

LSC Greenbook

Analysis of the Enacted Budget

Legislative Service Commission

Edward M. Millane, Senior Budget Analyst
Legislative Service Commission

July 2015

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ATTACHMENT:

Budget Spreadsheet By Line Item

Legislative Service Commission

- Nearly 100% of funding from the GRF
- GRF budget of over \$25.3 million each fiscal year
- Provides funding for the Criminal Justice Recodification Committee and potential litigation involving the General Assembly due to legal or constitutional challenges

OVERVIEW

Agency Overview

The Legislative Service Commission (LSC) is a nonpartisan agency providing drafting, fiscal, research, training, and other technical services to the General Assembly. LSC's governing authority consists of 14 members of the General Assembly, including the President of the Senate and the Speaker of the House of Representatives. The day-to-day operation of LSC is the responsibility of a director who is appointed by the governing authority. LSC staff includes attorneys, budget analysts, economists, research associates, and support personnel. The LSC budget contains two appropriation items that provide funding for two additional legislative agencies: (1) Legislative Information Systems (LIS) and (2) the Correctional Institution Inspection Committee (CIIC). LIS provides network computer development and services for the General Assembly. CIIC is required to inspect and evaluate Ohio's prisons, and is also authorized to inspect, evaluate, and assist in the development of improvements in juvenile correctional institutions.

Appropriation Overview

As shown in the table below, LSC received appropriations of \$25.4 million in FY 2016 and \$25.3 million in FY 2017. The General Revenue Fund (GRF) is the primary funding source of the LSC budget, accounting for nearly 100% of the total appropriation.

Agency Appropriations by Fund Group, FY 2016-FY 2017 (Am. Sub. H.B. 64)					
Fund Group	FY 2015*	FY 2016	% change, FY 2015-FY 2016	FY 2017	% change, FY 2016-FY 2017
General Revenue	\$22,289,609	\$25,320,478	13.6%	\$25,320,478	0%
Dedicated Purpose	\$10,000	\$10,000	0%	\$10,000	0%
Internal Service Activity	\$199,229	\$100,000	-49.8%	\$0	-100%
TOTAL	\$22,498,838	\$25,430,478	13.0%	\$25,330,478	-0.4%

*FY 2015 figures represent actual expenditures.

ANALYSIS OF ENACTED BUDGET

This section provides an analysis of the funding for each appropriation item in LSC's budget. The following table shows the appropriation in each fiscal year of the biennium.

Appropriations for the Legislative Service Commission				
Fund	ALI and Name		FY 2016	FY 2017
General Revenue Fund				
GRF	035321	Operating Expenses	\$15,600,000	\$15,600,000
GRF	035402	Legislative Fellows	\$1,022,120	\$1,022,120
GRF	035405	Correctional Institution Inspection Committee	\$460,845	\$460,845
GRF	035407	Legislative Task Force on Redistricting	\$400,000	\$400,000
GRF	035409	National Associations	\$460,560	\$460,560
GRF	035410	Legislative Information Systems	\$6,126,953	\$6,126,953
GRF	035411	Ohio Constitutional Modernization Commission	\$600,000	\$600,000
GRF	035419	Criminal Justice Recodification Committee	\$150,000	\$150,000
GRF	035501	Litigation	\$500,000	\$500,000
General Revenue Fund Subtotal			\$25,320,478	\$25,320,478
Dedicated Purpose Fund Group				
4100	035601	Sale of Publications	\$10,000	\$10,000
Dedicated Purpose Fund Subtotal			\$10,000	\$10,000
Internal Service Activity Fund Group				
4F60	035603	Legislative Budget Services	\$100,000	\$0
Internal Service Activity Fund Group Subtotal			\$100,000	\$0
Total Funding: Legislative Service Commission			\$25,430,478	\$25,330,478

LSC's core services are funded primarily through items 035321, 035601, and 035603, which is eliminated in FY 2017. As mentioned in the "**Overview**," two additional legislative agencies, the Correctional Institution Inspection Committee (CIIC) and Legislative Information Systems (LIS), receive funding through LSC's budget. This funding is provided through items 035405 and 035410. The budget authorizes the Director of LSC to certify to the Director of Budget and Management the amounts of the unexpended, unencumbered balances of 035321 and 035410 at the end of FY 2015 and FY 2016 to be reappropriated to FY 2016 and FY 2017, respectively, and reappropriates the certified amounts.

The Legislative Fellows Program is funded through item 035402. This funding pays fellows who work for the General Assembly, Ohio Government Telecommunications, or LSC. The Legislative Taskforce on Redistricting, Reapportionment, and Demographic Research assists the General Assembly in establishing congressional districts and the

Apportionment Board in establishing General Assembly districts. Funding for the Taskforce is provided in item 035407. The budget reappropriates up to \$2.0 million of the unexpended, unencumbered portion of 035407 at the end of FY 2015 and an amount equal to the unexpended, unencumbered portion of 035407 at the end of FY 2016 for the same purpose in FY 2016 and FY 2017, respectively. Funding for Ohio's membership fees for a number of national associations, such as the National Conference of State Legislatures and the Council of State Governments, is provided through item 035409.

