

LSC Greenbook

Analysis of the Enacted Budget

Development Services Agency

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ATTACHMENT:

Budget Spreadsheet By Line Item

Development Services Agency

- Total biennial appropriations of \$2.52 billion
- Considerable realignment of the Agency and the programs administered occurred in FY 2013
- 31% of FY 2014-FY 2015 appropriations come from federal funding

OVERVIEW

Agency Overview

The Ohio Development Services Agency (ODSA), formerly the Department of Development, administers a wide variety of programs to promote economic and community development in Ohio, with the goal of facilitating business growth, creating and retaining jobs, and providing community and housing services to low- and moderate-income households. In doing so, the Agency uses a combination of state and federal funds, tax incentives, and interactions with other state agencies. The nonprofit JobsOhio was created in 2011 and has assumed some of the business expansion and attraction responsibilities on behalf of the state. Consequently, ODSA has been reorganized internally to realign its economic development duties. The Agency is now organized into three program divisions and an operations division. The Business Services Division is made up of four offices: (1) Business Assistance, (2) Technology Investments, (3) Strategic Business Investments, and (4) TourismOhio. The Community Services Division is also comprised of four offices: (1) Redevelopment, (2) Community Development, (3) Community Assistance, and (4) Energy. The Minority Business Development Division works with ten Minority Business Assistance Centers across the state. Offices under the Operations Division include finance, information technology, legal services, loan servicing, the Governor's Office of Appalachia, and other administrative functions. Regional ODSA offices are located in Akron, Cincinnati, Cleveland, Dayton, Marietta, and Toledo.

Appropriation Overview

Budget by Fund Group

Under H.B. 59, ODSA receives overall funding of \$1.28 billion in FY 2014 and \$1.24 billion in FY 2015. The FY 2014 amount is a 13.1% increase over FY 2013 spending of \$1.14 billion. Table 1 presents funding for ODSA by fund group. Among the various sources of funding for agency operations, the largest year-to-year change is in the State Special Revenue Fund Group, where funding increases by approximately \$69.7 million compared to actual FY 2013 expenditures largely as a result of the ramping up of the Incumbent Workforce Training Voucher Program, a program initiated in FY 2013. Other

significant changes occur in the General Services Fund Group, with increases in appropriations in FY 2014 of around 65% compared to FY 2013 spending, largely on account of additional assistance provided through the Local Government Innovation Program. The General Services Fund Group sees a 27% decrease from FY 2014 to FY 2015 due to the phasing out of legacy grants to businesses, reflecting the transition of this assistance to JobsOhio likely to occur in FY 2015. Finally, GRF funding decreases by 2.1% in FY 2014, then increases by 16.9% in FY 2015. These fluctuations are largely accounted by debt service payments on Third Frontier and Job Ready Sites bonds.

Table 1. Budget by Fund Group, FY 2014-FY 2015

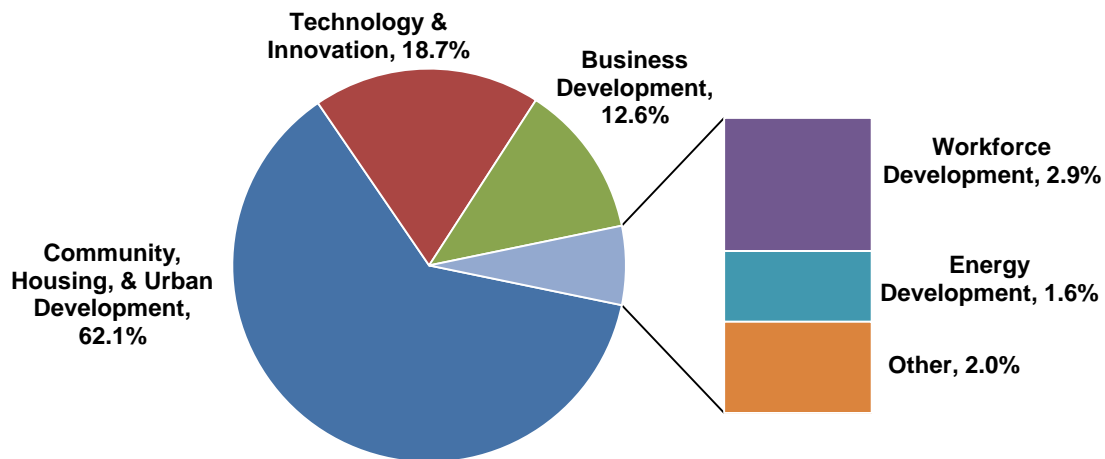
Fund Group	FY 2013*	FY 2014	% change, FY 2013-FY 2014	FY 2015	% change, FY 2014-FY 2015
General Revenue	\$118,212,938	\$115,710,145	-2.1%	\$135,276,145	16.9%
General Services	\$30,916,962	\$50,880,986	64.6%	\$37,050,000	-27.2%
Federal Special Revenue	\$407,828,576	\$417,389,090	2.3%	\$375,260,494	-10.1%
State Special Revenue	\$404,881,487	\$474,628,375	17.2%	\$463,028,371	-2.4%
Facilities Establishment	\$79,505,555	\$90,000,000	13.2%	\$90,000,000	0.0%
Clean Ohio Revitalization	\$625,671	\$950,000	51.8%	\$950,000	0.0%
Third Frontier Research & Development	\$85,388,724	\$132,000,000	54.6%	\$132,000,000	0.0%
Job Ready Site Development	\$238,085	\$800,000	236.0%	\$800,000	0.0%
Tobacco Master Settlement Agreement	\$7,567,175	\$1,896,595	-74.9%	\$1,906,025	0.5%
TOTAL	\$1,135,165,174	\$1,284,255,191	13.1%	\$1,236,271,035	-3.7%

*FY 2013 amounts represent actual expenditures.

Budget by Appropriation Category

In the "**Analysis of Enacted Budget**" section below, LSC analyzes funding for ODSA in eight spending categories: Business Development; Technology and Innovation; Workforce Development; Community, Housing, and Urban Development; Energy Development; Appalachian Development; Tourism Promotion and Marketing; and Administration. Chart 1 below shows how the FY 2014-FY 2015 budget is allocated among these categories. Community, Housing, and Urban Development, which includes approximately \$696.5 million in federal funding, comprises the majority of the biennial appropriations at 62.1% of the overall amount. Technology and Innovation, including over \$423.1 million in Ohio Third Frontier expenditures, makes up the next highest category of spending at 18.7% of total appropriations under the FY 2014-FY 2015 budget. ODSA will work with JobsOhio to allocate much of the \$318.4 million in appropriations for Business Development in the biennium.

Chart 1: Budget by Appropriation Category, FY 2014-FY 2015



**"Other" includes Administration, Tourism Promotion and Marketing, and Appalachian Development.

Key Provision of the Budget

Funding for Local Government Innovation

Local Government Innovation Program

The Local Government Innovation Program was implemented under H.B. 153 of the 129th General Assembly, the budget act for the FY 2012-FY 2013 biennium. Local governments apply to the Local Government Innovation Council within ODSA for grant and loan assistance in funding projects that promote efficiency, shared services, collaboration, and mergers among local governments. H.B. 59 provides additional funding of \$20.7 million in FY 2014 and \$21.9 million in FY 2015 for this purpose and the newly established Local Government Efficiency Program.

Under the Local Government Innovation Program, in general a single political subdivision can receive up to \$100,000 in assistance per project. In FY 2013, 17 loans were approved totaling \$6.1 million along with 77 grants totaling \$6.2 million. The program was funded by a transfer of \$45.0 million from the GRF. In the FY 2014-FY 2015 biennium, the Local Government Innovation Fund (Fund 5KN0) receives additional GRF cash transfers of \$4.6 million in FY 2014 and \$5.9 million in FY 2015. The Council may use up to these amounts to fund the Local Government Efficiency Program described immediately below.

Local Government Efficiency Program

Temporary language in H.B. 59 creates the Local Government Efficiency Program (LGEP) to be administered by the Local Government Innovation Council within ODSA. As a separate program from the continuing Local Government

Innovation Program, the Council is given discretion to allocate as much as \$4.6 million from Fund 5KN0 to the new program in FY 2014, and \$5.9 million in FY 2015. The purpose of LGEP is to:

1. Make grants and loans to political subdivisions or regional councils of government or other similar cooperative arrangements consisting of political subdivisions, for training in process efficiency programs including, but not limited to, Six Sigma, Kaizen, and Lean;
2. Make grants and loans to political subdivisions to assist the political subdivisions in implementing recommendations in the report published by the Director of Administrative Services under section 701.30(A) of H.B. 59 (the report includes recommendations on how local governments can put public records on their web sites); and
3. Make a grant of up to \$200,000 to the Department of Administrative Services for the provision of training in process efficiency programs.

ODSA Report to the General Assembly on Local Government Information Exchange

Up to \$200,000 in each fiscal year may be used by ODSA to administer the Local Government Innovation Program. Of this amount, up to \$25,000 may be used to prepare a report that is required to be prepared by ODSA. The report is intended to make recommendations on the various means by which local governments may produce efficiency and productivity and use an information exchange to improve services to vulnerable populations by providing insights regarding programs that benefit the poor, including general welfare support programs. The report is due to the General Assembly by May 31, 2014. The report is also required to contain insights into how the information exchange can create opportunities for private-sector research institutions to develop value-added products or services that may be commercialized or create jobs, and thereby contribute to the betterment of the state economy.

In addition, H.B. 59 allows up to \$75,000 in each fiscal year to be used to administer and provide technical assistance in providing grants or loans under the Local Government Efficiency Program, and allows ODSA to enter into agreements with the Department of Administrative Services or other entities for these purposes.

Tourism Promotion

S.B. 314 of the 129th General Assembly created the Office of TourismOhio under ODSA, succeeding the Tourism Division, to promote the state as a travel destination. The bill also established a new pilot funding strategy to run from FY 2014 to FY 2018 that is based on the growth in sales tax revenue received from certain tourism-related industries. During this five-year period, up to \$10.0 million in sales tax proceeds credited to the GRF may be transferred to the Tourism Fund (Fund 5MJ0). The \$10.0 million cap includes an annual inflation adjustment based on the Consumer Price

Index – all urban consumers, Midwest region. ODSA anticipates that sales tax revenue from these industries will consistently increase throughout the duration of the pilot program and beyond. The funds will pay for payroll and operating costs of the Office, as well as marketing, advertising, public relations, and the development and publication of tourism materials. Fund 5MJ0 appropriation item 195683, TourismOhio Administration, receives appropriations of \$8.0 million in each fiscal year for these purposes. However, because the annual transfer from the GRF occurs at the end of October of each year, the budget provides continuation funding through GRF line item 195407, Travel and Tourism, to fund TourismOhio operations for the first four months of FY 2014. As a result, the line item receives \$1.3 million in FY 2014.

Federal State Small Business Credit Initiative Funding

ODSA received \$55.0 million from the U.S. Department of Treasury for the State Small Business Credit Initiative (SSBCI) to encourage lending to small businesses. Approximately \$52.7 million of the funds are appropriated through federal special revenue appropriation items 195626 and 195661 in the FY 2014-FY 2015 biennium. This funding encourages small business lending using three specific programs. Of the federal funding, around \$35.0 million is allocated for the state Collateral Enhancement Program, \$15.0 million for the Technology Investment Program, and \$5.0 million for the Ohio Capital Access Program (OCAP).

The Collateral Enhancement Program provides lending institutions with cash collateral deposits to use as additional collateral for loans made to eligible for-profit small businesses. The Targeted Investment Program is intended for businesses in the manufacturing, technology, and logistics industries, and offers debt financing tailored to the specific needs of the company at or below market interest rates. The federal funds will also supplement state funding of OCAP to provide financing to businesses that are having difficulty obtaining business loans through conventional underwriting standards.

