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Department of Aging

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ROLE

The Ohio Department of Aging (ODA) advocates for and serves the needs of Ohio's citizens age 60 years and older. The department strives to improve the quality of life for older Ohioans through both state and federal programs that emphasize community-based and self-care options. Over 90 percent of all funds appropriated in the department's budget are for community-based long-term care (LTC) and senior independence services.

The department administers programs such as PASSPORT (Pre-Admission Screening System Providing Options and Resources Today), Residential State Supplement (RSS), Alzheimers Respite Care, Long-Term Care Ombudsman and the Golden Buckeye Card program. About 75 percent of the department's budget is directed to PASSPORT. The department also provides technical assistance to the 12 Area Agencies on Aging (AAA's). The AAA's administer state and federal senior citizen programs throughout Ohio.

Programs administered by the department under the federal Older Americans Act include: congregate meals, home-delivered meals, senior employment, chore services, counseling, adult day care, education, employment, escort, friendly visitor, health services, home health aide, home maintenance, homemaker, information/referral, legal services, nutrition, outreach protective services, recreation, respite care, telephone reassurance, transportation, and volunteers.

Agency In Brief					
Number of Employees	Total Appropriations-All Funds		GRF Appropriations		Appropriation Bill(s)
	2002	2003	2002	2003	
110	\$319 million	\$337.2 million	\$97.3 million	\$99 million	Am. Sub. H.B. 94

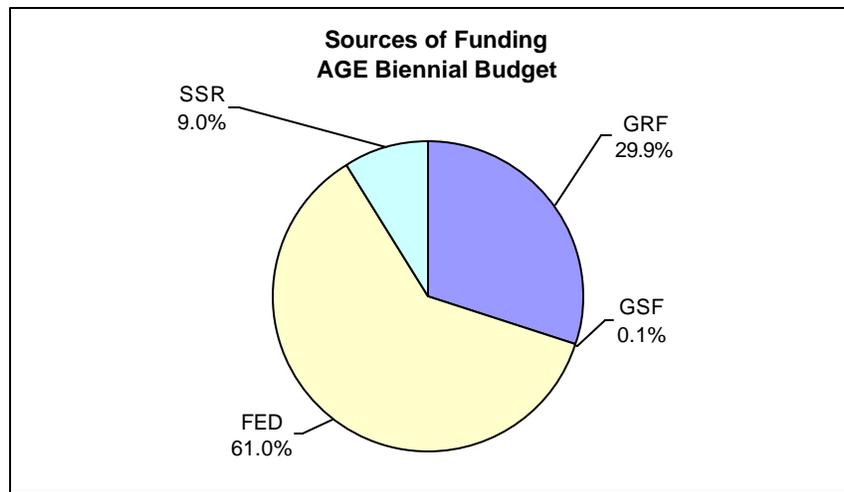
OVERVIEW

For the biennium, the agency appropriations equal \$656,173,265. In FY 2002, total appropriations for the department are \$318,955,169. In FY 2003, this figure increases to \$337,218,096. The budget act increases the department's budget by 8.5 percent over FY 2001 actual expenditures and by 5.7 percent over FY 2002.

The department's GRF appropriations represent approximately 30 percent of the total agency budget in each year of the FY 2002-2003 biennium. The GRF portion of the department's budget is 3.0 percent below FY 2001 actual expenditures in FY 2002 and 1.7 percent over FY 2002 appropriations in FY 2003.

Appropriations by Fund Group

The following chart illustrates the various funding sources of the Department of Aging's biennial budget.



BUDGET ISSUES

PASSPORT

(PRE-ADMISSION SCREENING SYSTEM PROVIDING OPTIONS AND RESOURCES TODAY)

PASSPORT is a home and community-based Medicaid Waiver program that enables older persons who are in need of a nursing home level of care to stay at home by providing them with in-home services. The services that are available are as follows: case management; personal care; homemaker; home delivered meals; adult day care; respite care; registered nurses; speech, occupational, and physical therapy; emergency response systems; home chores and home repairs; medical supplies and equipment; adaptive and assistive equipment.