The Ohio Constitutional Modernization Commission, supported by 035411, studies the Ohio Constitution, considers the problems pertaining to the amendment of the Constitution, and makes recommendations to the General Assembly for changes to the Constitution. Under prior law, the Commission was to be terminated July 1, 2021. The budget moves-up the termination date to January 1, 2018. It also reappropriates up to \$150,000 of the unexpended, unencumbered portion of 035411 at the end of FY 2015 and an amount equal to the unexpended, unencumbered portion of 035411 at the end of FY 2016 for the same purpose in FY 2016 and FY 2017, respectively.

The budget adds two new appropriation items under LSC's budget. Item 035419 is used to support the operation and expenses of the Criminal Justice Recodification Committee, which was created in H.B. 483 of the 130th General Assembly to study Ohio's criminal statutes with the goal of enhancing public safety and the administration of justice. Item 035501 is used for any lawsuit in which the General Assembly is a party because a legal or constitutional challenge is made against the Ohio Constitution or an act of the General Assembly. The budget requires that both the chairperson and vice-chairperson of LSC approve the use of funds from 035501 before they can be spent. It also reappropriates an amount equal to the unexpended, unencumbered portion of 035501 at the end of FY 2016 for the same purpose in FY 2017.

The budget requires LSC to serve as fiscal agent for the Joint Committee on Agency Rule Review (JCARR) and for the Joint Medicaid Oversight Committee (JMO). LSC is also required to provide necessary services to the Ohio 2020 Tax Policy Study Commission, which will review Ohio's tax structure and policies, make recommendations on how to transition Ohio's personal income tax to a 3.5% or 3.75% flat tax by tax year 2018 and how to reform Ohio's severance tax, review state tax credits, and study the effectiveness of the historic building rehabilitation tax credit, including whether to make the credit refundable or to create a grant program. The Commission must publish three reports by various dates through October 1, 2017, at which time it will cease to exist. Finally, the budget eliminates the requirement that LSC, in conjunction with LIS, maintain an Internet database of current and historical revenue and expenditure data for all school districts.

LSC.docx/jc

FY 2016 - FY 2017 Final Appropriation Amounts

All Fund Groups

Line Item Detail by Agency

			FY 2014	FY 2015	Appropriation FY 2016	FY 2015 to FY 2016 % Change	Appropriation FY 2017	FY 2016 to FY 2017 % Change
Report For Main Operating Appropriations Bill			Version: As Enacted					
LSC Legislative Service Commission								
GRF	035321	Operating Expenses	\$ 13,411,155	\$ 13,722,951	\$ 15,600,000	13.68%	\$ 15,600,000	0.00%
GRF	035402	Legislative Fellows	\$ 966,006	\$ 871,423	\$ 1,022,120	17.29%	\$ 1,022,120	0.00%
GRF	035405	Correctional Institution Inspection Committee	\$ 402,946	\$ 398,395	\$ 460,845	15.68%	\$ 460,845	0.00%
GRF	035407	Legislative Task Force on Redistricting	\$ 0	\$ 0	\$ 400,000	N/A	\$ 400,000	0.00%
GRF	035409	National Associations	\$ 557,774	\$ 283,504	\$ 460,560	62.45%	\$ 460,560	0.00%
GRF	035410	Legislative Information Systems	\$ 5,605,919	\$ 6,505,720	\$ 6,126,953	-5.82%	\$ 6,126,953	0.00%
GRF	035411	Ohio Constitutional Modernization Commission	\$ 153,195	\$ 507,617	\$ 600,000	18.20%	\$ 600,000	0.00%
GRF	035419	Criminal Justice Recodification Committee	\$ 0	\$ 0	\$ 150,000	N/A	\$ 150,000	0.00%
GRF	035501	Litigation	\$ 0	\$ 0	\$ 500,000	N/A	\$ 500,000	0.00%
General Revenue Fund Total			\$ 21,096,993	\$ 22,289,609	\$ 25,320,478	13.60%	\$ 25,320,478	0.00%
4100	035601	Sale of Publications	\$ 0	\$ 10,000	\$ 10,000	0.00%	\$ 10,000	0.00%
Dedicated Purpose Fund Group Total			\$ 0	\$ 10,000	\$ 10,000	0.00%	\$ 10,000	0.00%
4F60	035603	Legislative Budget Services	\$ 106,081	\$ 199,226	\$ 100,000	-49.81%	\$ 0	-100.00%
5EF0	035607	Legislative Agency Telephone Usage	\$ 6,645	\$ 2	\$ 0	-100.00%	\$ 0	N/A
Internal Service Activity Fund Group Total			\$ 112,726	\$ 199,229	\$ 100,000	-49.81%	\$ 0	-100.00%
Legislative Service Commission Total			\$ 21,209,719	\$ 22,498,837	\$ 25,430,478	13.03%	\$ 25,330,478	-0.39%