Racetrack Relocation Assistance

H.B. 386 of the 129th General Assembly required racetrack owners who intend to move their operations to compensate the community they are leaving for redevelopment purposes. Specifically, racetrack owners are required to pay racetrack relocation fees that are determined by the State Racing Commission after consulting with the Governor. Of that amount, up to \$3.0 million of those fees are deposited into the Racetrack Facility Community Economic Redevelopment Fund (Fund 5LU0). ODSA is to use money in Fund 5LU0 to award loans and grants to the political subdivision where the racetrack moved from, to either (1) repurpose or demolish the abandoned horse-racing facility or (2) reinvest in the area, neighborhood, and community near an abandoned facility. Four racetracks are slotted to relocate, from the communities of

Cleveland, Grove City, Lebanon, and Toledo. ODSA is appropriated \$12.0 million in FY 2014 for this purpose through Fund 5LU0 line item 195673. (For further detail, please see discussion of this line item found under **Category 4** in the "**Analysis of Enacted Budget**" section below.)

Changes to ODSA Over Recent Years

Creation of JobsOhio and Reorganization of ODSA

Enacted in February 2011, H.B. 1 of the 129th General Assembly authorized the creation of the nonprofit JobsOhio to spur the state's job creation efforts. Chapter 187. of the Revised Code outlines the relationship that JobsOhio is to maintain with ODSA in coordinating economic development opportunities, such as facilitation of business attraction and expansion in Ohio. Subsequently, S.B. 314 officially changed the name of the state agency from the "Department of Development" to the Development Services Agency, and set out the internal restructuring of the organization. H.B. 487, the mid-biennium budget review bill, rearranged many agency line items to align with the changes to ODSA. Among other changes, S.B. 314 created the Office of TourismOhio and established a five-year funding model to operate the Office from FY 2014 through FY 2018. Funding is based on the growth in sales tax revenue received from certain tourism-related industries. During this five-year period, up to \$10.0 million in sales tax proceeds credited to the GRF will be transferred to the Tourism Fund (Fund 5MJ0). Another change was the elimination of the Development Financing Advisory Committee in S.B. 314, with the entity's duties either subsumed under the Director of Development Services or abolished entirely. As a consequence of these changes, there has been a considerable reduction in employee headcount. According to state employee data for June 2013, ODSA's 308 full-time, permanent employees is a decrease of 15.2% compared to full-time, permanent staffing of 363 people in June 2011.

JobsOhio Funding Through Liquor Merchandising Transfer

H.B. 153 of the 129th General Assembly, the main operating budget bill for the FY 2012-FY 2013 biennium, authorized the transfer of the state's exclusive right to manage and control spirituous liquor distribution and sales and to sell spirituous liquor to JobsOhio. On February 1, 2013, the transfer was completed. In the deal, in exchange for a 25-year lease of the liquor enterprise to JobsOhio, the state received \$500.0 million to the General Revenue Fund (GRF) and approximately \$863.5 million to pay off liquor-backed state debt. Liquor merchandising profits have previously backed two state revenue bond programs: Clean Ohio bonds and Facilities Establishment Fund bonds. Clean Ohio bond proceeds are used to revitalize brownfields and fund other environmental causes, while the Facilities Establishment Fund is used to fund various ODSA loan programs and business development incentive strategies. The

approximately \$863.5 million in non-GRF payments from JobsOhio will cover debt on these outstanding bonds.

In January 2013, JobsOhio issued private revenue bonds totaling approximately \$1.57 billion in order to pay the state for the liquor merchandising franchise up front. With the transfer of the liquor merchandising franchise complete, profits to JobsOhio from this venture are estimated by the nonprofit to be around \$100.0 million annually after payments to the state and debt service payments on the JobsOhio revenue bonds. These profits will be used to fund economic development activities, including marketing, business development incentives, operations, and equity investments in targeted industries.

In terms of regulatory oversight, JobsOhio entered into a contract with the Division of Liquor Control, called the Operations Services Agreement, to sustain liquor merchandising operations mainly within the Division. Additionally, the state still has full regulatory and enforcement responsibilities over spirituous liquor distribution and permitting, functions that are largely unaffected by the liquor merchandising transfer. Both the Liquor Control Commission and the Division's regulatory branch are funded by liquor permit fee revenue. For additional information on the continued operation of the state's liquor merchandising franchise under the Department of Commerce's Division of Liquor Control, see the LSC Greenbook for the Department of Commerce.

ANALYSIS OF ENACTED BUDGET

Introduction

This section provides an analysis of the funding for each appropriation item in Ohio Development Services Agency's budget. In this analysis, line items are grouped into eight major categories corresponding to the functions they serve. Within each category, a table lists the appropriation in each fiscal year of the biennium, followed by a discussion of how the appropriation is used and any changes affecting the appropriation. The eight categories are as follows:

1. Business Development;
2. Technology and Innovation;
3. Workforce Development;
4. Community, Housing, and Urban Development;
5. Energy Development;
6. Appalachian Development;
7. Tourism Promotion and Marketing; and
8. Administration.

To aid the reader in finding each item in the analysis, the following table shows the category in which each appropriation has been placed, listing the line items in order within their respective fund groups and funds. This is the same order the line items appear in the budget bill.

Categorization of ODSA's Appropriation Line Items for Analysis of H.B. 59				
Fund		ALI and Name	Category	
General Revenue Fund Group				
GRF	195402	Coal Research Operating	5:	Energy Development
GRF	195405	Minority Business Development	1:	Business Development
GRF	195407	Travel and Tourism	7:	Tourism Promotion and Marketing
GRF	195415	Business Development Services	1:	Business Development
GRF	195426	Redevelopment Assistance	4:	Community, Housing, and Urban Development
GRF	195497	CDBG Operating Match	4:	Community, Housing, and Urban Development
GRF	195501	Appalachian Local Development Districts	6:	Appalachian Development
GRF	195532	Technology Programs and Grants	2:	Technology and Innovation
GRF	195533	Business Assistance	1:	Business Development
GRF	195535	Appalachia Assistance	6:	Appalachian Development
GRF	195537	Ohio-Israel Agricultural Initiative	7:	Tourism Promotion and Marketing
GRF	195901	Coal Research and Development General Obligation Debt Service	5:	Energy Development
GRF	195905	Third Frontier Research & Development General Obligation Debt Service	2:	Technology and Innovation
GRF	195912	Job Ready Site Development General Obligation Debt Service	1:	Business Development
General Services Fund Group				
1350	195684	Development Services Operations	8:	Administration
4W10	195646	Minority Business Enterprise Loan	1:	Business Development
5KN0	195640	Local Government Innovation	4:	Community, Housing, and Urban Development
5MB0	195623	Business Incentive Grants	1:	Business Development
5MK0	195600	Vacant Facilities Grant	1:	Business Development
5W50	195690	Travel and Tourism Cooperative Projects	7:	Tourism Promotion and Marketing
6850	195636	Development Services Reimbursable Expenditures	8:	Administration
Federal Special Revenue Fund Group				
3080	195602	Appalachian Regional Commission	6:	Appalachian Development
3080	195603	Housing Assistance Programs	4:	Community, Housing, and Urban Development
3080	195609	Small Business Administration Grants	1:	Business Development
3080	195618	Energy Grants	5:	Energy Development
3080	195670	Home Weatherization Program	5:	Energy Development
3080	195671	Brownfield Redevelopment	4:	Community, Housing, and Urban Development
3080	195672	Manufacturing Extension Partnership	1:	Business Development
3080	195675	Procurement Technical Assistance	1:	Business Development
3080	195681	SBDC Disability Consulting	1:	Business Development
3350	195610	Energy Programs	5:	Energy Development
3AE0	195643	Workforce Development Initiatives	3:	Workforce Development

Categorization of ODSA's Appropriation Line Items for Analysis of H.B. 59				
Fund		ALI and Name	Category	
3BD0	195642	Federal Stimulus – Energy Efficiency & Conservation Block Grants	5:	Energy Development
3FJ0	195626	Small Business Capital Access and Collateral Enhancement Program	1:	Business Development
3FJ0	195661	Technology Targeted Investment Program	2:	Technology and Innovation
3K80	195613	Community Development Block Grant	4:	Community, Housing, and Urban Development
3K90	195611	Home Energy Assistance Block Grant	4:	Community, Housing, and Urban Development
3K90	195614	HEAP Weatherization	4:	Community, Housing, and Urban Development
3L00	195612	Community Services Block Grant	4:	Community, Housing, and Urban Development
3V10	195601	HOME Program	4:	Community, Housing, and Urban Development
State Special Revenue Fund Group				
4500	195624	Minority Business Bonding Program Administration	1:	Business Development
4510	195649	Business Assistance Programs	1:	Business Development
4F20	195639	State Special Projects	1:	Business Development
4F20	195699	Utility Community Assistance	4:	Community, Housing, and Urban Development
5CG0	195679	Alternative Fuel Transportation	5:	Energy Development
5HR0	195526	Incumbent Workforce Training Vouchers	3:	Workforce Development
5HR0	195622	Defense Development Assistance	3:	Workforce Development
5JR0	195635	Redevelopment Program Support	4:	Community, Housing, and Urban Development
5KP0	195645	Historic Rehab Operating	4:	Community, Housing, and Urban Development
5LU0	195673	Racetrack Facility Community Economic Redevelopment Fund	4:	Community, Housing, and Urban Development
5M40	195659	Low Income Energy Assistance (USF)	4:	Community, Housing, and Urban Development
5M50	195660	Advanced Energy Loan Programs	5:	Energy Development
5MH0	195644	SiteOhio Administration	1:	Business Development
5MJ0	195683	TourismOhio Administration	7:	Tourism Promotion and Marketing
5W60	195691	International Trade Cooperative Projects	7:	Tourism Promotion and Marketing
6170	195654	Volume Cap Administration	5:	Energy Development
6460	195638	Low and Moderate Income Housing Trust Fund	4:	Community, Housing, and Urban Development
Facilities Establishment Fund Group				
5S90	195628	Capital Access Loan Program	1:	Business Development
7009	195664	Innovation Ohio	1:	Business Development
7010	195665	Research and Development	1:	Business Development
7037	195615	Facilities Establishment	1:	Business Development

Categorization of ODSA's Appropriation Line Items for Analysis of H.B. 59				
Fund		ALI and Name	Category	
Clean Ohio Revitalization Fund Group				
7003	195663	Clean Ohio Program	4:	Community, Housing, and Urban Development
Third Frontier Research & Development Fund Group				
7011	195686	Third Frontier Operating	2:	Technology and Innovation
7011	195687	Third Frontier Research & Development Projects	2:	Technology and Innovation
7014	195620	Third Frontier Operating – Tax	2:	Technology and Innovation
7014	195692	Research & Development Taxable Bond Projects	2:	Technology and Innovation
Job Ready Site Development Fund Group				
7012	195688	Job Ready Site Development	1:	Business Development
Tobacco Master Settlement Agreement Fund Group				
M087	195435	Biomedical Research & Technology Transfer	2:	Technology and Innovation

Category 1: Business Development

This category of appropriations consists of line items that provide loans, grants, and other forms of economic and technical assistance to businesses in Ohio with the goal of attracting and retaining businesses and creating and retaining jobs. The programs in this category are administered by ODSA's Business Services Division and Minority Business Development Division. JobsOhio works with ODSA in attracting businesses to Ohio or expanding their presence in the state. In doing so, JobsOhio helps package business incentives in recommending loans or grants through some of these line items. However, ODSA has final authority in determining the efficacy of loans or grants awarded through these line items. For this analysis, the line items in this category have been separated into three subcategories: Financial Incentive Programs, Small and Minority Business, and Business Development Administration.

