies: Legislative Information Systems (LIS) and the Correctional Institution Inspection Committee (CIIC).

Fund Group	FY 2020 Actual	FY 2021 Actual	FY 2022 Appropriation	FY 2023 Appropriation
General Revenue	\$26,239,682	\$27,122,613	\$36,623,290	\$35,523,290
Dedicated Purpose	\$10,000	\$0	\$10,000	\$10,000
Total	\$26,249,682	\$27,122,613	\$36,633,290	\$35,533,290
% change	--	3.3%	35.1%	-3.0%
<i>GRF % change</i>	--	3.4%	35.0%	-3.0%

Analysis of FY 2022-FY 2023 budget

Legislative Service Commission (ALIs 035321 and 035601)

FY 2018 Actual	FY 2019 Actual	FY 2020 Actual	FY 2021 Actual	FY 2022 Appropriation	FY 2023 Appropriation
GRF ALI 035321, Operating Expenses					
\$16,087,421	\$16,526,426	\$16,934,342	\$16,742,138	\$21,362,380	\$21,362,380
% change	2.7%	2.5%	-1.1%	27.6%	0.0%
Fund 4100 ALI 035601, Sale of Publications					
\$5,973	\$10,000	\$10,000	\$0	\$10,000	\$10,000
% change	67.4%	0.0%	-100.0%	N/A	0.0%

LSC operations are primarily funded by GRF line item 035321, Operating Expenses. The budget authorizes the Director of LSC to certify to the Director of Budget and Management (OBM) an amount up to the unexpended, unencumbered balance of item 035321 at the end of FY 2021 and FY 2022 to be reappropriated to FY 2022 and FY 2023, respectively, and reappropriates those amounts.

The budget codifies the existing practice that in even-numbered general assemblies the Senate President serves as chairperson of LSC and the Speaker of the House of Representatives serves as vice chairperson, and in odd-numbered general assemblies the Speaker of the House serves as chairperson and the Senate President serves as vice chairperson. It also eliminates a requirement that LSC meet at least quarterly.

Proceeds from the sale of documents produced by LSC, if any, are deposited into Fund 4100 to help support the publication of documents produced by LSC. Currently, the majority of LSC publications are published online for public access without any charge.

Legislative Fellows (ALI 035402)

FY 2018 Actual	FY 2019 Actual	FY 2020 Actual	FY 2021 Actual	FY 2022 Appropriation	FY 2023 Appropriation
GRF ALI 035402, Legislative Fellows					
\$978,387	\$1,018,783	\$920,805	\$1,054,758	\$1,110,000	\$1,110,000
% change	4.1%	-9.6%	14.5%	5.2%	0.0%

This line item funds a legislative fellowship program designed to provide college graduates with practical experience in the legislative process as paid staff for the General Assembly, Ohio Government Telecommunications (OGT), or LSC. In calendar year 2021, the program supports 24 fellows, including 20 in the General Assembly, two in OGT, and two in LSC.

Correctional Institution Inspection Committee (ALI 035405)

FY 2018 Actual	FY 2019 Actual	FY 2020 Actual	FY 2021 Actual	FY 2022 Appropriation	FY 2023 Appropriation
GRF ALI 035405, Correctional Institution Inspection Committee					
\$224,870	\$102,372	\$333,679	\$363,628	\$447,020	\$447,020
% change	-54.5%	225.9%	9.0%	22.9%	0.0%

This line item funds the operating costs of the Correctional Institution Inspection Committee (CIIC), which is statutorily required to inspect and evaluate Ohio's prisons and authorized to inspect and evaluate state juvenile correctional facilities. The budget authorizes the Director of LSC to certify to the Director of OBM an amount up to the unexpended, unencumbered balance of item 035405 at the end of FY 2021 and FY 2022 to be reappropriated to FY 2022 and FY 2023, respectively, and reappropriates those amounts.

National Associations (ALI 035409)

FY 2018 Actual	FY 2019 Actual	FY 2020 Actual	FY 2021 Actual	FY 2022 Appropriation	FY 2023 Appropriation
GRF ALI 035409, National Associations					
\$581,073	\$18,000	\$316,000	\$600,000	\$600,000	\$600,000
% change	-96.9%	1,655.6%	89.9%	0.0%	0.0%

This line item pays dues for Ohio's membership in several national associations, including the National Conference of State Legislatures (NCSL) and the Council of State Governments (CSG). NCSL and CSG dues are determined by the two organizations using a population-based formula, while other organizations charge a flat annual amount.

Legislative Information Services (ALI 035410)

FY 2018 Actual	FY 2019 Actual	FY 2020 Actual	FY 2021 Actual	FY 2022 Appropriation	FY 2023 Appropriation
GRF ALI 035410, Legislative Information Systems					
\$8,563,276	\$8,365,153	\$7,215,517	\$8,322,595	\$11,003,890	\$11,003,890
% change	-2.3%	-13.7%	15.3%	32.2%	0.0%

This line item funds the operations of the Legislative Information Systems (LIS). Originally established in 1995 through a resolution of the Legislative Service Commission, LIS serves the General Assembly and legislative agencies by providing computer network services, telephone services, development of new or improved computer applications, and computer education training services. For example, LIS is responsible for the design and support of the SOLAR (State of Ohio Legislative Application Repository). SOLAR entails everything from the initial drafting requests to LSC, through consideration and approval by both the House and Senate, to the preparation of an act for presentation to the Governor.

