Department of Youth Services

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- 71 new staff for Ohio River Valley Juvenile Correctional Facility
- Juvenile court subsidies flat-funded
- Eliminated in roughly four years: 600 FTEs, 2 juvenile correctional facilities, and 2 juvenile court subsidies

OVERVIEW

Duties and Responsibilities

The Department of Youth Services (DYS) is a cabinet level agency managed by a director appointed by the Governor. The Department's role is to enhance public safety through the confinement of juvenile felony offenders and the provision or support of various institutional and community-based programs to aid in the rehabilitation of delinquent juveniles. In the course of protecting Ohio's public safety from juvenile offenders, judges commit male and female juveniles between the ages of 10 and 18 to the Department for various lengths of time, but who must be released no later than their 21st birthday. Judges impose a minimum stay as prescribed by law.

Agency in Brief

The following table selectively summarizes DYS appropriations and staffing information.

| Department of Youth Services In Brief | | | | | | |
|---------------------------------------|--------------------------------|-----------------|--------------------|-----------------|------------------|--|
| Number of Employees* | Total Appropriations-All Funds | | GRF Appropriations | | Appropriation | |
| | 2006 | 2007 | 2006 | 2007 | Bill(s) | |
| 2,054 | \$276.3 million | \$283.2 million | \$244.5 million | \$252.3 million | Am. Sub. H.B. 66 | |

^{*}Employee count obtained from the Department of Administrative Services (DAS) payroll reports as of June 2005.

Vetoed Provisions

The Department is not directly affected by any of the items contained in Am. Sub. H.B. 66 that were vetoed by the Governor.

Program Series

The Department's activities can be viewed as having four notable components or program series, each of which is discussed in more detail below.

(1) Juvenile Court Subsidies

The Department currently has two GRF-funded juvenile court subsidy programs: (1) RECLAIM Ohio and (2) the Youth Services Block Grant. In FY 2005, an estimated \$48.6 million was distributed from these two subsidies to the 88 juvenile courts around the state. Collectively, these moneys constitute as much as 50% of the annual budget of a county juvenile court.

<u>RECLAIM Ohio</u>. The RECLAIM Ohio (Reasoned and Equitable Community and Local Alternatives to the Incarceration of Minors) program provides juvenile courts with funding to develop community-based programs for juvenile offenders. In doing so, the program is intended to reduce the number of commitments sentenced to the custody of the Department, while ideally only the most serious offenders would be committed to the Department. Funding is allocated to counties through a formula based upon each county's proportion of statewide felony delinquent adjudications. In FY 2005, counties retained an estimated \$30 million in RECLAIM Ohio funding for local programs.

<u>Youth Services Block Grant</u>. Under the Youth Services Block Grant, moneys are distributed to juvenile courts to provide services to juveniles that have not been adjudicated delinquent for a felony; such services typically fund nonsecure community programs that emphasize prevention, diversion, and correctional services.

(2) Institutional Operations

The Institutional Operations program series captures all of the services and activities that the Department provides to the delinquent children in their care and custody, including, but not limited to, behavioral health services, medical services, security, education, and food services. This program series represents the core of the Department's day-to-day activities and a significant component of its annual operating budget.

(3) Parole Operations

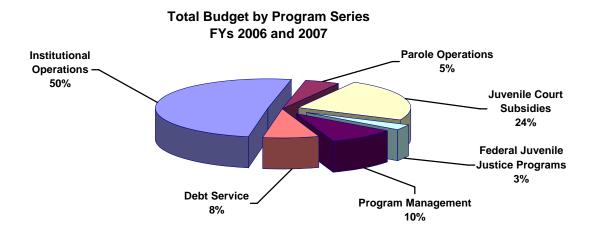
The Department supervises juveniles released from its institutions through the Division of Parole and Community Services, which operate six regional parole offices.

(4) Federal Juvenile Justice Programs

The Department is designated as the state agency to administer all juvenile justice grants provided to Ohio through the federal Office of Juvenile Justice and Delinquency Prevention. These moneys are distributed as sub-grants to state agencies, local governments, and non-profit agencies for implementing various programs that address the problem of juvenile delinquency and its prevention. Under the enacted budget, in the range of \$6 million to \$7 million will be allocated annually for federal grant distributions.