Appropriations for Business Development				
Fund		ALI and Name	FY 2014	FY 2015
General Revenue Fund				
GRF	195405	Minority Business Development	\$1,693,691	\$1,693,691
GRF	195415	Business Development Services	\$2,413,387	\$2,413,387
GRF	195533	Business Assistance	\$4,205,774	\$4,205,774
GRF	195912	Job Ready Site Development General Obligation Debt Service	\$15,498,400	\$19,124,500
General Revenue Fund Subtotal			\$23,811,252	\$27,437,352
General Services Fund Group				
4W10	195646	Minority Business Enterprise Loan	\$2,500,000	\$2,500,000
5MB0	195623	Business Incentive Grants	\$15,000,000	\$0
General Services Fund Group Subtotal			\$17,500,000	\$2,500,000
Federal Special Revenue Fund Group				
3080	195609	Small Business Administration Grants	\$5,271,381	\$5,271,381
3080	195675	Procurement Technical Assistance	\$600,000	\$600,000
3080	195681	SBDC Disability Consulting	\$1,300,000	\$1,300,000
3FJ0	195626	Small Business Capital Access and Collateral Enhancement Program	\$32,046,846	\$5,655,326
Federal Special Revenue Fund Group Subtotal			\$39,218,227	\$12,826,707
State Special Revenue Fund Group				
4500	195624	Minority Business Bonding Program Administration	\$74,868	\$74,905
4510	195649	Business Assistance Programs	\$6,300,800	\$6,700,800
4F20	195639	State Special Projects	\$102,145	\$102,104
5MH0	195644	SiteOhio Administration	\$100,000	\$100,000
State Special Revenue Fund Group Subtotal			\$6,577,813	\$6,977,809

Appropriations for Business Development				
Fund		ALI and Name	FY 2014	FY 2015
Facilities Establishment Fund Group				
5S90	195628	Capital Access Loan Program	\$3,000,000	\$3,000,000
7009	195664	Innovation Ohio	\$15,000,000	\$15,000,000
7010	195665	Research and Development	\$22,000,000	\$22,000,000
7037	195615	Facilities Establishment	\$50,000,000	\$50,000,000
Facilities Establishment Fund Group Subtotal			\$90,000,000	\$90,000,000
Job Ready Site Development Fund Group				
7012	195688	Job Ready Site Development	\$800,000	\$800,000
Job Ready Site Development Fund Group Subtotal			\$800,000	\$800,000
Total Funding: Business Development			\$177,907,292	\$140,541,868

Financial Incentive Programs

Business Incentive Grants (195623)

This line item is used as the final source of funding for previous economic development incentive commitments, payments that will in the future transition to programs under JobsOhio. An appropriation of \$15.0 million for FY 2014 is funded by a transfer from excess revenues in the Liquor Control Fund (Fund 7043) to be used to honor the state's obligations to pay outstanding incentives to businesses as the state's operation of these programs would be wound down.

These grants are presumably Rapid Outreach Grant commitments made to businesses in FY 2012 and prior fiscal years. Rapid Outreach Grants were awarded to companies that undertake projects to expand in or relocate to Ohio and that intend to create or retain jobs in doing so. A business was eligible to receive funding if the viability of its expansion or relocation project depends on the receipt of state grant assistance. These awards were typically used for machinery and equipment purchases, though eligible costs may include other infrastructure improvements or fixed asset investments.

A similar "legacy" grant program to pay state commitments in the FY 2012-FY 2013 biennium was provided through Legacy Project Grants. These grants were funded by transfers from unclaimed funds held by the Department of Commerce. The Controlling Board approved 45 Legacy Project Grants totaling approximately \$12.8 million in the FY 2012-FY 2013 biennium.

Facilities Establishment (195615)

The budget provides appropriations of \$50.0 million in each fiscal year for this line item. This line item is supported by the Facilities Establishment Fund, which previously relied on the proceeds of bonds that were backed by liquor profits. Going

forward, the approximately \$863.5 million in non-GRF payments from JobsOhio in exchange for the state's liquor merchandising franchise will pay for the obligations on these outstanding bonds.

Line item 195615 is mainly used to fund the 166 Direct Loan Program to loan money to businesses for the purchase of machinery and equipment, land and building acquisition, and other eligible capital improvements. In FY 2012, the fund accumulated sufficient cash through loan repayments, servicing fees, and interest income to support an increase in appropriation of \$49.0 million, bringing the total appropriation in FY 2012 to \$99.0 million. The Controlling Board approved 40 loans totaling \$93.9 million in FY 2012. Program funding returned to previous levels in FY 2013, when 14 loans totaling \$24.6 million were awarded under the program in FY 2013.

In addition to funding of the 166 Direct Loan Program, the line item also guarantees the Ohio Enterprise Bond Fund, which uses the proceeds of special industrial development bonds to provide loans to borrowers that cannot access investment-grade debt. The Controlling Board approved five of these loans totaling \$28.0 million in FY 2013.

Innovation Ohio (195664)

The budget provides funding of \$15.0 million in each fiscal year for this line item. Under the Innovation Ohio Loan Fund Program, ODSA lends money to businesses in certain targeted industry sectors (advanced materials; instruments, controls, and electronics; power and propulsion; biosciences; and information technology) for acquisition, construction, and technology costs related to research and development, computer software or hardware, commercialization of products and services, and intellectual property costs. Funds are provided through a transfer from the Facilities Establishment Fund (Fund 7037) to the Innovation Ohio Loan Fund (Fund 7009). The Controlling Board approved ten Innovation Ohio Loans totaling \$10.7 million in FY 2013.

Research and Development (195665)

H.B. 59 includes funding of \$22.0 million in each fiscal year for this line item, which provides loans to cover eligible costs of research and development projects in order to stimulate employment in technological research. Funds are provided through a transfer from the Facilities Establishment Fund (Fund 7037) to the Research and Development Investment Fund (Fund 7010). The Controlling Board approved two of these loans providing a total of \$2.5 million in assistance in FY 2013.

Small and Minority Business

Small Business Capital Access and Collateral Enhancement Program (195626)

The budget provides for a significant increase in federal funding of this line item compared to prior spending amounts. ODSA received approximately \$55.0 million from

the U.S. Department of Treasury for the State Small Business Credit Initiative (SSBCI) to encourage lending to small businesses. Of that amount, around \$35.0 million is allocated for the state Collateral Enhancement Program, and \$5.0 million for the Ohio Capital Access Program (OCAP). This line item supports the Collateral Enhancement Program and OCAP, while appropriation item 195661 funds the Technology Targeted Investment Program component of this federal program, discussed in more detail under **"Category 2: Technology and Innovation"** under the federal funding section.

Approximately \$4.9 million of funds from this line item was spent in FY 2013, while around \$32.0 million is appropriated in FY 2014 and \$5.7 million in FY 2015 under H.B. 59. The Collateral Enhancement Program provides lending institutions with cash collateral deposits to use as additional collateral for loans made to eligible for-profit small businesses. This funding also supplements state funding of OCAP to provide financing to businesses that are having difficulty obtaining business loans through conventional underwriting standards.

Business Assistance (195533)

This line item receives appropriations of \$4.2 million in each fiscal year to provide matching funds to the federally funded Small Business Development Center (SBDC) Program reflected in line item 195609, Small Business Administration Grants. Grants are awarded to 42 local affiliates to fund activities that promote small businesses. Some of the funding is also used to promote Ohio globally by assisting manufacturers and service providers in locating and capitalizing on export opportunities, marketing Ohio as a premier business location, attracting direct investment by foreign companies, and organizing Ohio business missions to international markets.

Small Business Administration Assistance (195609, 195675, and 195681)

The budget appropriates approximately \$5.3 million to Fund 3080 line item 195609, Small Business Administration Grants, in each fiscal year. This line item consists of federal funds from the U.S. Small Business Administration for the SBDC Program, which provides management counseling, training, and technical assistance to small businesses at 42 centers throughout the state. According to ODSA, SBDCs served nearly 23,200 clients and provided around 76,000 hours of business counseling in federal fiscal year 2011 (October 2010 to September 2011). State matching funds for these purposes are provided through GRF line item 195533, Business Assistance.

Moneys in Fund 3080 line item 195675, Procurement Technical Assistance, are used to help Ohio businesses seeking to compete for federal, state, and local contracts. Before FY 2013, these funds were previously expended under Fund 3080 appropriation item 195609. H.B. 59 provides funding of \$600,000 in both fiscal years for this purpose.

Like appropriation item 195675, Fund 3080 line item 195681, SBDC Disability Counseling, was previously expended under Fund 3080 appropriation item 195605, Federal Projects, in prior fiscal years. The funds are used to provide vocational rehabilitative services to individuals with disabilities. The budget appropriates \$1.3 million in each fiscal year.

Capital Access Loan Program (195628)

This line item is appropriated \$3.0 million in each fiscal year in accordance with the statutory cap on the Capital Access Loan Fund (Fund 5S90). Under this program, administered by the Office of Business Assistance, the state, along with borrowers and financial institutions, create reserve pools to recover any losses incurred by a financial institution in lending money to eligible businesses that have difficulty obtaining funding through conventional underwriting standards. Funds in this line item cover the state's portion of such reserve pools and may not exceed \$3.0 million in any given fiscal year. A portion of federal line item 195626 supplements funding for this program.

Minority Business Development (195405)

This line item supports the administrative expenses for the Minority Business Development Division, which is responsible for supporting Minority Contractor Business Assistance Centers and regional Procurement Technical Assistance Centers to promote the use of minority businesses for government contracts. The Division also works with the Department of Administrative Services on the Encouraging Diversity, Growth, and Equity (EDGE) Program, coordinates planning and policy for the Minority Business Advisory Council, and engages in other activities to promote the growth of minority-owned businesses in Ohio. Due to internal restructuring that moved minority development operations under the Business Assistance Division in FY 2013, H.B. 487 of the 129th General Assembly combined this line item with appropriation item 195533, Business Assistance. However, upon the decision to reestablish the minority business operations as a distinct division within ODSA, H.B. 59 splits these appropriations out accordingly.

Minority Business Enterprise Loan (195646)

This line item receives appropriations of \$2.5 million in each fiscal year under the budget. This line item provides funding for loans processed by the Minority Development Financing Advisory Board to minority-owned and operated businesses that are unable to obtain financing through ordinary channels. The Minority Business Enterprise Loan Fund (Fund 4W10) is supported by principal and interest repayments on loans made through the fund. The Controlling Board approved two loans totaling around \$727,000 in the FY 2012-FY 2013 biennium.

Minority Business Bonding Program Administration (195624)

The budget provides funding of almost \$75,000 in each fiscal year for this line item. These funds support the administrative expenses of the Minority Business Bonding Program, which provides bonding assistance to minority businesses who otherwise cannot obtain bonding. The maximum bond amount is \$1.0 million per company. A premium of up to 2% is charged for each bond issued, and the premiums are deposited into the Minority Business Bonding Fund (Fund 4500) to support this line item.

State Special Projects (195639)

This line item receives appropriations of just over \$102,000 in each fiscal year under H.B. 59. These funds will be used as partial support for the operations of the Office of Business Assistance. Funds are derived from various state revenues and utility payments deposited into the State Special Projects Fund (Fund 4F20). Honda of America received a \$3.0 million grant from the line item in FY 2013 to support costs associated with the restoration and resurfacing of an existing high-speed test track at the Transportation Research Center. ODSA was reimbursed for costs under the project by the Ohio Department of Transportation.

Business Development Administration**Business Assistance Programs (195649)**

The budget provides appropriations of \$6.3 million in FY 2014 and \$6.7 million in FY 2015 for this line item. The funding will pay for administrative expenses associated with the operation of tax credit programs, loan servicing, the Ohio Film Office, and the Office of Strategic Business Investments. Funding of the line item is derived from loan commitment fees, Facilities Establishment Fund reimbursements, and application fees and penalties collected through the tax credit programs.

Business Development Services (195415)

This GRF line item receives appropriations of \$2.4 million in each fiscal year under H.B. 59, approximately 7.5% above FY 2013 spending of \$2.2 million, to pay for operating costs of the Business Services Division and ODSA's regional offices. The Division has undergone significant change and has cut staff under the agency reorganization in the last few years. As a result, the amount allocated for personal services in FY 2014 is approximately \$340,000 less than the \$1.5 million spent in FY 2012, a decrease of approximately 22%.

Job Ready Site Development General Obligation Debt Service (195912)

This line item funds debt service payments on the general obligation bonds issued by the Ohio Public Facilities Commission for the Job Ready Site (JRS) Program. The budget appropriates approximately \$15.5 million in FY 2014 and \$19.1 million in FY 2015 for these payments.

Job Ready Site Development (195688)

The budget funds this line item with \$800,000 in each fiscal year to cover the administrative expenses for the Job Ready Site Program. This program expired at the end of FY 2012. S.B. 181 of the 128th General Assembly appropriated \$30.0 million as the final round of JRS grants toward the FY 2011-FY 2012 capital biennium. The grants went to eligible public or private entities for infrastructure improvements and site development costs in order to attract significant capital investments that lead to job creation. Grants under the JRS Program were provided through funds appropriated in the capital budget, which consist of the proceeds of general obligation bonds issued by the Ohio Public Facilities Commission. A total of almost \$610,000 was spent in the FY 2012-FY 2013 biennium from this line item.