To be eligible for the program, a person must meet both financial and non-financial requirements. A person must: (1) be Medicaid eligible; (2) be 60 years old or older; (3) be in need of a nursing home level of care; (4) be in need of services not readily available from other community resources; (5) be evaluated periodically to determine need and eligibility of services; (6) be under a physician-approved service plan; (7) be adequately assured of health and safety living at home; and (8) not have elected to use Medicaid or Medicare hospice benefits.

The federal government restricts the number of persons who may be served each year in a Medicaid Waiver program. The maximum number that could be served in the PASSPORT program was 24,488 in FY 2001.

PASSPORT is funded with state GRF, nursing home franchise fees, the off-track betting tax, and federal Medicaid reimbursement. PASSPORT funding is increased by approximately \$21.7 million in FY 2002 and by \$17.1 million in FY 2003. This increase will allow the department to serve approximately 25,586 clients in FY 2002 and 27,206 clients in FY 2003, contingent upon the Centers for Medicaid and Medicare

Services (CMS, formally known as HCFA) slot approval. For FY 2001, the estimated unduplicated client count was approximately 24,415. For the purposes of this program, a “slot” equals an unduplicated client. For example, one client enrolled in the program for one day equals one slot. The table below summarizes the PASSPORT waiver limits.

Fiscal Year	Current CMS Limit	Requested CMS Limit	Difference	New Clients Served Each Month
FY 2001	24,488	24,488	-0-	-0-
FY 2002	24,745	25,586	841	674
FY 2003	24,891	27,206	2,315	710

The budget act increases GRF appropriations for PASSPORT by approximately \$2.65 million in FY 2002 and by another \$1.9 million in FY 2003. Franchise fee revenue for the program is held constant over the next biennium at \$24 million per year. Federal appropriation authority is increased by approximately \$21.5 million in FY 2002 and by approximately another \$15.2 million in FY 2003 as federal reimbursement is expected to increase as all other state funding for PASSPORT increases. Appropriation authority to spend off-track betting revenues is decreased by \$2.5 million in FY 2002 and remains constant in FY 2003.

RSS (RESIDENTIAL STATE SUPPLEMENT)

The RSS program provides cash assistance to aged, blind, or disabled adults who have increased financial burdens due to a medical condition. This condition, however, may not be severe enough to require institutionalization. Persons participating in the RSS program reside in a group home setting and receive a protective level of care. The program provides a cash supplement to people who live in adult foster care homes, adult care facilities, and rest homes, and whose income does not exceed the RSS payment standard. Clients receive the supplemental payment directly and then pay the RSS providers themselves. The monthly supplement is currently \$600 to \$900 depending on the particular kind of home, apartment, or facility in which they live. The resident keeps at least \$50 each month for their personal care needs. An RSS recipient is also eligible for Medicaid services such as doctors' visits and prescriptions.

Currently, the RSS waiting list averages 1,400 individuals. The Ohio Administrative Code limits enrollment in RSS to 2,800 residents at any given time; RSS has reached this limit. More than half of the recipients are under age 60. In addition, more than half of the recipients suffer from some type of chronic mental illness.

The Department of Aging administers the RSS program, although the Department of Job and Family Services (JFS) issues the warrants to recipients. In addition to GRF funding, the RSS program receives a portion (approximately \$2.8 million in FY 2001) of the nursing facility bed tax moneys, which are transferred from JFS to the Department of Aging's SSR Fund 4J4 line item 490-610, PASSPORT/Residential State Supplement.

The budget act provides sufficient appropriations to maintain current RSS enrollment levels of 2,770 individuals during the next biennium. Specifically, the budget act appropriates \$12.3 million in GRF funds in FY 2002 (7.5 percent less than FY 2001 actual expenditures) and \$12.1 million in GRF funds in FY

2003 for RSS (approximately 2.0 percent less than FY 2002 appropriations). The overall decrease in funding for RSS will not result in a decrease of current program services.

In addition, temporary law in the budget act sets aside up to \$2,385,000 in each fiscal year of the appropriation in line item 490-610, PASSPORT/Residential State Supplement, to fund the Residential State Supplement program. That line item receives franchise fee revenue from a tax charged on private nursing home beds in the state.

SENIOR COMMUNITY SERVICES BLOCK GRANT

This program targets individuals age 60 and older who are in need of support services in order to remain independent. This program is meant to augment the federal funds received under Title III. The program serves individuals who are not eligible for Medicaid.