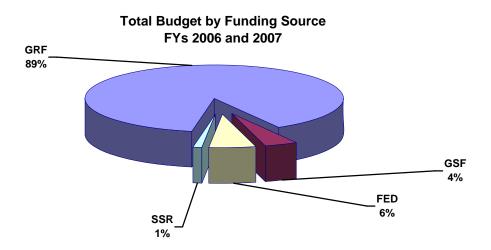
Expense by Program Area Summary

The pie chart immediately below shows total DYS appropriations (FYs 2006 and 2007) by program series. This information is shown for all funds, including the General Revenue Fund (GRF).



Expense by Fund Group Summary

The pie chart immediately below shows total DYS appropriations (FYs 2006 and 2007) by fund group. This information is shown for all funds, including the General Revenue Fund (GRF).



ANALYSIS OF THE ENACTED BUDGET

What follows is LSC fiscal staff's analysis of the Department of Youth Services' enacted biennial budget covering FYs 2006 and 2007 by program series. In this section, each program series is described and the implications of the enacted budget funding levels are also discussed. The six program series are as follows:

- Institutional Operations
- Parole Operations
- Juvenile Court Subsidies
- Federal Juvenile Justice Grants
- Program Management
- Debt Service

The table below summarizes the enacted funding levels for each of the six program series in FYs 2006 and 2007.

| Program Series | FY 2006 | FY 2007 |
|---------------------------------|----------------|----------------|
| Institutional Operations | \$ 140,569,969 | \$ 144,371,901 |
| Parole Operations | \$ 14,568,023 | \$ 15,177,125 |
| Juvenile Court Subsidies | \$ 67,176,675 | \$ 67,633,628 |
| Federal Juvenile Justice Grants | \$ 7,556,744 | \$ 6,610,942 |
| Program Management | \$ 26,197,946 | \$ 27,511,835 |
| Debt Service | \$ 20,267,500 | \$ 21,882,700 |
| Total Recommended Funding | \$ 276,336,857 | \$ 283,188,131 |

The rest of this section analyzing the enacted budget contains a more detailed discussion of each of the Department's six program series.

Program Series 1

Institutional Operations

Purpose: To provide corrective and rehabilitative services to youth in departmental institutions.

The following table shows the line items that are used to fund the Institutional Operations program series, as well as the enacted funding levels.

| Fund | ALI | Title | | FY 2006 | | FY 2007 |
|---|-----------------|---------------------------------------|----------------|-------------|------------|------------|
| General Rever | nue Fund | | | | - | |
| GRF | 470-401 | RECLAIM Ohio | \$ 125,187,313 | | \$ 1 | 29,595,711 |
| | | General Revenue Fund Subtotal | \$ ′ | 125,187,313 | \$ 1 | 29,595,711 |
| State Special I | Revenue Fund | | | | | |
| 147 | 470-612 | Vocational Education | \$ | 1,937,784 | \$ | 2,009,866 |
| 4W3 | 470-618 | Help Me Grow | \$ | 11,000 | \$ | 11,000 |
| | | State Special Revenue Fund Subtotal | \$ | 1,948,784 | \$ | 2,020,866 |
| General Service | es Fund | | | | | |
| 175 | 470-613 | Education Reimbursement | \$ | 9,110,850 | \$ | 8,407,110 |
| 479 | 470-609 | Employee Food Service | \$ | 69,642 | \$ | 62,754 |
| 6A5 | 470-616 | Building Demolition | \$ | 31,100 | \$ | 0 |
| | | General Services Fund Subtotal | \$ | 9,211,592 | \$ | 8,469,864 |
| Federal Specia | al Revenue Fund | - | | | 9 | |
| 321 | 470-603 | Juvenile Justice Prevention | \$ | 423,031 | \$ | 448,367 |
| 321 | 470-606 | Nutrition | \$ | 2,471,550 | \$ | 2,470,655 |
| 321 | 470-601 | Education | \$ | 1,327,699 | \$ | 1,366,438 |
| | | Federal Special Revenue Fund Subtotal | \$ | 4,222,280 | \$ | 4,285,460 |
| Total Funding: Institutional Operations | | \$ ^ | 140,569,969 | \$ 1 | 44,371,901 | |

This analysis focuses on the following specific programs within the Institutional Operations program series:

- Program 1: Behavioral Health Services
- Program 2: Medical Services
- Program 3: Security/Unit Management
- Program 4: Education
- Program 5: Food Services
- Program 6: Maintenance
- Program 7: Facility Management
- Program 8: General Program Services
- Program 9: Support Services
- Program 10: Private Facility Contracts

Program 1: Behavioral Health Services

Program Description: The program is comprised of two parts: (1) mental health services and (2) substance abuse treatment services. Based on the narrative accompanying the Department's biennial operating budget submission, at any given time, 30% of institutionalized youth are on the mental health caseload, i.e., being followed by psychology and/or psychiatry due to ongoing mental health concerns,

and 25% of all institutionalized youth are on psychotropic medications. Both federal and state laws mandate that institutionalized youth receive behavioral health care.

Funding Sources: (1) GRF, and (2) federal moneys

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 behavioral health services at \$4.1 million in FY 2006 and \$4.3 million in FY 2007. As of this writing, it appears that the enacted budget provides the level of funding necessary to maintain FY 2005 service levels plus support the hiring of one new psychology assistant for the Ohio River Valley Juvenile Correctional Facility and one new psychologist to serve the female population at the Scioto Juvenile Correctional Facility. Arguably, however, given the escalating costs of behavioral health services in general over the last several years, it may prove fiscally problematic to maintain those service levels. At this time, the Department is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any full-time equivalent (FTE) staff positions in order to stay within the available funding.

Program 2: Medical Services

Program Description: The moneys appropriated for the Medical Services program fund nursing and medical services, including primary health care, emergency and obstetrical services, hospitalization, dental, pharmacy, radiology, optometry, laboratory, preventative health care, and health care supplies and equipment for all institutionalized juveniles.

Funding Source: GRF

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 medical services at \$12.1 million in FY 2006 and \$12.6 million in FY 2007. As of this writing, it appears that the enacted budget provides the level of funding necessary to maintain FY 2005 service levels plus support the hiring of one new nurse for the Ohio River Valley Juvenile Correctional Facility. Arguably, however, given the escalating costs of medical services in general over the last several years, it may prove fiscally problematic to maintain those service levels. At this time, the Department is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any FTE staff positions in order to stay within the available funding.

Program 3: Security/Unit Management

Program Description: The moneys appropriated for the Security/Unit Management program fund: (1) basic supervision and control of youth, (2) continuous monitoring and inspection of security systems and hardware, and (3) provide for a safe and orderly atmosphere.

Funding Source: GRF

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 security/unit management activities at \$50.1 million in FY 2006 and \$53.0 million in FY 2007. The enacted budget provides more than those estimated levels by roughly \$3.0 million in each of FYs 2006 and 2007. It appears that these additional moneys may be used largely for the hiring of 46 new security personnel for the Ohio River Valley Juvenile Correctional Facility. These additional security personnel will permit DYS to activate an existing housing unit for the purpose of relocating certain juvenile sex offenders from the Circleville Juvenile Correctional Facility where cells are double-bunked to the Ohio River Valley Correctional Facility where there would be one juvenile per cell.

Program 4: Education

Program Description: The purpose of the Education program is to: (1) provide the school age juveniles in the Department's custody with the opportunity to work toward high school graduation or a GED, (2) assist juveniles with the development of job-training skills, and (3) provide remediation and services for juveniles with learning disabilities. The Department operates its own school district under a charter from the Ohio Department of Education.

Funding Sources: (1) GRF, (2) education payments, and (3) federal moneys

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 education programming at \$16.4 million in FY 2006 and \$17.0 million in FY 2007. The enacted budget provides funding that exceeds those levels by roughly \$2 million in FY 2006 and by around \$600,000 million in FY 2007. As of this writing, it appears that this additional funding is intended for the purpose of hiring eight education staff for the Ohio River Juvenile Correctional Facility (four teachers, one guidance counselor, and three special education teachers). The Department has expressed a concern that further cuts in education services to their institutionalized population could result in the loss of their school charter. Due to this concern it appears less likely that, if necessary to limit overall expenditures in the future, the Department will make any programmatic or staffing reductions in this program area.

Program 5: Food Services

Program Description: Under the Food Service program, the Department provides three meals and two snacks per day to juveniles institutionalized in its correctional facilities. The funding pays for food, equipment, and staff.