SiteOhio Administration (195644)

This new line item funds the administrative costs ODSA incurs for operating the SiteOhio Certification Program created by H.B. 436 of the 129th General Assembly. The program succeeds the former Job Ready Site Program mentioned above. The purpose of the initiative is to certify and market projects that, upon completion, will be suitable for commercial, industrial, or manufacturing use. The program costs are funded by revenue from application fees deposited into the SiteOhio Administration Fund (Fund 5MH0). H.B. 59 appropriates \$100,000 to the line item in each year of the biennium for the administrative costs involved with the SiteOhio Program.

Category 2: Technology and Innovation

Line items in this category support research, development, commercialization, and other activities in targeted areas of advanced technological systems, processes, and products. The programs in this category are administered by the Office of Technology Investments in the Business Services Division. Approximately 89% of the biennial funding for this category is in support of research and development under the Ohio Third Frontier.

Appropriations for Technology and Innovation				
Fund		ALI and Name	FY 2014	FY 2015
General Revenue Fund				
GRF	195532	Technology Programs and Grants	\$13,547,341	\$13,547,341
GRF	195905	Third Frontier Research & Development General Obligation Debt Service	\$66,511,600	\$83,783,000
General Revenue Fund Subtotal			\$80,058,941	\$97,330,341
Federal Special Revenue Fund Group				
3080	195672	Manufacturing Extension Partnership	\$5,359,305	\$5,359,305
3FJ0	195661	Technology Targeted Investment Program	\$12,750,410	\$2,250,072
Federal Special Revenue Fund Group Subtotal			\$18,109,715	\$7,609,377
Third Frontier Research & Development Fund Group				
7011	195686	Third Frontier Operating	\$1,149,750	\$1,149,750
7011	195687	Third Frontier Research & Development Projects	\$90,850,250	\$90,850,250
7014	195620	Third Frontier Operating – Tax	\$1,700,000	\$1,700,000
7014	195692	Research and Development Taxable Bond Projects	\$38,300,000	\$38,300,000
Third Frontier Research & Development Fund Group Subtotal			\$132,000,000	\$132,000,000
Tobacco Master Settlement Agreement Fund Group				
M087	195435	Biomedical Research and Technology Transfer	\$1,896,595	\$1,906,025
Tobacco Master Settlement Agreement Fund Group Subtotal			\$1,896,595	\$1,906,025
Total Funding: Technology and Innovation			\$232,065,251	\$238,845,743

Technology Programs and Grants (195532)

The budget includes appropriations of approximately \$13.5 million in each fiscal year for this line item. The line item primarily supports two programs: the Manufacturing Extension Partnership (MEP) Program, and the Thomas Edison Program. The Thomas Edison Program supports a network of Edison Technology Centers and Edison Technology Incubators centered in the state's major metropolitan areas. These centers provide services to technology-based manufacturing companies in the development of business practices that lead to production and commercialization of

new technological products and processes. In FY 2013, the Controlling Board approved 19 grants totaling approximately \$5.8 million for the Thomas Edison Program.

State funding for the Manufacturing Extension Partnership (MEP) Program is also included in these appropriations. The program generally aims to accelerate the implementation of new manufacturing technology and work processes in the state. Federal funding comes from line item 195672, discussed below. In FY 2013, the Controlling Board approved 12 grants totaling approximately \$5.0 million for the MEP Program.

The remainder of the appropriation, approximately \$547,000 in each fiscal year, is allocated for Ohio Third Frontier operating expenses. Most administrative costs, however, will be supported by bond proceeds through line items 195686 and 195620 (see below) in the Third Frontier Research and Development Fund (Fund 7011) and the Research and Development Taxable Bond Fund (Fund 7014).

Governor's Veto – Earmark for Edison Centers

The Governor vetoed an earmark of \$8.7 million in each fiscal year under this line item for the Edison Center Network. The Governor also vetoed language added to Revised Code section 122.33 defining the "Edison Center Network" as the six cooperative research and development facilities in the state that receive funding under the program that are nonprofit organizations, have been in existence at least 18 years as of the effective date of this amendment, and have experience in delivering manufacturing extension partnership program services to companies in this state.

Third Frontier Program

Third Frontier Research & Development General Obligation Debt Service (195905)

The budget appropriates \$66.5 million in FY 2014 and \$83.8 million in FY 2015 for this line item, which funds the repayment of general obligation bonds issued by the Ohio Public Facilities Commission for line items 195687 and 195692. The two line items are used to award grants under the Third Frontier Program (see below).

Third Frontier Research and Development (195687 and 195692)

Both of these line items fund competitive grant awards to support research and development projects approved by the Third Frontier Commission. Line item 195687 is funded by proceeds of nontaxable bonds, while 195692 is funded by the proceeds of taxable bonds. All bonds for this program are issued by the Ohio Public Facilities Commission. The budget includes appropriations of \$90.9 million in each fiscal year for line item 195687, Third Frontier Research & Development Projects, and \$38.3 million in each fiscal year for line item 195692, Research and Development Taxable Bond Projects. The constitutional amendment approved through State Issue 1 in May of 2010, allows bond issuance of up to \$175.0 million in each fiscal year of the upcoming biennium.

Third Frontier Operating Funds (195686 and 195620)

These line items support the administrative costs of the Third Frontier Research and Development grant programs. Line item 195686, Third Frontier Operating, uses nontaxable bond proceeds to administer awards issued from line item 195687, while line item 195620, Third Frontier Operating – Tax, uses taxable bond proceeds to administer awards from line item 195692. Approximately \$2.8 million is appropriated to the line items combined in each fiscal year.

Biomedical Research and Technology Transfer (195435)

Appropriations of around \$1.9 million in each fiscal year for this line item are to be used to administer awards under the Biomedical Research and Technology Transfer Trust Fund (BRTTF) Program, a component of the Ohio Third Frontier. Previously, BRTTF awards would have been supported by this line item. However, due to the securitization of tobacco settlement funds during the FY 2008-FY 2009 biennium and the disposition of the Tobacco Use Prevention and Control Trust Fund, the only moneys remaining in the BRTTF are those encumbered from previous years. Under H.B. 59, this line item will be used for supplemental administrative support for awards issued under the Third Frontier Program, including the Biomedical Research Commercialization Program.

Federal Funding**Manufacturing Extension Partnership (195672)**

This line item provides the federal funding for the Manufacturing Extension Partnership (MEP) Program, which supports technical assistance programs and services to improve the competitiveness of small and medium-sized manufacturing firms and accelerates the implementation of new manufacturing technology and work processes. The allocation from this line item for the MEP Program is \$5.4 million in each fiscal year. FY 2013 spending from the line item totaled \$3.6 million.

Technology Targeted Investment Program (195661)

As described above under line item 195626, this funding is derived from the U.S. Department of Treasury for the State Small Business Credit Initiative (SSBCI) to encourage lending to small businesses. Of the \$55.0 million available to Ohio, \$15.0 million was allocated for the Technology Targeted Investment Program to offer businesses debt financing tailored to the specific needs of the company at or below market interest rates. H.B. 59 provides an FY 2014 appropriation of \$12.8 million and an FY 2015 appropriation of \$2.3 million for these purposes.

Category 3: Workforce Development

Line items in this category fund a variety of activities to assist businesses with developing the workforce through training and job retention activities, as well as support for the Governor's Office of Workforce Transformation, created in February 2012. Activities in this category are administered by ODSA's Office of Strategic Business Investments.

Appropriations for Workforce Development				
Fund		ALI and Name	FY 2014	FY 2015
Federal Special Revenue Fund Group				
3AE0	195643	Workforce Development Initiatives	\$1,800,000	\$1,800,000
Federal Special Revenue Fund Group Subtotal			\$1,800,000	\$1,800,000
State Special Revenue Fund Group				
5HR0	195526	Incumbent Workforce Training Vouchers	\$30,000,000	\$30,000,000
5HR0	195622	Defense Development Assistance	\$5,000,000	\$5,000,000
State Special Revenue Fund Group Subtotal			\$35,000,000	\$35,000,000
Total Funding: Workforce Development			\$36,800,000	\$36,800,000

Workforce Development Initiatives (195643)

The budget provides appropriations of \$1.8 million in each fiscal year for this line item. These funds are provided through a transfer of federal Workforce Investment Act (WIA) funds from the Department of Job and Family Services (JFS) to support workforce development operations of the Office of Strategic Business Investments. The federal funding appropriated under this line item was used in FY 2012 and prior years for grants alongside state GRF funding of the Ohio Workforce Guarantee Program, provided to companies as an incentive to undertake projects in Ohio that will result in new capital investments and the creation or retention of jobs.

Governor's Veto – Two Earmarks

The Governor vetoed two earmarks from line item 195643. The first earmark was for \$500,000 from the line item in FY 2014 to fund the Heavy Machinery Pilot Program at Central Ohio Technical College for tuition support and reimbursement to train approximately 30 students for careers in construction and the oil and gas industries in eastern Ohio and statewide.

The second earmark was for \$500,000 in each fiscal year for grants to BioOhio to support the Bioscience Workforce Development Initiative for training incumbent and prospective workers in the bioscience manufacturing industry in partnership with community colleges. Vetoed temporary law also required BioOhio to provide an annual report to the Office of the Governor and the General Assembly assessing the progress of the BioScience Workforce Development Initiative, including enrollment and placement statistics.

Incumbent Workforce Training Vouchers (195526)

This line item is provided appropriations of \$30.0 million in each year to fund the Incumbent Workforce Training Voucher Program. Under the program, employers or employees may apply for a voucher to cover up to 33% of eligible training costs, with a maximum voucher amount of \$6,000 per employee per year. This line item is funded by the transfer of \$30.0 million in casino license fees in both fiscal years. Issue 3 passed in November 2009 and amended the Ohio Constitution to allow four casinos to operate in the state. As part of the amendment, each of the four casinos paid a one-time \$50.0 million license fee. The revenue from the fees is to be used for job training, including this program, awards through line item 195622, described below, and Board of Regents training programs.

Under the Incumbent Workforce Training Voucher Program, eligible employees must be Ohio residents who earn at least 150% of the federal minimum wage (currently \$10.88) and work in one of the following business functions: production, back office operations, information technology, logistics, or research and development. The training subsidized under the program must relate to the employee's position or future advancement within the company. The types of eligible training include credit or noncredit classroom education related to the employee's field of work, computer proficiency, training related to new equipment, or instruction that leads to an industry-recognized certificate. Companies must match at least 50% of the training costs, and may receive up to \$500,000 in aggregate per fiscal year. Temporary language reappropriates any unexpended, unencumbered balance of the FY 2014 appropriation for the same purposes in FY 2015.

Defense Development Assistance (195622)

This line item receives appropriations of \$5.0 million in each fiscal year for the purpose of engaging in economic development activities in the defense industry. Specifically, the budget requires these funds to be used for development at U.S. Department of Defense facilities in Ohio, to support defense contracting opportunities for Ohio companies, to assess job training and workforce needs of the Department of Defense and Ohio's aerospace industry, and to expand job training and economic development programs in human performance-related initiatives. The state funds must be matched by either public or private industry partners, educational entities, or federal agencies in a total amount of \$5.0 million over the biennium. The line item also includes an earmark of \$3.0 million over the biennium to be used by Applied Research Corporation to support education or research projects conducted by public-private partnerships in Ohio that seek to develop and train the workforce of Ohio in all industries. Temporary language reappropriates any unexpended, unencumbered balance of the FY 2014 appropriation for the same purposes in FY 2015.

Category 4: Community, Housing, and Urban Development

Line items in this category consist of various state and federal programs that benefit low- and moderate-income individuals and families, provide housing and homelessness assistance, support local infrastructure, and perform brownfield redevelopment activities. Programs in this category are administered by the Community Services Division. For the purposes of this analysis, this category has been divided into four subcategories: Services for Low-Income Households, Housing Services, Local Community Assistance, and Urban and Brownfield Redevelopment.