At first glance, it appears that Senior Community Services Block Grant funding is decreased 15.0 percent below FY 2001 expenditures in FY 2002 and is flat funded in FY 2003. Closer analysis reveals that FY 2001 actual expenditures do not account for the timing of grant awards, and the actual expenditures include FY 2000 grant awards. Overall, the GRF appropriation item 490-411, Senior Community Services, decreases 1.9 percent in FY 2002.

STARS (SENIORS TEACHING AND REACHING STUDENTS)

Appropriation authority for the STARS program was previously contained in the Department of Aging's GRF appropriation item 490-408, STARS. The budget act eliminates appropriation authority in appropriation item 490-408 and instead earmarks \$2,073,752 in FY 2002 and \$2,083,552 in FY 2003 in the Department of Education's budget in appropriation item 200-566, OhioReads Grants, for the STARS program.

First funded in Am. Sub. H.B. 215 of the 122nd General Assembly, the STARS program offers senior citizens an opportunity to provide tutoring and mentoring to students in schools. The goals of the program are to improve the academic performance of students, enhance self-esteem, expand family involvement, and increase volunteer opportunities for older adults to be involved in the education of youth. In the 1999-2000 school year, 19 grants were awarded involving 43 schools and 480 volunteers.

TRANSPORTATION FOR THE ELDERLY

The budget act creates new GRF appropriation item 490-416, Transportation for the Elderly, to be used for non-capital expenses related to transportation services for the elderly that provide access to such things as healthcare services, congregate meals, socialization programs, and grocery shopping. The fully earmarked appropriation authority of \$180,255 in each year of the biennium will be allocated to the following agencies:

- \$45,000 per year to the Cincinnati Jewish Vocational Services;
- \$45,000 per year to the Cleveland Jewish Community Center;
- \$45,000 per year to the Columbus Jewish Federation;
- \$20,000 per year to the Dayton Jewish Family Services;
- \$10,000 per year to the Akron Jewish Community Center;
- \$10,000 per year to the Toledo Jewish Federation;

- \$5,000 per year to the Youngstown Jewish Federation; and
- \$3,000 per year to the Canton Jewish Federation.

Each earmark will be slightly less than as listed to adjust for the 1.5 percent reduction (or \$2,745) contained in the budget act.

SENIOR FACILITIES

This program provides a limited number of capital grants to community based organizations for the renovation and construction of senior centers. These multipurpose facilities across the state provide seniors with places where they can receive a wide variety of services such as nutritious meal services, preventative health care information services, transportation services, and socialization with peers. During the last biennium ODA provided \$741,500 in grants to 26 senior centers for capital projects including, but not limited to, renovation of existing structures, updating internal systems for energy efficiencies, and construction of new centers.

The budget act appropriates \$128,050 in FY 2002 and \$98,500 in FY 2003 for GRF appropriation item 490-504, Senior Facilities. For FY 2002, the budget decreases funding by \$613,450, or 83 percent below FY 2001 expenditures. For FY 2003, the budget decreases funding by another \$29,550, or 23 percent below the FY 2002 appropriation. Of the biennial appropriation, \$10,000 in each fiscal year shall be used for each of the following centers: Tri-City Senior Center, Westlake Senior Center, and Rocky River Senior Center. In either FY 2002 or FY 2003, \$10,000 shall also be used for each of the following centers: Jilliard Senior Center, Northwest Stark County Senior Center, and North Ridgeville Senior Center.

ELDERCARE (PREVIOUSLY OPTIONS FOR ELDERS)

The Options for Elders program was started in FY 1990 to provide a single point of entry for persons seeking information and/or services about the aging care network. There were two pilot sites, one in Franklin County, which served as the urban pilot program, and a consortium of nine rural counties in Southeastern Ohio, which served as the rural pilot program.

The pilot programs began to be phased out in FY 1992. Amended Sub. H.B. 298, the operating budget passed by the 119th General Assembly, began to phase out the service delivery portion of the Options program, but retained the information and assistance portion as part of the PASSPORT program. Options for Elders clients were enrolled in PASSPORT or the RSS program whenever possible. State GRF moneys were appropriated to maintain those clients who were enrolled before July 1991 and for whom no other care alternatives were available.