Funding Sources: (1) GRF, (2) federal moneys, and (3) miscellaneous cafeteria moneys

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 food services at \$9.3 million in FY 2006 and \$9.7 million in FY 2007. Under the enacted budget, the levels of annual GRF funding for the Food Services program are short of the estimated continuation costs by around \$400,000 annually. At this time, DYS is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any FTEs in order to stay within the Department's funding levels.

Program 6: Maintenance

Program Description: The purpose of the Maintenance program is to address issues involving the physical plant of the Department's juvenile correctional facilities, including, but not limited to, heating/ventilation, plumbing, equipment, and security systems. The Department is pursuing accreditation of its juvenile correctional facilities by the American Correctional Association (ACA), which requires that the Department meet and maintain certain standards in order to obtain and retain that accreditation.

Funding Sources: (1) GRF, and (2) land conveyance proceeds

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 maintenance services at \$10.60 million in FY 2006 and \$10.97 million in FY 2007. Under the enacted budget, the levels of annual GRF funding for the Maintenance program are short of the estimated continuation costs by around \$400,000 annually. At this time, DYS is waiting until at least mid-FY 2006

before making any determination on whether it will be necessary to eliminate any FTEs in order to stay within the Department's funding levels. It is also possible that maintenance projects that would have typically used GRF funding to complete will require the Department to tap into its non-GRF capital money.

Program 7: Facility Management

Program Description: The Facility Management program includes a broad area of responsibility that coordinates and oversees the workings of the Department's eight juvenile correctional facilities, and includes the following types of personnel: superintendents, deputy superintendents, labor relations officers, and core support staff (e.g., administrative assistants, human service program administrators, executive secretaries, secretaries, clerks, and office assistants).

Funding Source: GRF

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 facility management services at \$9.9 million in FY 2006 and \$10.2 million in FY 2007. Under the enacted budget, the levels of annual GRF funding for the Facility Management program are short of the estimated continuation costs by around \$400,000 in FY 2006 and \$2.1 million in FY 2007. At this time, DYS is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any FTEs in order to stay within the Department's funding levels.

Program 8: General Program Services

Program Description: This program funds staff responsible for: (1) reception assessments, (2) social services, (3) religious services, and (4) recreational services.

Funding Source: GRF

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 General Program Services at \$11.4 million in FY 2006 and \$12.1 million in FY 2007. Under the enacted budget, the levels of annual GRF funding for the General Program Services program exceed the estimated continuation costs by around \$100,000 annually. This level of funding is intended to support the hiring of six new social workers, one new social worker supervisor, and two new general activity therapists for the Ohio River Valley Juvenile Correctional Facility plus maintain the program's FY 2005 service levels. At this time, DYS is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any FTEs in order to stay within the Department's funding levels.

Program 9: Support Services

Program Description: The Support Services program provides funding for: (1) laundry services, (2) storeroom services, (3) training personnel, (4) fiscal departments, (5) records personnel, and (6) personnel services.

Funding Source: GRF

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 Support Services at \$10.7 million in FY 2006 and \$11.1 million in FY 2007. Under the enacted budget, the levels of annual GRF funding for the Support Services program are short of the estimated

continuation costs by around \$400,000 annually. Although appearing to be fiscally problematic, this level of funding is intended to support the hiring of three new support services staff for the Ohio River Valley Juvenile Correctional Facility plus maintain the program's FY 2005 service levels. At this time, DYS is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any FTEs in order to stay within the Department's funding levels.

Program 10: Private Facility Contracts

Program Description: The Private Facility Contracts program supports a contract the Department has with the Lighthouse Youth Center (Paint Creek). Paint Creek is a private nonprofit residential treatment facility for 49 males between the ages of 15 and 18 committed to DYS for felony 1 or felony 2 offenses. The facility is located on 32 acres outside the village of Bainbridge, Ohio in Ross County. The facility has been operating since 1986 as a program of the Lighthouse Youth Center of Cincinnati, Ohio.

Funding Source: GRF

Implication of the Enacted Budget: The Department previously estimated the cost of continuing the Paint Creek facility contract at \$2.7 million in each of FYs 2006 and 2007. Under the enacted budget, the levels of annual GRF funding for the Paint Creek facility contract are short of the estimated continuation costs by around \$100,000 annually. This may result in a reduction in the number of felony 1 or felony 2 juvenile offenders that can be placed at Paint Creek in the future; the alternative would likely be to place such juvenile offenders in an appropriate juvenile correctional facility operated by the Department.