Appropriations for Community, Housing, and Urban Development				
Fund		ALI and Name	FY 2014	FY 2015
General Revenue Fund				
GRF	195426	Redevelopment Assistance	\$1,968,365	\$468,365
GRF	195497	CDBG Operating Match	\$1,015,000	\$1,015,000
General Revenue Fund Subtotal			\$2,983,365	\$1,483,365
General Services Fund Group				
5KN0	195640	Local Government Innovation	\$20,730,986	\$21,900,000
5MK0	195600	Vacant Facilities Grant	\$1,000,000	\$1,000,000
General Services Fund Group Subtotal			\$21,730,986	\$22,900,000
Federal Special Revenue Fund Group				
3080	195603	Housing Assistance Programs	\$10,000,000	\$10,000,000
3080	195670	Home Weatherization Program	\$17,000,000	\$17,000,000
3080	195671	Brownfield Redevelopment	\$5,000,000	\$5,000,000
3K80	195613	Community Development Block Grant	\$65,000,000	\$65,000,000
3K90	195611	Home Energy Assistance Block Grant	\$172,000,000	\$172,000,000
3K90	195614	HEAP Weatherization	\$22,000,000	\$22,000,000
3L00	195612	Community Services Block Grant	\$27,240,217	\$27,240,217
3V10	195601	HOME Program	\$30,000,000	\$30,000,000
Federal Special Revenue Fund Group Subtotal			\$348,240,217	\$348,240,217
State Special Revenue Fund Group				
4F20	195699	Utility Community Assistance	\$500,000	\$500,000
5JR0	195635	Redevelopment Program Support	\$100,000	\$100,000
5KP0	195645	Historic Rehab Operating	\$650,000	\$650,000
5LU0	195673	Racetrack Facility Community Economic Redevelopment Fund	\$12,000,000	\$0
5M40	195659	Low Income Energy Assistance (USF)	\$350,000,000	\$350,000,000
6460	195638	Low- and Moderate-Income Housing Trust Fund	\$53,000,000	\$53,000,000
State Special Revenue Fund Group Subtotal			\$416,250,000	\$404,250,000

Appropriations for Community, Housing, and Urban Development				
Fund		ALI and Name	FY 2014	FY 2015
Clean Ohio Revitalization Fund Group				
7003	195663	Clean Ohio Program	\$950,000	\$950,000
<i>Clean Ohio Revitalization Fund Group Subtotal</i>			<i>\$950,000</i>	<i>\$950,000</i>
Total Funding: Community, Housing, and Urban Development			\$790,154,568	\$777,823,582

Services for Low-Income Households

Low Income Energy Assistance (USF) (195659)

Appropriations to this line item are \$350.0 million in each fiscal year under the budget. This line item is funded by the universal service rider on consumers' electric utility bills, which is collected by electric distribution utilities and remitted to ODSA's Universal Service Fund (Fund 5M40). These funds support the Percentage of Income Payment Plan (PIPP), which allows households at or below 150% of the federal poverty level to pay installments of their electricity bills using a set percentage of their monthly income. ODSA uses amounts in the fund to reimburse utility companies for the cost of the energy used by PIPP customers. Actual spending from this line item has fluctuated significantly over the last five fiscal years depending on consumer utilization, ranging from around \$311.0 million in FY 2008 to \$406.0 million in FY 2010. Spending from the line item in FY 2013 was \$337.9 million.

Home Energy Assistance Block Grant (195611)

The budget includes funding of \$172.0 million in each fiscal year for this line item, about \$7.0 million below FY 2013 spending of \$179.0 million (3.9%). These funds are provided from the U.S. Department of Health and Human Services (HHS) for the Home Energy Assistance Program (HEAP). HEAP provides home heating assistance to households at or below 175% of the federal poverty guidelines. This line item also includes the Emergency HEAP (E-HEAP) Program for households that are in imminent danger of being disconnected during the winter heating season, and the Summer Crisis Program for summer cooling assistance to HEAP-eligible households that include persons over age 60 or who can provide proof of a medical necessity.

Home Weatherization Program (195670)

These funds support the Home Weatherization Assistance Program (HWAP), which assists low-income households with installing energy-efficient weatherization measures that reduce energy costs and emissions and prevent utility disconnections. Qualified households include those with incomes at or below 150% of the federal poverty guidelines, those that participate in PIPP, and households that receive Supplemental Security Income. The state allocates federal weatherization funds from the U.S. Department of Energy to local community action agencies (CAAs), which then

contract with weatherization specialists to conduct energy audits and provide upgrades under the program. The FY 2014-FY 2015 budget for HWAP funding under this line item is \$17.0 million in both fiscal years.

HEAP Weatherization (195614)

This line item receives appropriations of \$22.0 million in each fiscal year under H.B. 59. This is approximately 11.6% less than FY 2013 spending of \$24.9 million. The line item consists of 15% of the HEAP block grant funds received by ODSA, which are used to fund home weatherization projects for low-income households eligible for HEAP. Temporary language allows up to 25% of federal funds deposited into Fund 3K90 to be used for home weatherization services as determined by the Director of Development Services. However, any increase in spending would (1) require Controlling Board approval to increase appropriations to the line item, and (2) require a waiver from the federal government allowing the state to use more than 15% of HEAP funds for home weatherization.

Community Services Block Grant (195612)

Funding for this line item is \$27.2 million in each fiscal year under H.B. 59. These funds are awarded to the state by HHS according to a federal formula and are subsequently allocated to local CAAs, which provide a variety of anti-poverty services for low-income individuals and households. These may include HEAP and HWAP services, low-income tax preparation assistance, transportation services for the elderly and disabled, food pantries, employment services, youth services, housing services, and various other eligible activities.

Utility Community Assistance (195699)

H.B. 59 appropriates \$500,000 in each fiscal year for this line item.¹ These funds are derived from payments from utility companies that are deposited into the State Special Projects Fund (Fund 4F20). Moneys in this line item are required to be used to verify the income and eligibility of HEAP applicants, leverage additional federal funds, support projects to assist homeless persons, assist with energy efficiency projects for PIPP customers, and provide training assistance for agencies that administer low-income customer assistance programs.

¹ The Controlling Board approved a request to increase FY 2014 appropriations to the line item by \$1.8 million on July 22, 2013. The request stated that the increased appropriations allow for a one-time payment used for individuals on HEAP who would have otherwise been abruptly removed from home energy assistance.

CDBG Operating Match (195497)

The budget funds this line item at about \$1.0 million in both fiscal years of the coming biennium, equal to FY 2013 spending. Funds in this line item are provided by the GRF and are used to fulfill the required state match for the federal Community Development Block Grant (CDBG), which is appropriated in line item 195613. This line item provides matching funds for certain CDBG activities and for the program's operating costs.

Housing Services**Low- and Moderate-Income Housing Trust Fund (195638)**

Appropriations of \$53.0 million in each fiscal year for this line item go toward the Ohio Housing Trust Fund (OHTF), which provides grants and loans to local housing entities for qualifying housing projects serving low- and moderate-income persons, including construction, renovation, and supportive services. Revenue to the OHTF (Fund 6460) is primarily derived from county recordation fees, but may also include grants, contributions, and transfers from other sources. A portion of this fund is allocated in each fiscal year to the Ohio Housing Finance Agency for the Housing Development Assistance Program and associated administrative costs.

Existing law requires amounts up to certain percentages of the OHTF to be dedicated to certain housing and community development programs. At least 50% of the fund must be used for grants to local jurisdictions that are ineligible for HOME funding. In addition, up to 10% must be used for grants to emergency shelters, and up to 5% must be awarded to community development corporations. Also, at least \$250,000 must be set aside for the Department of Aging's Resident Services Coordinator Program, and at least \$100,000 must be used for training and technical assistance for nonprofit development organizations.

HOME Program (195601)

This line item receives funding of \$30.0 million in each fiscal year under the budget, up from actual FY 2013 spending of \$28.3 million. HOME Investment Partnership funds are awarded to the state by the U.S. Department of Housing and Urban Development (HUD) and subsequently distributed to local communities and housing organizations for housing rehabilitation, tenant-based rental assistance, homebuyer assistance, and housing acquisition and construction. A portion of these funds are allocated to the Ohio Housing Finance Agency (OHFA) for programs to assist low-income multifamily housing projects.

Housing Assistance Programs (195603)

This line item consists of federal funds from HUD that are directed toward the Housing Opportunities for Persons With AIDS (HOPWA) Program, along with grants

for other emergency housing services. The HOPWA Program provides grants for the creation of rental housing, supportive services, housing counseling, and other services for persons with Acquired Immune Deficiency Syndrome (AIDS) or other HIV-related diseases. The McKinney Emergency Solutions Grants (ESG) Program, meanwhile, awards grants to local governments and nonprofit organizations that operate homeless shelters and provide supportive services for the homeless. This line item is funded at \$10.0 million in each fiscal year, almost a \$2.0 million increase above FY 2013 expenditures.

Local Community Assistance

Local Government Innovation (195640)

This line item is appropriated \$20.7 million in FY 2014 and \$21.9 million in FY 2015, and primarily supports the Local Government Innovation Program. Established under H.B. 153 of the 129th General Assembly, the Local Government Innovation Program was implemented in FY 2013. Local governments apply for grant and loan assistance in funding projects that promote efficiency, shared services, collaboration, and mergers among local governments. Under the program's terms, in general, a single political subdivision can receive up to \$100,000 in assistance per project. The program awarded 17 loans totaling \$6.1 million in FY 2013, along with 77 grants totaling \$6.2 million. In the FY 2014-FY 2015 biennium, the program is funded by GRF transfers into the Local Government Innovation Fund (Fund 5KN0) of \$4.6 million in FY 2014 and \$5.9 million in FY 2015, which supplements the original GRF transfer of \$45.0 million into Fund 5KN0 in FY 2012.

Local Government Efficiency Program

Temporary language in H.B. 59 creates the Local Government Efficiency Program (LGEP) to be administered by the Local Government Innovation Council within ODSA. The budget allows up to \$4.6 million in FY 2014 and \$5.9 million in FY 2015 of the line item to be used for LGEP. The purpose of LGEP is to:

1. Make grants and loans to political subdivisions or regional councils of government or other similar cooperative arrangements consisting of political subdivisions, for training in process efficiency programs including, but not limited to, Six Sigma, Kaizen, and Lean;
2. Make grants and loans to political subdivisions to assist the political subdivisions in implementing recommendations in the report published by the Director of Administrative Services under section 701.30(A) of H.B. 59 (the report includes recommendations on how local governments can put public records on their web sites); and

3. Make a grant of up to \$200,000 to the Department of Administrative Services for the provision of training in process efficiency programs.

In addition, up to \$200,000 in each fiscal year may be used by ODSA to administer the Local Government Innovation Program. Of this amount, up to \$25,000 may be used to prepare a report that is required to be prepared by ODSA. The report is intended to make recommendations on the various means by which local governments may produce efficiency and productivity and use an information exchange to improve services to vulnerable populations by providing insights regarding programs that benefit the poor, including general welfare support programs. The report is due to the General Assembly by May 31, 2014. The report is also required to contain insights into how the information exchange can create opportunities for private-sector research institutions to develop value-added products or services that may be commercialized or create jobs, and thereby contribute to the betterment of the state economy.

H.B. 59 also allows up to \$75,000 in each fiscal year to be used from the line item to administer and provide technical assistance in providing grants or loans for the LGEP, and allows ODSA to enter into agreements with the Department of Administrative Services or other entities for these purposes.

Community Development Block Grant (195613)

Funding for this line item is about \$65.0 million in both FY 2014 and FY 2015 under H.B. 59. ODSA's Office of Community Development administers Community Development Block Grant (CDBG) funds received from HUD for communities that do not receive federal funding directly. These are subsequently distributed to eligible local governments for a variety of eligible activities, including development of anti-poverty programs, affordable housing, and other projects. The following table includes brief descriptions of selected activities supported by CDBG funds.