In June of 1992, Franklin County passed a Senior Services and Facility Levy to fund their Options for Elders clients who were still part of the program in FY 1993. However, the rural pilot site did not have the same single county levy option. Thus, the state maintained its commitment to fund those persons who were enrolled in the rural pilot program when it was ended. Prior to the budget act there were still about 38 clients remaining in rural southeastern Ohio who needed services.

Funding for the Options for Elders program (490-404) has been eliminated in the budget act. It is unclear at this point if the 38 remaining clients were transitioned into other local program services. 

FY 2002 - 2003 Final Appropriation Amounts

All Fund Groups

<i>Line Item Detail by Agency</i>			<i>FY 1999:</i>	<i>FY 2000:</i>	<i>FY 2001:</i>	<i>FY 2002 Appropriations:</i>	<i>% Change 2001 to 2002:</i>	<i>FY 2003 Appropriations:</i>	<i>% Change 2002 to 2003:</i>
Report For: Main Operating Appropriations Bill			Version: Enacted						
AGE Aging, Department of									
GRF	490-100	Personal Services	\$ 1,921,795	\$ 2,048,487	\$2,010,588	\$ 0	-100.00%	\$ 0	N/A
GRF	490-200	Maintenance	\$ 785,133	\$ 915,523	\$924,185	\$ 0	-100.00%	\$ 0	N/A
GRF	490-300	Equipment	\$ 15,945	\$ 17,507	\$16,966	\$ 0	-100.00%	\$ 0	N/A
GRF	490-321	Operating Expenses	----	----		\$ 2,853,492	N/A	\$ 2,834,186	-0.68%
GRF	490-403	PASSPORT	\$ 52,577,880	\$ 56,510,722	\$57,951,192	\$ 60,630,444	4.62%	\$ 62,563,924	3.19%
GRF	490-404	Eldercare	\$ 243,256	\$ 220,941	\$131,645	\$ 0	-100.00%	\$ 0	N/A
GRF	490-405	Golden Buckeye Card	----	----		\$ 371,897	N/A	\$ 371,897	0.00%
GRF	490-406	Senior Olympics	----	----		\$ 39,264	N/A	\$ 39,264	0.00%
GRF	490-407	Long-Term Care Consumer Guide	----	----		\$ 613,457	N/A	\$ 613,457	0.00%
GRF	490-408	STARS	\$ 1,228,325	\$ 1,543,711	\$2,237,713	\$ 0	-100.00%	\$ 0	N/A
GRF	490-409	Ohio Community Service Council Opera	\$ 297,226	\$ 319,504	\$300,599	\$ 306,965	2.12%	\$ 306,965	0.00%
GRF	490-410	Long-Term Care Ombudsman	\$ 1,359,130	\$ 1,956,436	\$1,319,191	\$ 1,390,877	5.43%	\$ 1,390,877	0.00%
GRF	490-411	Senior Community Services	\$ 12,061,714	\$ 14,504,630	\$15,974,463	\$ 13,577,979	-15.00%	\$ 13,577,979	0.00%
GRF	490-412	Residential State Supplement	\$ 12,232,171	\$ 11,870,998	\$13,346,854	\$ 12,346,572	-7.49%	\$ 12,106,551	-1.94%
GRF	490-413	Assisted Living	\$ 0	----		\$ 0	N/A	\$ 0	N/A
GRF	490-414	Alzheimer's Respite	\$ 1,359,244	\$ 2,789,331	\$4,218,039	\$ 4,370,123	3.61%	\$ 4,370,123	0.00%
GRF	490-415	Task Force Study	\$ 43,831	\$ 7,243		\$ 0	N/A	\$ 0	N/A
GRF	490-416	Transportation for Elderly	\$ 0	----		\$ 180,255	N/A	\$ 180,255	0.00%
GRF	490-418	Area Agency on Aging Region 9	\$ 856,113	\$ 251,210	\$604,556	\$ 0	-100.00%	\$ 0	N/A
GRF	490-499	Senior Employment Program	\$ 15,189	\$ 14,981	\$16,342	\$ 15,340	-6.13%	\$ 15,340	0.00%
GRF	490-504	Senior Facilities	\$ 342,683	\$ 443,844	\$741,500	\$ 128,050	-82.73%	\$ 98,500	-23.08%
GRF	490-506	Senior Volunteers	\$ 455,074	\$ 471,650	\$504,707	\$ 484,240	-4.06%	\$ 489,131	1.01%
GRF	490-510	Homecare Ombudsman/Boarding Home	\$ 17,885	\$ 0		\$ 0	N/A	\$ 0	N/A
General Revenue Fund Total			\$ 85,812,594	\$ 93,886,718	\$ 100,298,541	\$ 97,308,955	-2.98%	\$ 98,958,450	1.70%
481	490-601	Golden Age Village Rental	\$ 0	----		----	N/A	----	N/A
480	490-606	Senior Citizens Services Special Event	\$ 121,378	\$ 112,016	\$182,494	\$ 363,587	99.23%	\$ 372,677	2.50%
5E9	490-619	Janis Center	\$ 42,509	\$ 1,118		\$ 0	N/A	\$ 0	N/A
General Services Fund Group Total			\$ 163,887	\$ 113,134	\$ 182,494	\$ 363,587	99.23%	\$ 372,677	2.50%
3C4	490-607	PASSPORT	\$ 94,431,257	\$ 88,895,020	\$108,175,708	\$ 129,645,833	19.85%	\$ 144,875,065	11.75%