Program Series 2

Parole Operations

Purpose: To ensure public safety through parole supervision, while assisting youth in developing competency and accountability.

The following table shows the line items that are used to fund the Parole Operations program series, as well as the enacted funding levels.

| Fund | ALI | Title | FY 2006 | FY 2007 |
|---------------|---------------------|---------------------------------------|---------------|---------------|
| General Reve | nue Fund | | | _ |
| GRF | 472-321 | Parole Operations | \$ 14,358,995 | \$ 14,962,871 |
| | | General Revenue Fund Subtotal | \$ 14,358,995 | \$ 14,962,871 |
| Federal Spec | ial Revenue Fund | | | • |
| 321 | 470-614 | Title IV-E Reimbursements | \$ 209,028 | \$ 214,254 |
| | | Federal Special Revenue Fund Subtotal | \$ 209,028 | \$ 214,254 |
| Total Funding | g: Parole Operation | ons | \$ 14,568,023 | \$ 15,177,125 |

This analysis focuses on the following specific programs within the Parole Operations program series:

- Program 1: Parole Operations
- Program 2: Contract Treatment Services

Program 1: Parole Operations

Program Description: The program provides funding for the operating expenses of the Department's six regional parole offices.

Funding Sources: (1) GRF, and (2) federal reimbursement payments

Implication of the Enacted Budget: The Department previously estimated the cost of continuing FY 2005 Parole Operations at \$13.4 million in FY 2006 and \$14.1 million in FY 2007. Under the enacted budget, the levels of annual GRF funding for the Parole Operations program are short of the estimated continuation costs by around \$1 million annually. At this time, DYS is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any FTEs in order to stay within the Department's funding levels.

Program 2: Contract Treatment Services

Program Description: The program provides residential and community-based treatment services for juveniles that are on parole.

Funding Source: GRF

Implication of the Enacted Budget: The Department previously estimated the cost of continuing its FY 2005 level of Contract Treatment Services for paroled juveniles at roughly \$2.2 million in each of FYs 2006 and 2007. Under the enacted budget, the levels of annual GRF funding for the Contract Treatment Services program are short of the estimated continuation costs by around \$400,000 annually. From the Department's perspective, the practical effect of those funding levels is that treatment services available to paroled juveniles will have to be reduced, but the nature of any reductions is uncertain at this time.

Program Series 3

Juvenile Court Subsidies

Purpose: To provide funding to juvenile courts for the purpose of developing and implementing nonsecure community programs for at-risk, unruly, and delinquent youth.

The following table shows the line items that are used to fund the Juvenile Court Subsidies program series, as well as the enacted funding levels.

| Fund | ALI | Title | FY 2006 | FY 2007 |
|---|----------|-------------------------------|---------------|---------------|
| General Rever | nue Fund | | - | |
| GRF | 470-401 | RECLAIM Ohio | \$ 48,568,088 | \$ 49,025,041 |
| GRF | 470-510 | Youth Services | \$ 18,608,587 | \$ 18,608,587 |
| | | General Revenue Fund Subtotal | \$ 67,176,675 | \$ 67,633,628 |
| Total Funding: Juvenile Court Subsidies | | | \$ 67,176,675 | \$ 67,633,628 |

This analysis focuses on the following specific programs within the Juvenile Court Subsidies program series:

Program 1: Youth Services Block Grant
Program 2: RECLAIM County Subsidy

■ Program 3: Community Correctional Facilities (CCFs)

Program 1: Youth Services Block Grant

Program Description: The purpose of the Youth Services Block Grant program is to distribute funds to juvenile courts to provide services to juveniles that have not been adjudicated delinquent for a felony; such services typically fund nonsecure community programs that emphasize prevention, diversion, and correctional services.

Funding Source: GRF

Implication of the Enacted Budget: The amount of GRF funding disbursed annually in support of the Youth Services Block Grant program has remained flat at around \$18.6 million since FY 2002. As these moneys are used solely for subsidy purposes, there is no direct fiscal impact on the Department. At the local level, these funds are used by a juvenile court for probation, conflict mediation, diversion, and specialized educational services for offenders. Presumably, as the costs of those services rise, if a juvenile court cannot locate adequate financial resources, then the court will likely be forced to institute cutbacks in programming.