Table 2. Programs Funded by 195613, Community Development Block Grant	
Program	Purpose
Neighborhood Revitalization Grant	Funds public facilities improvements such as construction, reconstruction, and rehabilitation of infrastructure communities in low-income communities
Residential Public Infrastructure Grant	Assists with drinking water and sewage system improvements in eligible communities
Economic Development Loan	Provides local communities with gap financing assistance for business development
Economic Development Public Infrastructure Grant	Awards funds to promote private-sector job opportunities, through the expansion and retention of infrastructure business and industry in communities
Microenterprise Business Development	Assists with the development of local microenterprise businesses
CDBG Discretionary Grant	Provides grants for community development, housing, emergency shelter, and special projects and activities that do not fit within the structure of existing programs

Urban and Brownfield Redevelopment

Racetrack Facility Community Economic Redevelopment Fund (195673)

This line item was created by H.B. 386 of the 129th General Assembly to provide grants to communities in the event that a racetrack was relocated from the community. The racetrack owners are required to pay a racetrack relocation fee that is determined by the State Racing Commission after consulting with the Governor. Four racetracks are slated to relocate, from the communities of Cleveland, Grove City, Lebanon, and Toledo. Of the total amount of a relocation fee collected, up to \$3.0 million is deposited into the Racetrack Facility Community Economic Redevelopment Fund (Fund 5LU0). ODSA is to use money in Fund 5LU0 to award loans and grants to the political subdivision where the racetrack moved from, to either (1) repurpose or demolish the abandoned horse racing facility, or (2) reinvest in the area, neighborhood, and community near an abandoned facility. The line item is appropriated \$12.0 million in FY 2014 for this purpose.

Vacant Facilities Grant (195600)

This line item is appropriated \$1.0 million in each fiscal year for assistance to businesses under the Vacant Facilities Grant Program, which was created by H.B. 18 of the 129th General Assembly. Funded by \$2.0 million in unexpended, unencumbered cash identified by the Director of Development Services and transferred to the Vacant Facilities Grant Fund (Fund 5MK0), the program awards grants to employers that hire new employees and increase payroll, and move operations into a previously vacant facility. To be eligible for a grant, the employer must occupy a vacant commercial space at which the employer would employ at least 50 employees, or where at least 50% of its employees who are employed in this state are located. At least 75% of the square footage of the building or the business park must have been unoccupied and available for use for the 12 months immediately preceding the lease or purchase. In addition, qualifying employees used by the employer to qualify for the grant must (1) not have been employed by the employer within 60 days of the move, (2) be employed at the facility for at least a year working at least 40 hours a week for a wage equal to or more than the Ohio minimum wage, and (3) increase the employer's payroll above the total payroll of the employer on the date the employer purchases or enters into a lease for the vacant commercial space. The amount of the grant is \$500 for each eligible employee. The grant program will stop accepting applications in August 2015.

Brownfield Redevelopment (195671)

This line item is administered by the Office of Redevelopment and supports the Brownfield Revolving Loan Program, which provides low-interest loans to private and public entities for demolition, cleanup, and remediation projects on urban brownfield sites. Funds for this purpose are received by ODSA through competitive grants from

the U.S. Environmental Protection Agency. The allocation from this line item for the Brownfield Revolving Loan Program is \$5.0 million in each fiscal year.

Clean Ohio Revitalization Fund Administration (195426 and 195663)

These line items support the Office of Redevelopment's administrative expenses for the Clean Ohio Revitalization Fund and Clean Ohio Assistance Fund programs, which support brownfield revitalization projects through capital appropriations, as well as the Historic Preservation Tax Credit Program. For GRF line item 195426, Redevelopment Assistance, the budget includes funding of almost \$2.0 million in FY 2014 and \$468,000 in FY 2015. An earmark of \$1.5 million from the line item in FY 2014 is allocated to the Famicos Foundation, which is a nonprofit based out of Cleveland.

Line item 195663, Clean Ohio Program, is funded at \$950,000 in each fiscal year. The Clean Ohio Revitalization Fund (Fund 7003) previously was funded by the proceeds of bonds backed by liquor profits, but with the transfer of the state's liquor merchandising enterprise, JobsOhio payments will fund the line item.

Two bills in the 129th General Assembly provided capital appropriations for the Clean Ohio Program. H.B. 487, the mid-biennium budget review bill, appropriated \$15.0 million in aggregate for capital line items C19500, Clean Ohio Revitalization, and C19501, Clean Ohio Assistance. Prior to FY 2013, the two line items were usually used to separately pay for brownfield cleanups (C19500) and environmental assessments on urban brownfield properties in distressed areas (C19501), respectively. Beginning in FY 2013, however, grants for cleanup costs began to be awarded more frequently from either of the line items. S.B. 312, the capital reappropriations bill, reauthorized the use of approximately \$35.7 million for these environmental revitalization purposes.

Redevelopment Program Support (195635)

This line item, created by H.B. 487 of the 129th General Assembly, supports administrative costs of the Office of Redevelopment in managing the U.S. Environmental Protection Agency (EPA) Brownfield Revolving Loan Program, the Ohio New Market Tax Credit Program, and two Ohio Water Development Authority (OWDA) loan programs. Funding is derived from several sources, including the (1) U.S. EPA Brownfield Revolving Loan Program, (2) Ohio New Market Tax Credit Program fees, (3) OWDA loan program fees, and (4) fund transfers. The budget provides \$100,000 for the line item in FY 2014 and FY 2015.

Historic Rehab Operating (195645)

Created by the Controlling Board in August 2012, this line item is funded by fees collected under the Ohio Historic Preservation Tax Credit Program, and is used to cover operating costs to the Office of Redevelopment. Half of the revenue is transferred to the Ohio Historical Society quarterly to help cover its operating expenses. Appropriations to the line item amount to \$650,000 in each fiscal year.

Category 5: Energy Development

This category consists of programs to support and attract businesses in the fields of alternative and advanced energy, to provide incentives for the adoption of alternative and advanced energy technologies, and to oversee the State Energy Plan under guidelines from the U.S. Department of Energy. Programs in this category are operated by ODSA's Office of Energy.

Appropriations for Energy Development				
Fund		ALI and Name	FY 2014	FY 2015
General Revenue Fund				
GRF	195402	Coal Research Operating	\$261,205	\$261,405
GRF	195901	Coal Research and Development General Obligation Debt Service	\$2,858,900	\$4,327,200
General Revenue Fund Subtotal			\$3,120,105	\$4,588,605
Federal Special Revenue Fund Group				
3080	195618	Energy Grants	\$9,307,779	\$4,109,193
3350	195610	Energy Programs	\$200,000	\$200,000
3BD0	195642	Federal Stimulus – Energy Efficiency & Conservation Block Grants	\$38,152	\$0
Federal Special Revenue Fund Group Subtotal			\$9,545,931	\$4,309,193
State Special Revenue Fund Group				
5CG0	195679	Alternative Fuel Transportation	\$750,000	\$750,000
5M50	195660	Advanced Energy Loan Programs	\$8,000,000	\$8,000,000
6170	195654	Volume Cap Administration	\$32,562	\$32,562
State Special Revenue Fund Group Subtotal			\$8,032,562	\$8,032,562
Total Funding: Energy Development			\$21,448,598	\$17,680,360

Coal Research and Development (195402 and 195901)

The Ohio Coal Development Office (OCDO) was transferred from the Ohio Air Quality Development Authority to ODSA in FY 2012, and the Office was subsequently subsumed under the Office of Energy in ODSA's Community Services Division. Appropriation item 195402, Coal Research Operating, funds OCDO's operating expenses, while appropriation item 195901, Coal Research and Development General Obligation Debt Service, is used to pay debt service on coal research and development bonds. Bond proceeds go to grants for research and development of clean coal technologies.

The grant assistance comes in the form of two programs. The first of these programs, the Ohio Coal Research Consortium Program, offers grants to research institutions to study mechanisms critical to emissions formation and methods of control, or for uses of coal as a feedstock for other processes. The other program, the

Ohio Coal Demonstration and Pilot Program, awards grants involving utility power producers, clean coal technology developers, research and development firms, and universities directed toward the discovery of new technologies or the demonstration or application of existing technologies that enables the conversion or use of Ohio coal as a fuel or chemical feedstock in an environmentally acceptable manner.

The budget appropriates \$2.9 million in FY 2014 and \$4.3 million in FY 2015 for debt service on these bonds, while allocating around \$261,000 for OCDO's operating costs, 38.3% above FY 2013 spending of approximately \$188,800 for this purpose.

Federal Energy Funding (195618, 195610, and 195642)

These federal funds are used for the activities of the State Energy Program (SEP). The funding of \$9.3 million in FY 2014 and \$4.1 million in FY 2015 for Fund 3080 line item 195618, Energy Grants, is used for outreach, client education, support for public school energy education curricula, public information sharing, and energy conservation workshops for small businesses.² Fund 3DB0 line item 195642, Federal Stimulus – Energy Efficiency & Conservation Block Grants, is a relatively minimal amount proportionally (around \$38,000). This amount represents remaining money under the American Recovery and Reinvestment Act of 2009 (ARRA), and is available for the same purposes. The remaining funds for both line items must be utilized by September 30, 2013.³

Fund 3350 line item 195610, Energy Programs, receives appropriations of \$200,000 in each fiscal year. The line item is currently capitalized through interest income on federal funds received pursuant to a U.S. government settlement with oil companies. To use this funding the state must demonstrate that the proposed conservation project benefits the class of consumers injured by oil overcharges that were the subject of the case. FY 2013 spending from the line item was slightly over \$94,400.

Alternative Fuel Transportation (195679)

This line item receives appropriations of \$750,000 in each fiscal year to support the Alternative Fuel Transportation Program. Under the program, grants and loans are awarded to businesses, nonprofit organizations, public school systems, or local governments for the purchase and installation of alternative fuel refueling facilities and for the purchase of alternative fuels. In addition to past uses of grant and loan

² On August 19, 2013, the Controlling Board is scheduled to hear a request to increase FY 2014 appropriations to the line item by approximately \$26.8 million. The request stated that this will enable ODSA to obligate the remaining federal program funds through the State Energy Plan Program by the September 30, 2013 deadline.

³ The Controlling Board approved a request to increase FY 2014 appropriations to the line item by \$697,280 on July 22, 2013. The request stated that the appropriations will enable ODSA to obligate the remaining federal program funds through the Energy Efficiency and Conservation Block Grant Fund.

assistance, the budget bill allows the costs of fleet conversion (e.g., buying and installing alternative fuel refueling facilities, and buying alternative fuels) as an eligible use of assistance under the program. The program is funded by transfers from the Advanced Energy Fund (Fund 5M50) and loan repayments.

Advanced Energy Loan Programs (195660)

This line item is used to provide loans for residential, small business, local government, nonprofit, agricultural, and other entities for the adoption and installation of renewable and efficient energy sources. Activities include financial assistance for a variety of energy efficiency projects, such as installing industrial energy efficiency measures, home wind and solar installation, advanced energy manufacturing supply chain development, and others. Most recent data indicates that the Advanced Energy Fund (Fund 5M50) has supported 660 projects totaling \$44.7 million under this line item. All of these projects were grants; however, funding for the Advanced Energy Program was previously derived from a \$0.09 per month rider collected on utility bills for retail electric service that was deposited into Fund 5M50. That authority, however, expired on December 31, 2011. As a result, the program now operates as a revolving loan program. Appropriations to the line item are \$8.0 million in each fiscal year.

Volume Cap Administration (195654)

The budget appropriates \$32,562 in each fiscal year for this line item, which provides for the administrative costs of overseeing the state's allocation of tax-exempt private activity bonding authority under the federally defined limit, or Volume Cap. While administered by the Office of Energy, Volume Cap is also used by the Ohio Coal Development Office and OHFA for the issuance of bonds for certain programs. This appropriation is supported by application fees that are paid by entities seeking tax-exempt bond financing for eligible projects.

Category 6: Appalachian Development

Line items in this category provide economic and community development assistance to the 32 counties of Ohio's Appalachian region through the Governor's Office of Appalachia and four Appalachian Local Development District offices. The Office administers state assistance to this region, as well as federal funding from the Appalachian Regional Commission (ARC). The budget for this category totals about \$4.8 million in each fiscal year.

Appropriations for Appalachian Development				
Fund	ALI and Name		FY 2014	FY 2015
General Revenue Fund				
GRF	195501	Appalachian Local Development Districts	\$440,000	\$440,000
GRF	195535	Appalachia Assistance	\$3,846,482	\$3,846,482
General Revenue Fund Subtotal			\$4,286,482	\$4,286,482
Federal Special Revenue Fund Group				
3080	195602	Appalachian Regional Commission	\$475,000	\$475,000
Federal Special Revenue Fund Group Subtotal			\$475,000	\$475,000
Total Funding: Appalachian Development			\$4,761,482	\$4,761,482

Appalachian Local Development Districts (195501)

H.B. 59 provides appropriations of \$440,000 in each fiscal year under this GRF line item to support four local development districts in the Appalachia region. The funds are split each year so that up to \$135,000 are allocated in both fiscal years to each of the Ohio Valley Regional Development Commission, the Ohio Mid-Eastern Government Association, and the Buckeye Hills-Hocking Valley Regional Development District, while up to \$35,000 in each fiscal year is allocated to the Eastgate Regional Council of Governments.