FY 2002 - 2003 Final Appropriation Amounts

All Fund Groups

<i>Line Item Detail by Agency</i>			<i>FY 1999:</i>	<i>FY 2000:</i>	<i>FY 2001:</i>	<i>FY 2002 Appropriations:</i>	<i>% Change 2001 to 2002:</i>	<i>FY 2003 Appropriations:</i>	<i>% Change 2002 to 2003:</i>
AGE Aging, Department of									
3M3	490-611	Federal Aging Nutrition	\$ 17,483,661	\$ 20,117,003	\$21,581,495	\$ 22,943,588	6.31%	\$ 23,517,178	2.50%
3M4	490-612	Federal Supportive Services	\$ 15,079,085	\$ 15,894,361	\$15,522,644	\$ 21,025,940	35.45%	\$ 21,545,338	2.47%
3R7	490-617	AmeriCorps Programs	\$ 3,898,168	\$ 4,988,337	\$6,702,425	\$ 7,350,920	9.68%	\$ 7,350,920	0.00%
322	490-618	Older Americans Support Services	\$ 9,546,112	\$ 10,324,454	\$9,501,762	\$ 10,873,661	14.44%	\$ 11,144,778	2.49%
Federal Special Revenue Fund Group Total			\$ 140,438,283	\$ 140,219,175	\$ 161,484,034	\$ 191,839,942	18.80%	\$ 208,433,279	8.65%
4U9	490-602	PASSPORT	\$ 3,000,000	\$ 7,300,000	\$7,500,000	\$ 5,000,000	-33.33%	\$ 5,000,000	0.00%
4H1	490-603	Aging Services	\$ 0	\$ 0	\$19,499	\$ 0	-100.00%	\$ 0	N/A
624	490-604	GCSC Community Support	---	\$ 2,213	\$1,088	\$ 2,500	129.89%	\$ 2,500	0.00%
4C4	490-609	Regional Long-Term Care Ombudsman	\$ 396,769	\$ 769,899	\$403,679	\$ 440,185	9.04%	\$ 451,190	2.50%
4J4	490-610	PASSPORT/Residential State Suppleme	\$ 24,000,000	\$ 24,000,000	\$24,000,000	\$ 24,000,000	0.00%	\$ 24,000,000	0.00%
5K9	490-613	Nursing Home Consumer Guide	---	---	\$287,633	\$ 400,000	39.07%	\$ 400,000	0.00%
State Special Revenue Fund Group Total			\$ 27,396,769	\$ 32,072,112	\$ 32,211,899	\$ 29,842,685	-7.36%	\$ 29,853,690	0.04%
Aging, Department of Total			\$ 253,811,533	\$ 266,291,139	\$ 294,176,968	\$ 319,355,169	8.56%	\$ 337,618,096	5.72%