The day-to-day operation of LIS is the responsibility of the Director, who is appointed by the Commission. The LIS Director functions as the General Assembly's chief technical officer who acts to improve cooperation, standards conformity, and security in all General Assembly IT organizations. Including the Director, LIS employs about 30 staff members.

The budget authorizes the Director of LSC to certify to the Director of OBM an amount up to the unexpended, unencumbered balance of item 035410 at the end of FY 2021 and FY 2022 to be reappropriated to FY 2022 and FY 2023, respectively, and reappropriates those amounts.

Legislative Task Force on Redistricting (ALI 035407), Ohio Redistricting Commission (ALI 035420), and Litigation (ALI 035501)

FY 2018 Actual	FY 2019 Actual	FY 2020 Actual	FY 2021 Actual	FY 2022 Appropriation	FY 2023 Appropriation
GRF ALI 035407, Legislative Task Force on Redistricting					
\$0	\$0	\$362,480	\$39,494	\$1,000,000	\$0
% change	N/A	N/A	-89.1%	2,432.0%	-100.0%
GRF ALI 035420, Ohio Redistricting Commission					
\$0	\$0	\$0	\$0	\$100,000	\$0
% change	N/A	N/A	N/A	N/A	-100.0%
GRF ALI 035501, Litigation					
\$0	\$1,769,502	\$156,859	\$0	\$1,000,000	\$1,000,000
% change	N/A	-91.1%	-100.0%	N/A	0.0%

The LSC budget group contains three other “as needed” line items: GRF line items 035407, Legislative Task Force on Redistricting, 035420, Ohio Redistricting Commission, and 035501, Litigation. Line item 035407 supports the operating costs of the Legislative Task Force on Redistricting, which provides assistance to the General Assembly and the Ohio Redistricting Commission in establishing Congressional and state General Assembly districts, respectively. New line item 035420 is to be used solely for the Ohio Redistricting Commission to perform its duties under Articles XI and XIX of the Ohio Constitution. The budget also requires that item 035420 be used exclusively for expenditures that serve a proper public purpose and be spent by the Ohio Redistricting Commission during the time period beginning on the date it first convenes, and ending on the date it dissolves. Line item 035501 is used for any lawsuit in which the General Assembly, or either house of the General Assembly, is made a party.

The budget reappropriates an amount equal to the unexpended, unencumbered portion of items 035407 and 035501 at the end of FY 2021 and FY 2022 for the same purposes in FY 2022 and FY 2023, respectively.

Vetoed provisions

The Governor vetoed provisions that would have permitted the Speaker of the House of Representatives and the President of the Senate to intervene in any case challenging: (1) the constitutionality of a statute on behalf of the House, the Senate, or the General Assembly and (2) a General Assembly or congressional redistricting plan adopted by the Ohio Redistricting Commission on behalf of the House, the Senate, or the Commission, and to retain independent legal counsel for either action. Consequently, the Governor also vetoed a provision that would have required GRF line item 035501, Litigation, (see above) to be used, in part, for any action in which either house, or the General Assembly, would have intervened under the authority permitted by the vetoed provision described above.

FY 2022 - FY 2023 Final Appropriations

All Fund Groups

Line Item Detail by Agency			FY 2020	FY 2021	Appropriations FY 2022	FY 2021 to FY 2022 % Change	Appropriations FY 2023	FY 2022 to FY 2023 % Change
Report For: Main Operating Appropriations Bill			Version: As Enacted					
LSC Legislative Service Commission								
GRF	035321	Operating Expenses	\$ 16,934,342	\$ 16,742,138	\$ 21,362,380	27.60%	\$ 21,362,380	0.00%
GRF	035402	Legislative Fellows	\$ 920,805	\$ 1,054,758	\$ 1,110,000	5.24%	\$ 1,110,000	0.00%
GRF	035405	Correctional Institution Inspection Committee	\$ 333,679	\$ 363,628	\$ 447,020	22.93%	\$ 447,020	0.00%
GRF	035407	Legislative Task Force on Redistricting	\$ 362,480	\$ 39,494	\$ 1,000,000	2,432.03%	\$ 0	-100.00%
GRF	035409	National Associations	\$ 316,000	\$ 600,000	\$ 600,000	0.00%	\$ 600,000	0.00%
GRF	035410	Legislative Information Systems	\$ 7,215,517	\$ 8,322,595	\$ 11,003,890	32.22%	\$ 11,003,890	0.00%
GRF	035420	Ohio Redistricting Commission	\$ 0	\$ 0	\$ 100,000	N/A	\$ 0	-100.00%
GRF	035501	Litigation	\$ 156,859	\$ 0	\$ 1,000,000	N/A	\$ 1,000,000	0.00%
General Revenue Fund Total			\$ 26,239,682	\$ 27,122,613	\$ 36,623,290	35.03%	\$ 35,523,290	-3.00%
4100	035601	Sale of Publications	\$ 10,000	\$ 0	\$ 10,000	N/A	\$ 10,000	0.00%
Dedicated Purpose Fund Group Total			\$ 10,000	\$ 0	\$ 10,000	N/A	\$ 10,000	0.00%
Legislative Service Commission Total			\$ 26,249,682	\$ 27,122,613	\$ 36,633,290	35.07%	\$ 35,533,290	-3.00%