Due to restructuring of line items under H.B. 487 of the 129th General Assembly, this line item was combined with appropriation item 195535, Appalachia Assistance, for FY 2013. However, the decision was made to revert to separate line items for the FY 2014-FY 2015 biennium under H.B. 59.

Appalachia Assistance (195535)

Funding for this line item is \$3.8 million in each fiscal year. The appropriation is to be used for several purposes relating to (1) administrative costs of planning and liaison activities for the Governor's Office of Appalachia, (2) financial assistance for projects in Ohio's Appalachian counties, (3) dues for memberships in the Appalachian Regional Commission, and (4) matching of federal funds from the Appalachian Regional Commission. Under the Governor's Office, four Appalachian Local

Development District offices located in Cambridge, Marietta, Waverly, and Youngstown provide information, planning, and technical assistance to local governments. Grants to entities in the Appalachian region promote economic and workforce development. This line item also pays the required dues for Ohio's membership and participation in the programs of the Appalachian Regional Commission.

Appalachian Regional Commission (195602)

The budget appropriates \$475,000 in each fiscal year for this line item. These funds are federal dollars from the Appalachian Regional Commission to support the Governor's Office of Appalachia, the ARC Technical Assistance Program, and the Appalachian Training Investment Partnership. These moneys are matched on a 1:1 basis by state funds from GRF line item 195535, Appalachia Assistance.

Category 7: Tourism Promotion and Marketing

Line items in this category fund the activities of the Office of TourismOhio, formerly the Ohio Tourism Division, which promotes travel and tourism to and within Ohio. The category also includes funding for cooperative projects with Ohio industries in promoting Ohio exports.

Appropriations for Tourism Promotion and Marketing				
Fund	ALI and Name		FY 2014	FY 2015
General Revenue Fund				
GRF	195407	Travel and Tourism	\$1,300,000	\$0
GRF	195537	Ohio-Israel Agricultural Initiative	\$150,000	\$150,000
General Revenue Fund Subtotal			\$1,450,000	\$150,000
General Services Fund Group				
5W50	195690	Travel and Tourism Cooperative Projects	\$150,000	\$150,000
General Services Fund Group Subtotal			\$150,000	\$150,000
State Special Revenue Fund Group				
5MJ0	195683	TourismOhio Administration	\$8,000,000	\$8,000,000
5W60	195691	International Trade Cooperative Projects	\$18,000	\$18,000
State Special Revenue Fund Group Subtotal			\$8,018,000	\$8,018,000
Total Funding: Tourism Promotion and Marketing			\$9,618,000	\$8,318,000

Tourism Promotion (195683 and 195407)

S.B. 314 of the 129th General Assembly created the Office of TourismOhio under ODSA, succeeding the Tourism Division, to promote the state as a travel destination. The bill also established a new pilot funding strategy to run from FY 2014 to FY 2018 that is based on the growth in sales tax revenue received from certain tourism-related industries. During this five-year period, up to \$10.0 million in sales tax proceeds credited to the GRF may be transferred to the Tourism Fund (Fund 5MJ0). The \$10.0 million cap includes an annual inflation adjustment based on the Consumer Price Index – all urban consumers, Midwest region. ODSA anticipates that sales tax revenue from these industries will consistently increase throughout the duration of the pilot program and beyond. The funds will pay for payroll and operating costs of the Office, as well as marketing, advertising, public relations, and the development and publication of tourism materials. Fund 5MJ0 appropriation item 195683, TourismOhio Administration, receives appropriations of \$8.0 million in each fiscal year for these purposes. However, because the annual transfer from the GRF occurs at the end of October of each year, the budget provides continuation funding through GRF line item 195407, Travel and Tourism, to fund TourismOhio operations for the first four months of FY 2014. As a result, the line item receives \$1.3 million in FY 2014.

Two earmarks are made to the FY 2014 appropriation for line item 195683: (1) a \$1.0 million earmark to administer a major sporting event incentive program established by ODSA pursuant to section 122.121 of the Revised Code and (2) a \$250,000 earmark for the Lake Erie Heritage Foundation for the promotion of events relating to bicentennial celebrations of the War of 1812 and the Battle of Lake Erie.

Travel and Tourism Cooperative Projects (195690)

The budget appropriates \$150,000 in each fiscal year for this line item. These funds provide partnership dollars for the marketing and promotion of travel and tourism within Ohio. The Travel and Tourism Cooperative Projects Fund (Fund 5W50) is capitalized by grants from the private sector or other financial aid from any state or local government. The funding levels would allow receipts of up to that amount to be spent on special tourism partnership projects.

Ohio-Israel Agricultural Initiative (195537)

H.B. 59 provides GRF funding of \$150,000 in each fiscal year to support the Ohio-Israel Agricultural Initiative. The initiative aims to promote trade between Ohio and Israel in the agriculture and processed food sectors, and education in topics such as drip irrigation, agritourism, and trade with Israel. The Negev Foundation oversees the initiative, which was established in 2002 and originally funded by a federal grant.

International Trade Cooperative Projects (195691)

This line item receives funds from outside entities to support international business development opportunities. Appropriations to this line item are \$18,000 in each fiscal year. Money in the International Trade Cooperative Projects Fund (Fund 5W60) includes donations and grants from entities such as trade associations to assist with the operation of ODSA's foreign offices. ODSA is also permitted to charge a \$250 fee for businesses to receive export assistance.⁴

⁴ In addition to these appropriations to promote exports, the Controlling Board approved a request to establish appropriations of \$700,000 in FY 2014 for Fund 3080 line item 195696, State Trade and Export Promotion, to utilize a U.S. Small Business Administration grant for small business export promotion.

Category 8: Administration

This category encompasses the line items that support ODSA's central administrative offices, including the Director's office, legal services, communications and marketing, information technology, finance and internal services, and research.

Appropriations for Administration				
Fund		ALI and Name	FY 2014	FY 2015
General Services Fund Group				
1350	195684	Development Services Operations	\$10,800,000	\$10,800,000
6850	195636	Development Services Reimbursable Expenditures	\$700,000	\$700,000
General Services Fund Group Subtotal			\$11,500,000	\$11,500,000
Total Funding: Administration			\$11,500,000	\$11,500,000

Development Services Operations (195684)

This line item is the primary source of administrative funding for the Agency's central operating activities and is supported by assessments on ODSA's various divisions. Funding of approximately \$10.8 million in each fiscal year primarily cover payroll, supplies, equipment, and maintenance costs associated with the functions of ODSA's executive leadership, legal office, communications and marketing staff, information technology staff, and other central administrative services.

Development Services Reimbursable Expenditures (195636)

This line item receives appropriations of \$700,000 in each fiscal year under H.B. 59. The source of funding is assessments on ODSA's divisions that are deposited into the General Reimbursement Fund (Fund 6850). Costs covered by this line item are typically reimbursable expenses such as state pool car costs, bulk office supply purchases, travel reimbursements, and registration costs for conferences and events.

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FY 2014 - FY 2015 Final Appropriation Amounts

All Fund Groups

Line Item Detail by Agency

Line Item Detail by Agency					Appropriation	FY 2013 to FY 2014	Appropriation	FY 2014 to FY 2015		
					FY 2012	FY 2013	FY 2014	% Change	FY 2015	% Change
Report For Main Operating Appropriations Bill					Version: Enacted					
DEV Development Services Agency										
GRF	195401	Thomas Edison Program		\$ 13,655,682	\$ 3,950,554	\$0	N/A	\$0	N/A	
GRF	195402	Coal Research Operating		\$ 135,011	\$ 188,813	\$ 261,205	38.34%	\$ 261,405	0.08%	
GRF	195404	Small Business Development		\$ 1,665,152	\$ 524,472	\$0	N/A	\$0	N/A	
GRF	195405	Minority Business Development		\$ 1,091,401	\$ 158,830	\$ 1,693,691	966.36%	\$ 1,693,691	0.00%	
GRF	195407	Travel and Tourism		\$ 3,843,015	\$ 3,460,157	\$ 1,300,000	-62.43%	\$ 0	-100.00%	
GRF	195412	Rapid Outreach Grants		\$ 6,028,489	\$ 5,799,627	\$0	N/A	\$0	N/A	
GRF	195415	Business Development Services		\$ 3,354,572	\$ 2,244,090	\$ 2,413,387	7.54%	\$ 2,413,387	0.00%	
GRF	195416	Governor's Office of Appalachia		\$ 4,401,454	\$ 3,048,745	\$0	N/A	\$0	N/A	
GRF	195422	Technology Action		\$ 3,972,159	\$ 476,018	\$0	N/A	\$0	N/A	
GRF	195426	Redevelopment Assistance		\$ 447,697	\$ 456,461	\$ 1,968,365	331.22%	\$ 468,365	-76.21%	
GRF	195432	Global Markets		\$ 2,208,979	\$ 258,099	\$0	N/A	\$0	N/A	
GRF	195434	Industrial Training Grants		\$ 4,494,893	\$ 5,137,463	\$0	N/A	\$0	N/A	
GRF	195497	CDBG Operating Match		\$ 1,217,842	\$ 1,015,000	\$ 1,015,000	0.00%	\$ 1,015,000	0.00%	
GRF	195501	Appalachian Local Development Districts		\$ 391,482	\$ 78,294	\$ 440,000	461.98%	\$ 440,000	0.00%	
GRF	195502	Appalachian Regional Commission Dues		\$ 195,000	\$0	\$0	N/A	\$0	N/A	
GRF	195527	JobsOhio		\$ 1,000,000	\$0	\$0	N/A	\$0	N/A	
GRF	195532	Technology Programs and Grants		\$ 0	\$ 5,223,251	\$ 13,547,341	159.37%	\$ 13,547,341	0.00%	
GRF	195533	Business Assistance		\$ 0	\$ 3,863,183	\$ 4,205,774	8.87%	\$ 4,205,774	0.00%	
GRF	195535	Appalachia Assistance		\$ 0	\$ 1,486,463	\$ 3,846,482	158.77%	\$ 3,846,482	0.00%	
GRF	195537	Ohio Israel Agricultural Initiative		\$0	\$0	\$ 150,000	N/A	\$ 150,000	0.00%	
GRF	195901	Coal Research & Development General Obligation Debt Service		\$ 7,852,184	\$ 5,250,191	\$ 2,858,900	-45.55%	\$ 4,327,200	51.36%	
GRF	195905	Third Frontier Research & Development General Obligation Debt Service		\$ 34,778,433	\$ 60,723,354	\$ 66,511,600	9.53%	\$ 83,783,000	25.97%	
GRF	195912	Job Ready Site Development General Obligation Debt Service		\$ 6,894,821	\$ 14,869,873	\$ 15,498,400	4.23%	\$ 19,124,500	23.40%	
General Revenue Fund Total				\$ 97,628,265	\$ 118,212,938	\$ 115,710,145	-2.12%	\$ 135,276,145	16.91%	