Program 2: RECLAIM County Subsidy

Program Description: The RECLAIM Ohio (Reasoned and Equitable Community and Local Alternatives to the Incarceration of Minors) program provides funding to juvenile courts for the purpose of developing community-based programs for juvenile offenders. By giving a juvenile court the option of treating juvenile offenders locally, counties are able to retain state funds that may be used for the development of local correctional options, developing community correctional facilities (CCFs), or contracting directly with private organizations.

Funding Source: GRF

Implication of the Enacted Budget: The amount of the RECLAIM Ohio county subsidy has not significantly changed in the last several fiscal years, ranging around \$30 million to \$35 million annually. The absence of any real growth in the annual RECLAIM subsidy amounts in combination with the effects of inflation means that this state financial support is purchasing less programming for the juvenile courts. The Department has discussed the enacted levels of GRF funding with the juvenile courts, and believes at this time that \$30 million annually should be sufficient to fund local programs for juveniles that the court would prefer to keep in their community. The Department has expressed the concern, however, that, if funding to juvenile courts is significantly reduced from the \$30 million annual figure, then the juvenile courts may end up placing more juveniles into the care and custody of the Department due to a lack of appropriate local alternatives for these juveniles.

Program 3: Community Correctional Facilities (CCFs)

Program Description: The moneys appropriated for the CCF program provide funding for 300-plus beds at 12 community correctional facilities located around the state. The beds are for juveniles who would otherwise be committed to a state juvenile correctional facility. A community correctional facility is a secure county-operated facility. The facilities are typically able to provide more individualized care for juvenile offenders by keeping them closer to their communities and support a better transition to community settings following release.

Funding Source: GRF

Implication of the Enacted Budget: As of this writing, it appears that the amount of funding in the enacted budget will be sufficient for CCFs to operate and meet the treatment and programming needs for juvenile offenders placed in their care.

Program Series 4

Federal Juvenile Justice Grants

Purpose: To provide federal sub-grants to local governments and nonprofit agencies for implementing various programs addressing the problem of juvenile delinquency and its prevention.

The following table shows the line items that are used to fund the Federal Juvenile Justice Grants program series, as well as the enacted funding levels.

| Fund | ALI | Title | FY 2006 | FY 2007 |
|--|-----------------|---|--------------|--------------|
| Federal Specia | al Revenue Fund | | | - |
| 3V5 | 470-604 | Juvenile Justice/Delinquency Prevention | \$ 3,831,911 | \$ 3,815,292 |
| 3W0 | 470-611 | Federal Juvenile Programs FFY 2002 | \$ 222,507 | \$ 0 |
| 3Z8 | 470-625 | Federal Juvenile Programs FFY 2004 | \$ 1,023,188 | \$ 773,812 |
| 3Z9 | 470-626 | Federal Juvenile Programs FFY 2005 | \$ 465,000 | \$ 0 |
| 321 | 470-603 | Juvenile Justice Prevention | \$ 1,558,138 | \$ 1,558,138 |
| 321 | 470-617 | Americorps Programs | \$ 456,000 | \$ 463,700 |
| | | Federal Special Revenue Fund Subtotal | \$ 7,556,744 | \$ 6,610,942 |
| Total Funding: Federal Juvenile Justice Grants | | | \$ 7,556,744 | \$ 6,610,942 |

Program Description: The program series consists of a single umbrella program – Juvenile Justice Programs – the purpose of which is to distribute federal funds as sub-grants to local governments and nonprofit agencies for implementing various programs that address the problem of juvenile delinquency and its prevention.

Funding Source: Federal grants

Implication of the Enacted Budget: The Department's enacted budget appropriates federal funding totaling \$17.7 million in FY 2006 and \$17.4 million in FY 2007, moneys that are largely shared, in order of magnitude, by three program series: Federal Juvenile Justice Grants, Program Management, and Institutional Operations. As noted in the above table, the amount of that federal funding to be allocated for the Federal Juvenile Justice Grants program series is estimated at \$7.56 million and \$6.61 million in FYs 2006 and 2007, respectively. At this point in time, unless more federal grant moneys than

expected are awarded to Ohio, the federal grants distributed over the course of the FY 2006-2007 biennium appear likely to become fewer in number and/or smaller in magnitude.

Program Series 5

Program Management

Purpose: To provide oversight of departmental institutions, private facilities, community correctional facilities, and parole operations, as well as the administration of county subsidies.