Prepared by the Legislative Service Commission

FY 2014 - FY 2015 Final Appropriation Amounts

All Fund Groups

Line Item Detail by Agency

			FY 2012	FY 2013	Appropriation FY 2014	FY 2013 to FY 2014 % Change	Appropriation FY 2015	FY 2014 to FY 2015 % Change
DEV Development Services Agency								
1350	195684	Development Services Operations	\$ 9,228,010	\$ 10,668,544	\$ 10,800,000	1.23%	\$ 10,800,000	0.00%
4W10	195646	Minority Business Enterprise Loan	\$ 799,054	\$ 2,270,105	\$ 2,500,000	10.13%	\$ 2,500,000	0.00%
5AD0	195633	Legacy Projects	\$ 2,797,029	\$ 8,387,447	\$ 0	-100.00%	\$ 0	N/A
5AD0	195667	Investment in Training Expansion	\$ 365,700	\$ 265,016	\$ 0	N/A	\$ 0	N/A
5AD0	195677	Economic Development Contingency	\$ 15,250,166	\$ 7,499,130	\$ 0	N/A	\$ 0	N/A
5KN0	195640	Local Government Innovation	\$ 127,380	\$ 1,185,113	\$ 20,730,986	1,649.28%	\$ 21,900,000	5.64%
5MB0	195623	Business Incentive Grants	\$ 0	\$ 275,000	\$ 15,000,000	5,354.55%	\$ 0	-100.00%
5MB0	195637	Workforce Training Grants	\$ 0	\$ 223,444	\$ 0	-100.00%	\$ 0	N/A
5MK0	195600	Vacant Facilities Grant	\$ 0	\$ 0	\$ 1,000,000	N/A	\$ 1,000,000	0.00%
5W50	195690	Travel and Tourism Cooperative Projects	\$ 37,183	\$ 51,064	\$ 150,000	193.75%	\$ 150,000	0.00%
6850	195636	Development Services Reimbursable Expenditures	\$ 370,721	\$ 92,099	\$ 700,000	660.05%	\$ 700,000	0.00%
General Services Fund Group Total			\$ 28,975,241	\$ 30,916,962	\$ 50,880,986	64.57%	\$ 37,050,000	-27.18%
3080	195602	Appalachian Regional Commission	\$ 235,993	\$ 134,726	\$ 475,000	252.57%	\$ 475,000	0.00%
3080	195603	Housing Assistance Programs	\$ 14,013,803	\$ 8,050,777	\$ 10,000,000	24.21%	\$ 10,000,000	0.00%
3080	195605	Federal Projects	\$ 67,472,509	\$ 13,472,487	\$ 0	N/A	\$ 0	N/A
3080	195609	Small Business Administration Grants	\$ 5,448,635	\$ 5,392,924	\$ 5,271,381	-2.25%	\$ 5,271,381	0.00%
3080	195618	Energy Grants	\$ 25,801,261	\$ 14,083,462	\$ 9,307,779	-33.91%	\$ 4,109,193	-55.85%
3080	195653	Smart Grid Resiliency	\$ 156,000	\$ 48,500	\$ 0	N/A	\$ 0	N/A
3080	195670	Home Weatherization Program	\$ 0	\$ 4,978,476	\$ 17,000,000	241.47%	\$ 17,000,000	0.00%
3080	195671	Brownfield Redevelopment	\$ 0	\$ 321,697	\$ 5,000,000	1,454.26%	\$ 5,000,000	0.00%
3080	195672	Manufacturing Extension Partnership	\$ 0	\$ 3,569,305	\$ 5,359,305	50.15%	\$ 5,359,305	0.00%
3080	195675	Procurement Technical Assistance	\$ 0	\$ 306,539	\$ 600,000	95.73%	\$ 600,000	0.00%
3080	195681	SBDC Disability Consulting	\$ 0	\$ 477,766	\$ 1,300,000	172.10%	\$ 1,300,000	0.00%
3080	195696	State Trade and Export Promotion	\$ 0	\$ 348,083	\$ 0	-100.00%	\$ 0	N/A
3350	195610	Energy Programs	\$ 64,796	\$ 94,444	\$ 200,000	111.76%	\$ 200,000	0.00%
3AE0	195643	Workforce Development Initiatives	\$ 6,828,424	\$ 1,299,762	\$ 1,800,000	38.49%	\$ 1,800,000	0.00%

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DEV Development Services Agency								
3BD0	195697	Diesel Emissions Reduction Grants	\$ 234,527	\$0	\$0	N/A	\$0	N/A
3DA0	195632	Federal Stimulus - Energy Star Rebate Program	\$ 546,469	\$0	\$0	N/A	\$0	N/A
3DB0	195642	Federal Stimulus - Energy Efficiency & Conservation Block Grants	\$ 10,556,125	\$ 10,157,651	\$ 38,152	-99.62%	\$ 0	-100.00%
3EG0	195608	Energy Sector Training Grants	\$ 682,696	\$ 1,909,765	\$ 0	-100.00%	\$ 0	N/A
3FJ0	195626	Small Business Capital Access and Collateral Enhancement Program	\$ 683,812	\$ 4,849,962	\$ 32,046,846	560.76%	\$ 5,655,326	-82.35%
3FJ0	195661	Technology Targeted Investment Program	\$ 0	\$ 882,193	\$ 12,750,410	1,345.31%	\$ 2,250,072	-82.35%
3K80	195613	Community Development Block Grant	\$ 85,942,679	\$ 83,052,806	\$ 65,000,000	-21.74%	\$ 65,000,000	0.00%
3K90	195611	Home Energy Assistance Block Grant	\$ 162,739,126	\$ 178,962,269	\$ 172,000,000	-3.89%	\$ 172,000,000	0.00%
3K90	195614	HEAP Weatherization	\$ 17,678,371	\$ 24,888,926	\$ 22,000,000	-11.61%	\$ 22,000,000	0.00%
3L00	195612	Community Services Block Grant	\$ 28,582,861	\$ 22,230,939	\$ 27,240,217	22.53%	\$ 27,240,217	0.00%
3V10	195601	HOME Program	\$ 30,428,631	\$ 28,315,117	\$ 30,000,000	5.95%	\$ 30,000,000	0.00%
Federal Special Revenue Fund Group Total			\$ 458,096,716	\$ 407,828,576	\$ 417,389,090	2.34%	\$ 375,260,494	-10.09%
4500	195624	Minority Business Bonding Program Administration	\$ 39,858	\$ 36,563	\$ 74,868	104.76%	\$ 74,905	0.05%
4510	195625	Economic Development Financing Operating	\$ 2,588,243	\$ 168,332	\$0	N/A	\$0	N/A
4510	195649	Business Assistance Programs	\$ 0	\$ 2,456,596	\$ 6,300,800	156.49%	\$ 6,700,800	6.35%
4F20	195639	State Special Projects	\$ 152,104	\$ 3,000,000	\$ 102,145	-96.60%	\$ 102,104	-0.04%
4F20	195676	Marketing Initiatives	\$ 4,850,310	\$ 3,019,234	\$0	N/A	\$0	N/A
4F20	195699	Utility Community Assistance	\$ 980,685	\$ 989,037	\$ 500,000	-49.45%	\$ 500,000	0.00%
4S00	195630	Tax Incentive Programs	\$ 582,934	\$ 67,122	\$0	N/A	\$0	N/A
5AR0	195674	Industrial Site Improvements	\$ 492,497	\$0	\$0	N/A	\$0	N/A
5CG0	195679	Alternative Fuel Transportation	\$ 255,021	\$ 95,362	\$ 750,000	686.48%	\$ 750,000	0.00%
5CY0	195682	Lung Cancer and Lung Disease Research	\$ 687,592	\$ 513,622	\$0	N/A	\$0	N/A
5HJ0	195604	Motion Picture Tax Credit Program	\$ 83,948	\$0	\$0	N/A	\$0	N/A
5HR0	195526	Incumbent Workforce Training Vouchers	\$ 0	\$ 162,787	\$ 30,000,000	18,328.95%	\$ 30,000,000	0.00%
5HR0	195622	Defense Development Assistance	\$ 841,295	\$ 6,093,832	\$ 5,000,000	-17.95%	\$ 5,000,000	0.00%

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DEV Development Services Agency								
5JR0	195635	Redevelopment Program Support	\$ 0	\$0	\$ 100,000	N/A	\$ 100,000	0.00%
5KP0	195645	Historic Rehab Operating	\$0	\$ 418,966	\$ 650,000	55.14%	\$ 650,000	0.00%
5LU0	195673	Racetrack Facility Community Economic Redevelopment Fund	\$ 0	\$0	\$ 12,000,000	N/A	\$ 0	-100.00%
5M40	195659	Low Income Energy Assistance (USF)	\$ 292,456,844	\$ 337,853,336	\$ 350,000,000	3.60%	\$ 350,000,000	0.00%
5M50	195660	Advanced Energy Loan Programs	\$ 6,782,088	\$ 1,244,037	\$ 8,000,000	543.07%	\$ 8,000,000	0.00%
5MH0	195644	SiteOhio Administration	\$0	\$0	\$ 100,000	N/A	\$ 100,000	0.00%
5MJ0	195683	TourismOhio Administration	\$0	\$0	\$ 8,000,000	N/A	\$ 8,000,000	0.00%
5W60	195691	International Trade Cooperative Projects	\$ 24,000	\$0	\$ 18,000	N/A	\$ 18,000	0.00%
5X50	195693	Family Homelessness Prevention Pilot Project	\$ 50,074	\$0	\$0	N/A	\$0	N/A
6170	195654	Volume Cap Administration	\$ 44,568	\$ 23,218	\$ 32,562	40.24%	\$ 32,562	0.00%
6460	195638	Low- and Moderate-Income Housing Trust Fund	\$ 36,673,678	\$ 48,739,442	\$ 53,000,000	8.74%	\$ 53,000,000	0.00%
State Special Revenue Fund Group Total			\$ 347,585,739	\$ 404,881,487	\$ 474,628,375	17.23%	\$ 463,028,371	-2.44%
4Z60	195647	Rural Industrial Park Loan	\$ 953,125	\$0	\$0	N/A	\$0	N/A
5S80	195627	Rural Development Initiative	\$ 771,875	\$0	\$0	N/A	\$0	N/A
5S90	195628	Capital Access Loan Program	\$ 2,754,324	\$ 1,378,021	\$ 3,000,000	117.70%	\$ 3,000,000	0.00%
7008	195698	Logistics and Distribution Infrastructure	\$ 17,764,840	\$ 18,401,319	\$0	N/A	\$0	N/A
7009	195664	Innovation Ohio	\$ 16,683,913	\$ 13,737,517	\$ 15,000,000	9.19%	\$ 15,000,000	0.00%
7010	195665	Research and Development	\$ 7,920,907	\$ 6,172,000	\$ 22,000,000	256.45%	\$ 22,000,000	0.00%
7037	195615	Facilities Establishment	\$ 44,211,686	\$ 39,816,698	\$ 50,000,000	25.58%	\$ 50,000,000	0.00%
Facilities Establishment Fund Total			\$ 91,060,669	\$ 79,505,555	\$ 90,000,000	13.20%	\$ 90,000,000	0.00%
7003	195663	Clean Ohio Program	\$ 803,325	\$ 625,671	\$ 950,000	51.84%	\$ 950,000	0.00%
Clean Ohio Revitalization Fund Total			\$ 803,325	\$ 625,671	\$ 950,000	51.84%	\$ 950,000	0.00%
7011	195686	Third Frontier Operating	\$ 521,650	\$ 638,748	\$ 1,149,750	80.00%	\$ 1,149,750	0.00%
7011	195687	Third Frontier Research and Development Projects	\$ 62,232,539	\$ 51,912,510	\$ 90,850,250	75.01%	\$ 90,850,250	0.00%
7014	195620	Third Frontier Operating - Tax	\$ 82,516	\$ 142,888	\$ 1,700,000	1,089.75%	\$ 1,700,000	0.00%

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DEV Development Services Agency								
7014	195692	Research and Development Taxable Bond Projects	\$ 10,641,503	\$ 32,694,579	\$ 38,300,000	17.14%	\$ 38,300,000	0.00%
Third Frontier Research and Development Total			\$ 73,478,208	\$ 85,388,724	\$ 132,000,000	54.59%	\$ 132,000,000	0.00%
7012	195688	Job Ready Site Development	\$ 371,549	\$ 238,085	\$ 800,000	236.01%	\$ 800,000	0.00%
Job Ready Site Development Total			\$ 371,549	\$ 238,085	\$ 800,000	236.01%	\$ 800,000	0.00%
M087	195435	Biomedical Research and Technology Transfer	\$ 10,482,926	\$ 7,567,175	\$ 1,896,595	-74.94%	\$ 1,906,025	0.50%
Tobacco Master Settlement Agreement Fund Group Total			\$ 10,482,926	\$ 7,567,175	\$ 1,896,595	-74.94%	\$ 1,906,025	0.50%
Development Services Agency Total			\$ 1,108,482,638	\$ 1,135,165,174	\$ 1,284,255,191	13.13%	\$ 1,236,271,035	-3.74%