The following table shows the line items that are used to fund the Program Management program series, as well as the enacted funding levels.

| Fund | ALI | Title | FY 2006 | FY 2007 |
|-----------------|-----------------|---|---------------|---------------|
| General Rever | nue Fund | | | • |
| GRF | 470-401 | RECLAIM Ohio | \$ 3,261,282 | \$ 3,463,836 |
| GRF | 477-321 | Administrative Operations | \$ 14,239,494 | \$ 14,754,420 |
| | | General Revenue Fund Subtotal | \$ 17,500,776 | \$ 18,218,256 |
| General Service | es Fund | | | - |
| 175 | 470-613 | Education Reimbursement | \$ 1,001,679 | \$ 1,043,488 |
| 4A2 | 470-602 | Child Support | \$ 320,641 | \$ 328,657 |
| 4G6 | 470-605 | General Operational Funds | \$ 10,000 | \$ 10,000 |
| 479 | 470-609 | Employee Food Service | \$ 71,824 | \$ 74,912 |
| 523 | 470-621 | Wellness Program | \$ 46,937 | \$ 0 |
| | | General Services Fund Subtotal | \$ 1,451,081 | \$ 1,457,057 |
| Federal Specia | al Revenue Fund | | | - |
| 3V5 | 470-604 | Juvenile Justice & Delinquency Prevention | \$ 422,834 | \$ 439,454 |
| 3Z8 | 470-625 | Federal Juvenile Programs FFY 2004 | \$ 476,813 | \$ 0 |
| 321 | 470-601 | Education | \$ 94,881 | \$ 98,961 |
| 321 | 470-614 | Title IV-E Reimbursements | \$ 4,751,561 | \$ 5,798,107 |
| | | Federal Special Revenue Fund Subtotal | \$ 5,746,089 | \$ 6,336,522 |
| State Special I | Revenue Fund | | | |
| 5BH | 470-628 | Partnerships for Success | \$ 1,500,000 | \$ 1,500,000 |
| | | State Special Revenue Fund Subtotal | \$ 1,500,000 | \$ 1,500,000 |
| Total Funding | : Program Manaç | gement | \$ 26,197,946 | \$ 27,511,835 |

Program Description: The Program Management program series consists of a single program – Program Management – the purpose of which is to provide oversight, management, and staff support to all divisions of the Department.

Funding Sources: (1) GRF, (2) federal moneys, (3) education payments, and (4) miscellaneous payments and collections

Implication of the Enacted Budget: The enacted budget appears to provide an annual level of funding that is somewhat less than DYS' estimated cost of continuing its FY 2005 level of program management services in FYs 2006 and 2007.

At this time, the Department is waiting until at least mid-FY 2006 before making any determination on whether it will be necessary to eliminate any FTEs in order to stay within the Department's funding levels. Factors complicating this decision include the need to fund mandatory pay raises, and the need to redirect funds as appropriate to higher priority areas.

Program Series 6

Debt Service

Purpose: To ensure payment of bond service charges for obligations issued by the Ohio Building Authority to finance the cost of the Department's capital appropriations.

The following table shows the lone line item that is used to fund the Debt Service program series, as well as the enacted funding levels.

| Fund | ALI | Title | FY 2006 | FY 2007 |
|-----------------------------|----------|-----------------------|---------------|---------------|
| General Reve | nue Fund | | - | |
| GRF | 470-412 | Lease Rental Payments | \$ 20,267,500 | \$ 21,882,700 |
| Total Funding: Debt Service | | | \$ 20,267,500 | \$ 21,882,700 |

Program Description: This program/line item picks up the state's debt service tab that must be paid to the Ohio Building Authority (OBA) for its obligations incurred as a result of issuing bonds that cover the Department's capital appropriations. The appropriation authority and actual spending levels are set and controlled by the Office of Budget and Management (OBM), and not by the Department. The moneys made available as a result of these bonds have financed the design, construction, renovation, and rehabilitation phases of various departmental capital projects, as well as the construction and renovation costs associated with local projects (community correctional facilities, county detention centers, and the like).

Funding Source: GRF

Implication of the Enacted Budget: The debt service funding level contained in the enacted budget will permit the state to meet its legal and financial obligations to the OBA in each of FYs 2006 and 2007.